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THE
PUBLIC HEALTH (LONDON)
ACT, 1891.
WITH AN INTRODUCTION
NOTES, AND AN INDEX.

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THE
PUBLIC HEALTH (LONDON)
ACT, 1891

WITH

AN INTRODUCTION

NOTES, AND AN INDEX

BY

W. A. HOLDSWORTH, ESQ.

OF GRAY'S INN, BARRISTER-AT-LAW

LONDON

GEORGE ROUTLEDGE AND SONS, LIMITED

BROADWAY, LUDGATE HILL

GLASGOW, MANCHESTER, AND NEW YORK

1891

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PUBLIC HEALTH (LONDON)

ACT, 1891

AN INTRODUCTION

NOTES AND AN INDEX

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P R E F A C E.

THE Public Health (London) Act, 1891, is essentially a measure of codification and consolidation. At present the law relating to Public Health and Sanitary administration in London is scattered through a large number of statutes, which are not accessible to persons outside the legal profession, and are not easy of construction even to those within its ranks. Sixteen years ago it might be said that London was at least no worse off than the rest of the country. In 1875, however, order was introduced into the legal chaos, so far as the country generally was concerned, by the Public Health Act of that year; but the Metropolis was excluded from the operation of that great sanitary code very much in the same way in which it was left out in the cold when the Municipal Corporations Act of 1835 was passed. The primary object of the present measure is to remove this injustice or disability, and place London on the same footing as the rest of the kingdom. But it does more than consolidate and codify; it simplifies and strengthens the law; and contains many provisions of an entirely novel character. It will thus materially assist the vestries and district boards—who still retain the initiative in, and bear the chief burden of, sanitary administration—in discharging their duties in an effectual manner. And, while arming these bodies with many new powers, it will subject them to the controlling and stimulating influence of the County Council. That influence cannot be otherwise than beneficial; but we anticipate even

more advantage, from the fact that the ratepayers of the Metropolis will, for the first time, have the means of acquiring a competent acquaintance with their own rights and duties. Knowing what their local governing bodies can do, and ought to do, they will be able—if they are willing—to see that it is done. It is the object of the present work to assist in the attainment of these eminently desirable ends. We have endeavoured to facilitate the perusal of the Act by giving, in the form of Introduction, an ample summary of its most important and interesting provisions. To the full text of the statute, which follows, we have appended notes. In these we have not entered largely into legal discussions—that would be inconsistent with the character of the book—but we have endeavoured to supply, within the limits which our space allows, such practical comments and such references to other statutes as may be useful or necessary. We have also, by careful cross-references between sections which need to be read together or are dependent upon or auxiliary to each other, done our best to enable any one to gather readily all the information he may require on any particular point. We have appended an index, which we trust may be found sufficiently full.

TEMPLE,

November, 1891.

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THE
PUBLIC HEALTH (LONDON) ACT,
1891.

INTRODUCTION.

ENGLAND and Wales, outside the Metropolis, have since 1875 enjoyed the benefit of a sanitary code. The Public Health Act passed in that year consolidated and re-enacted with amendments a large number of statutes dealing with sanitation and local self-government so far as they affected the country at large. But the Metropolis was excepted from the operations of the Act; and the consequence is that down to the present time the sanitary enactments relating thereto have had to be collected from a number of detached Acts whose provisions were not always easily reconcilable, while it was always a troublesome and laborious operation to ascertain, by hunting through several statutes, what was the law on any particular point. Moreover, many of the Acts in force in London were not, so to speak, "up to date." That is, they did not meet the demands, the needs, or the ideas of the present day, which are far in advance of those which prevailed at the time they were passed. The present Act does

for the Metropolis nearly, though not quite, all that was done for the rest of the country by the sanitary, as distinguished from the Local Government, provisions of the Public Health Act, 1875. That is to say, it not only consolidates such portions of former Acts* as still remain operative, but it amends them; and incorporates with or adds to them provisions either entirely novel, or which, although in force elsewhere under the Public Health Act 1875, are novel to the Metropolis. Moreover, it not merely confers additional powers upon the existing sanitary authorities, but it invests the London County Council with a sanitary jurisdiction and powers that may be limited, but are by no means inconsiderable, while they are obviously capable of much further development. In some cases these powers were previously possessed by the County Council through transfer, from the Metropolitan Board of Works and the justices, under the Local Government Act, 1888. But in other cases they are either largely extended or entirely new. The consolidation of previous sanitary legislation is not, however, quite so complete in the present Act as it was in the Public Health Act, 1875. In regard to common lodging houses the law, so far as it affects London, must still be gathered from previous statutes, although in regard to the rest of the kingdom it is consolidated in the Public Health Act, 1875. The reason obviously is that in the Metropolis the execution of the common lodging house Acts is committed to the Commissioners of Police, instead of to the local sanitary authority as in the rest of the kingdom. The provisions of these Acts would therefore be out of place in a code of sanitary law to be administered by elected local authorities. Still, although the omission may be thus accounted for, it detracts to some extent from the completeness of the new Act as a sanitary code for London. In spite, however, of this "blot," which is probably inevitable under the existing condi-

* The present Act repeals and consolidates the whole, or parts, of no fewer than thirty-five previous Acts.

tions of local government in the Metropolis, the Public Health (London) Act, 1891, is a measure of the highest value both as a consolidating and an amending statute—both as it renders the law more easily accessible, and as it confers new powers or imposes new duties upon the local authorities and affords new protection to the public against acts or defaults injurious to health.

We shall now proceed to give such an outline or summary of the Act as may suffice to place the reader in possession of its general scope and most important provisions, postponing more detailed explanation, where this seems requisite, to our notes on the several sections of the Act; the full text of which follows this introduction. We shall also in the present summary content ourselves with describing the present Act without discriminating between those provisions which are new or amended and those which are simply reproductions of previous Acts. It only remains to add that we shall not, in our introduction, follow the order of the Act; for it seems to us most convenient to commence by stating the district to which it applies and the authorities by which it is to be enforced. Its provisions will be more readily understood if we start with clear notions upon these points.

The Act, then, applies exclusively to "London," which, according to the interpretation clause, means "the administrative county of London," or in other words, the area for which the London County Council is elected in pursuance of the Local Government Act, 1888. But we shall presently see that it does not apply in exactly the same sense or in exactly the same degree to the whole of the Metropolis. The City of London still retains no small part of its ancient independence; so far at any rate as relates to the jurisdiction which the County Council will exercise, outside its boundaries.

The sanitary authorities within the metropolitan district to which the execution of the Act is committed

are defined and prescribed by clause 99, and are as follows :—

- (a.) In the City of London the Commissioners of Sewers; and
- (b.) In each of the parishes mentioned in Schedule (A.)* to the Metropolis Management Act, 1855, as amended by the Metropolis Management Amendment Act, 1885, and the Metropolis Management (Battersea and Westminster) Act, 1887, other than Woolwich, the vestry of the parish; and
- (c.) In each of the districts mentioned in Schedule (B.) to the same Act, as so amended, the district board for the district; and
- (d.) In the parish of Woolwich, the Local Board of Health; and
- (e.) In any place mentioned in Schedule (C.) to the Metropolis Management Act, 1855, the board of guardians for such place or for any parish or poor law union of which it forms part, or if there is no such board of guardians the overseers of the poor for such place or for the parish in which it is situate.

But although sanitary jurisdiction within the above districts is conferred in the first instance upon the local authorities we have mentioned, these authorities are to a certain extent subject to the control of the County Council, who, moreover, possess some original powers. By sec. 100, if it be proved to the satisfaction of the County Council that any sanitary authority has failed to do its duty, (1) with respect to the removal of any nuisance, (2) the institution of any proceeding, or (3) the enforcement of any bye-law, the County Council may institute any proceedings or do any act

* For the parishes or districts included in the several schedules of the Metropolis Management Act *see* our notes on this section, *post*.

which the sanitary authority might have instituted or done, and may recover the expenses of such a proceeding from the sanitary authority. And by sec. 101, if a complaint is made by the County Council to the Local Government Board that a sanitary authority has (1) made default in executing or enforcing any of the provisions of the Act which it was their duty to enforce, or (2) of any bye-law made in pursuance thereof, the Local Government Board, if satisfied that the complaint is well founded, and that it cannot be remedied under the other provisions of the Act, may make an order limiting a time for the performance of the duty of such sanitary authority. And if the duty is not performed by the time limited the order may be enforced by writ of mandamus, or the Local Government Board may appoint the County Council to perform such duty. All powers requisite to fulfil this duty and to recover any expenses incurred are then conferred upon the County Council.

Powers of making bye-laws are conferred upon the County Council, by sec. 16, for prescribing the times, etc., for the removal or carriage by road, &c., of any fœcal or offensive or noxious matter or liquid; by sec. 19, for regulating the conduct of offensive trades; by sec. 28, in respect to the conduct of dairies; and by sec. 39, in respect to water-closets, earth-closets, etc.

The licensing of cow-houses and slaughter-houses is vested in the County Council by sec. 20, penalties being imposed for using unlicensed places.

Under secs. 37, 41 and 44 an appeal may be made from the sanitary authority to the County Council by any person aggrieved by any action or notice of the sanitary authority in respect to the provision or construction of suitable water-closets, ash-pits, drains, etc.

By sec. 90 the County Council may require a sanitary authority to provide places for post-mortem examinations. By sec. 92 the County Council is itself to provide proper accommodation for holding inquests; and by sec. 93 the County Council may provide one or two

suitable buildings for the reception of unidentified bodies with a view to their identification.

By sec. 22 the County Council (with the sanction of the Local Government Board) is empowered to take proceedings in reference to any nuisance created by a sanitary authority in dealing with refuse.

By sec. 56 the County Council may add to the number of infectious diseases required to be notified within their district.

By sec. 107 the County Council may make representations to the Local Government Board as to any failure on the part of a sanitary authority to appoint a sufficient number of sanitary inspectors.

Such are the powers of the County Council within the administrative County of London generally, but within the City of London these powers are, by sec. 133, subject to the following modifications :—

- (a.) There shall be no appeal under this Act from the Commissioners of Sewers to the County Council.
- (b.) The bye-laws made by the County council under this Act shall not extend to the city.
- (c.) The County Council shall not have power to require the Commissioners of Sewers to provide and maintain a building for post-mortem examinations.
- (d.) The powers of the County Council under this Act to proceed in case of default of a sanitary authority shall not extend to the Commissioners of Sewers.

Having thus far explained who are the sanitary authorities, and also their relation to the County Council, we shall now proceed to state the powers and duties of the sanitary authorities or of private individuals in regard to the suppression or avoidance of nuisances, and generally in regard to the public health. In doing this, we shall now, for the most part, follow the order in which these subjects are treated in the Act.

The first clause declares it to be the duty of every sanitary authority to cause its district to be inspected from time to time with a view to the discovery of nuisances; to take measures for the abatement of such nuisances; and "otherwise to put in force the powers vested in them relating to public health and local government, so as to secure the proper sanitary condition of all premises within the district."

Then, by sec. 2, the following nuisances may be dealt with *summarily* (i.e. by proceedings before a court of summary jurisdiction) under the Act; but both these and other nuisances may still be dealt with by indictment or otherwise under the general law:—

- (a.) Any premises in such a state as to be a nuisance or injurious or dangerous to health;
- (b.) any pool, ditch, gutter, watercourse, cistern, water-closet, earth-closet, privy, urinal, cess-pool, or ash-pit so foul or in such a state as to be a nuisance or injurious to health;
- (c.) any animal kept in such place or manner as to be a nuisance or injurious or dangerous to health;
- (d.) any accumulation or deposit which is a nuisance or injurious or dangerous to health;
- (e.) any house or part of a house so overcrowded as to be injurious or dangerous to the health of the inmates, whether or not members of the same family;
- (f.) any such absence from premises of water-fittings as is a nuisance by virtue of sec. 33 of the Metropolis Water Act, 1871;
- (g.) any factory, workshop, or work-place which is not a factory, subject to the provisions of the Factory and Workshop Act, 1878, relating to cleanliness, ventilation, and overcrowding; and
- (i.) is not kept in a cleanly state and free from effluvia arising from any drain, privy, earth-

- closet, water-closet, urinal, or other nuisance; or
- (ii.) is not ventilated in such a manner as to render harmless, as far as practicable, any gases, vapours, dust, or other impurities generated in the course of the work carried on therein that are a nuisance or injurious or dangerous to health; or
- (iii.) is so overcrowded while work is carried on as to be injurious or dangerous to the health of those employed therein.

Information of a nuisance liable to be dealt with summarily under the Act *may* be given to the sanitary authority of a district by *any* person (sec. 3), while it is the *duty* of *every* officer of the authority, and also of every relieving officer, to give such information. It is at the same time the duty of the sanitary authority to give such directions to their officers as will secure the existence of the nuisance being immediately brought, by a written intimation, to the notice of the person required to abate it.

On the receipt of any information respecting a nuisance the sanitary authority (sec. 4) is, if satisfied of the existence of the nuisance, to serve a notice (1) on the person by whose act, default, or sufferance the nuisance exists or continues, or, (2) if such person cannot be found, on the occupier or owner of the premises in which the nuisance exists—requiring him to abate the nuisance within the time specified in the notice, which may also require him to do what is necessary in order to prevent a recurrence of the nuisance. Where the nuisance arises (1) from any want or defect of a *structural* character, or (2) where the premises are unoccupied—the notice must be served on the *owner*; and when the person causing the nuisance cannot be found, and it is clear that the nuisance is not due to the occupier or owner, the sanitary authority *may* itself do what is required to prevent the re-

currence thereof. But when the medical officer of health certifies that a house or part of a house is dangerous to the health of the inmates, the sanitary authority *shall* take proceedings under this section for the abatement of the nuisance. Moreover, if the nuisance is such absence of water-fittings as is declared a nuisance by sec. 33 of the Metropolis Water Act, 1871 (set out in the first schedule to this Act*), this is to be deemed to render the premises *primâ facie* unfit for human habitation. If a notice has been served on a person under this section, and it is shown either (1) that the nuisance arose from his wilful act or default, or (2) that he has made default in complying with any of the requisitions of the notice in the time specified—the person so offending is liable to a fine not exceeding £10 for each offence, and that whether a nuisance order of the kind we shall now describe is or is not made upon him.

By sec. 5 if a person upon whom a notice has been served under the last section fails to abate the nuisance within the time specified, or if in the opinion of the sanitary authority the nuisance is likely to recur on the same premises—

A petty sessional court may on the complaint of the sanitary authority make “a nuisance order,” which may be either (1) an abatement order, (2) a prohibition order, (3) a closing order, or (4) a combination of such orders.† A *closing* order is only to be made when it is proved that by reason of a nuisance a dwelling-house is unfit for human habitation, in which case a fine not exceeding £20 may be imposed. A fine not exceeding twenty shillings a day may be imposed for non-compliance with an abatement order; while disobedience of a prohibition or closing order will entail a penalty not exceeding forty shillings a day during

* See Schedule I., p. 173.

† An *abatement* order may require the abatement of the nuisance within a specified time. A *prohibition* order may prohibit the recurrence of the nuisance. A *closing* order may prohibit a dwelling house from being used as a human habitation.

the continuance of the disobedience. Moreover, the sanitary authority may enter the premises to which a nuisance order relates and abate or remove the nuisance.

Against any nuisance order which includes a prohibition or closing order, or requires the execution of structural works, there is an appeal to quarter sessions under sec. 6, which contains provisions regulating the same.

In case of two convictions within three months, for the overcrowding of the same house, a petty sessional court may (sec. 7) order the house to be closed for such period as it may deem necessary.

By sec. 8 a nuisance order may in certain cases be addressed to, or executed by, the sanitary authority.

Clause 10 gives the sanitary authority a right to enter premises, either to ascertain whether a nuisance exists or to see to the execution of a nuisance order.

The payment of expenses incurred in the execution of the provisions relating to nuisances is provided for by sec. 11, while sec. 12 reserves and regulates the power of a private individual to make complaint of a nuisance to the justices. By secs. 13 and 14 the sanitary authorities are empowered to take proceedings in the High Court if they think fit for the abatement of the nuisance; and also to take proceedings in cases where a nuisance arises from an act, default, etc., outside their own district. And by sec. 15 a fine not exceeding £5 is imposed upon any one causing a drain, water-closet, etc., to become a nuisance or injurious to health by wilfully damaging the same.

Bye-laws for securing the cleanliness of the streets are (sec. 16) to be made by each sanitary authority for its own district, while the County Council are to make similar bye-laws for the whole Metropolis in respect to the removal or carriage by road or water of any foul or offensive matter, etc.

The keeping of swine or other animals in unfit places is the subject of secs. 17 and 18, while offensive trades are dealt with in secs. 19 to 21.

If any person establishes *anew* the business of blood boiler, bone boiler, manure manufacturer, soap boiler, tallow melter, or knacker; or establishes *anew, without the sanction of the County Council*, the business of fellmonger, tripe boiler, slaughterer of cattle or horses, "or any other business which the County Council may declare by order confirmed by the Local Government Board and published in the *London Gazette* to be an offensive business"—he will be liable to a fine not exceeding £50 in respect of the establishment of such business, with a further fine not exceeding £50 for every day during which he carries on the same. The County Council are not only to make bye-laws for the conduct of offensive trades, but are to act as the licensing authority for cow-houses and slaughter-houses elsewhere than in the City of London, where the duty falls to the Commissioners of Sewers; and it is the duty of every sanitary authority to take proceedings before the justices in respect of a trade, business, process or manufacture causing effluvia, which is certified to them as being a nuisance or injurious to health. If a sanitary authority creates a nuisance by its manner of dealing with refuse, proceedings may (sec. 22) be taken against it by the County Council.

The consumption of smoke is the subject of secs. 23 and 24. They provide that every *furnace* employed in the working of engines by steam, or employed in any public bath or washhouse, or in any manufactory, printing house, warehouse, iron foundry, glass-house, distillery, brewhouse, sugar refinery, bakehouse, gas works, water works, or other buildings used for the purpose of trade or manufacture, is to be constructed so as to consume or burn the smoke (*i.e.*, as far as possible).* Severe penalties are imposed upon the use of furnaces not constructed to consume their smoke, and upon the negligent use of properly-constructed

* The section includes similar provisions as to steam vessels plying on the Thames to places westward of the Nore light.

furnaces whereby smoke is allowed to escape. But no information is to be laid except by a sanitary authority whose duty it is to enforce these provisions of the Act. Any *fireplace* or furnace used for working engines by steam, or in any mill, factory, dye-house, brewery, bakehouse, or gas works, or in any manufacturing or trade process whatever, and *any* chimney not being the chimney of a private dwelling-house, sending forth black smoke in such quantity as to be a nuisance—are to be nuisances, and as such liable to be summarily dealt with under the Act.*

The duties of the sanitary authorities in seeing to the cleansing, whitewashing, purification and ventilation of workshops and bakehouses are the subject of the three following clauses, while sec. 28 not only gives the Local Government Board power to make general or special orders for the regulation of dairies, but empowers the department to authorize the County Council to make bye-laws and enforce their observance as a sanitary authority elsewhere than for, and in, the City of London.

The next section (29), which relates to the removal of refuse, etc., from the streets, is of the greatest public interest and importance, and it is especially noteworthy from the fact that it completely alters the law on a point of vital interest to every householder in the Metropolis, for it relieves him of all further liability for the cleansing of the footpaths, or the removal of snow therefrom. It provides that:—

(1.) It shall be the duty of every sanitary authority to keep the streets of their district which are repairable by the inhabitants at large, *including the footways*, properly swept and cleansed, so far as is reasonably practicable, and to remove from the said streets, so far as is reasonably practicable, all street refuse.

(2.) If any such street in the district of any sanitary

* See the clause itself for an important proviso to which this is subject.

authority, including the footway, is not properly swept and cleansed, or the street refuse is not collected and removed from any such street, so far as is reasonably practicable, *the sanitary authority shall be liable to a fine not exceeding twenty pounds.*

“(3.) *So much of any Act as requires the occupier or owner of any premises in London to cause the footways and water-courses adjoining the premises to be swept and cleansed is hereby repealed.*”

The duties of the sanitary authority in respect to the removal, at proper periods, of house-refuse,* the cleansing and emptying of ash-pits, earth-closets, etc., the scavenging the streets, the removal of any accumulation of filth, and the collection of manure and other refuse from stables and cowhouses are embraced in secs. 29 to 36; and we then reach a very important division of the Act, headed “Regulations as to Water-closets, etc.” Sec. 37 provides that it shall not be lawful (under a fine not exceeding twenty pounds) to erect or rebuild any house without a sufficient covered ash-pit, and one or more sufficient water-closets. If any house, whether erected before or after the commencement of the Act, is without these conveniences, the sanitary authority may require them to be provided†; and if that notice is not complied with, the owner or occupier will be liable to a fine not exceeding five pounds, and a further fine not exceeding forty shillings for every day while the offence continues. Or the sanitary authority, instead of proceeding for a

* House refuse is to be removed at the cost of the sanitary authority, and (sec. 30) “if any person in the employ of the sanitary authority, or of any contractor with the sanitary authority, demands from an occupier or his servant any fee or gratuity for removing house refuse from any premises, he shall be liable to a fine not exceeding twenty shillings.” The sanitary authority may charge a reasonable sum for removing *trade refuse*.

† When sewerage or water-supply sufficient for a water-closet is not reasonably available, the section will be complied with by the provision of a privy or earth-closet.

fine, may enter on the premises, execute the work, and recover the expenses from the owner or occupier. There is an appeal (except in the City of London) to the County Council from any action on the part of a sanitary authority under this section by which any one feels agrieved. The provision of adequate sanitary conveniences for manufactories, workshops, etc., is provided for by sec. 38, while the following section (39) empowers the County Council to make bye-laws with respect to the construction of water-closets, earth-closets, ash-pits, etc., and the sanitary authority to make bye-laws with respect to the keeping of water-closets supplied with sufficient water. The duty of enforcing both sets of bye-laws is imposed on the sanitary authority. For this purpose they are, by sec. 40, invested with large powers to enter premises and make examinations, etc. Sec. 41 imposes penalties for breaches of the bye-laws, for other offences which result in the creation of a nuisance, etc., or for the failure to execute such works as a person may be required to do by the sanitary authority, who may, however, instead of proceeding for a fine, cause the work to be done, and recover the expenses from the person offending. From any order made by the sanitary authority under this section there is an appeal to the County Council. The following section (42) is one of great practical importance. It provides that if a drain or water-closet is so constructed or repaired as to be a nuisance or injurious to health, the person who undertook the work shall be liable to a fine not exceeding two pounds, unless he shows that the faulty construction was not due to wilful neglect or default on his part. However, the person who is in the first instance charged under this section may escape a fine by bringing before the court any other person—being his agent, servant, or workman—whom he alleges to be the actual offender, and showing that the offence was committed by such other person without his knowledge, consent, or connivance. In that case the actual offender will be convicted and fined.

Under sec. 43 provision is made for the cleansing, filling up, and covering in of offensive ponds, open ditches, etc., by the sanitary authority, who are also, by secs. 44 and 45, empowered to provide and regulate public conveniences; and by sec. 46 fines recoverable on summary conviction are imposed upon persons injuring or improperly fouling any sanitary convenience used in common by the occupiers of one or more dwelling-houses, or allowing the same to fall into such a state as to be a nuisance or annoyance to the inhabitants of the district.

In order to prevent the sale or use of unsound food, any medical officer or sanitary inspector may (sec. 47), at all reasonable times, enter any premises and inspect any animal, or any article, whether solid or liquid, intended for the food of man, which is exposed for sale, or deposited there for the purpose of sale or of preparation for sale. Any animal or article found to be diseased, unsound, or unwholesome may at once be seized and carried away in order to be dealt with by a justice, who is empowered to condemn it and direct it to be forthwith destroyed or otherwise disposed of. The person to whom it belonged, or in whose possession or on whose premises it was found, may be fined not more than £50 for every animal or article, or for every parcel of fruit, vegetables, corn, bread, or flour condemned, or may, at the discretion of the court, be imprisoned for not more than six months, with or without hard labour. Moreover, if the person in whose possession the animal or article was found purchased it as food for man from another person, when in such a condition as to be liable to seizure and condemnation, this other person will also be liable to fine and imprisonment, unless he proves that at the time of sale he did not know and had no reason to believe that it was in such condition. And if a person be convicted a second time within twelve months of an offence under this section the court may order that "a notice of the facts be affixed in such form and manner, and for such

period not exceeding twenty-one days, as the court may order, to any premises occupied by that person, and that the person do pay the cost of such affixing; and if any person obstructs the affixing of such notice, or removes, defaces, or conceals the notice while affixed during the said period, he shall, for each offence, be liable to a fine not exceeding five pounds." If the occupier of a licensed slaughter-house is convicted of an offence under this section, his license may be cancelled; while any one obstructing an officer in the execution of a warrant for entry into any premises, for the purposes of this section, will be liable to fine or imprisonment, according to circumstances.

Under the head of "Provisions as to Water" it is enacted by sec. 48 that an occupied house without a proper and sufficient supply of water shall not only be a nuisance liable to be dealt with summarily under the Act, but shall, if a dwelling-house, be deemed unfit for human habitation; and may, therefore, be the subject of "a closing order" under sec. 5, sub-secs. 6 and 7. Houses newly built, or rebuilt after the commencement of the Act, are not to be occupied until they are certified by the sanitary authority to have a proper and sufficient supply of water. And by sec. 49, whenever a water company cuts off the supply of water to an inhabited dwelling-house it must, within twenty-four hours (and under a penalty not exceeding £10), give notice thereof in writing to the sanitary authority of the district; which will thus be placed in a position to take measures for closing the house as one unfit for human habitation. Every sanitary authority is (sec. 50) to make bye-laws for securing the cleanliness and freedom from pollution of tanks, cisterns, etc., used for the storage of water for drinking or domestic purposes or for manufacturing drink for the use of man; while by sec. 53 a severe penalty is imposed for fouling or polluting the water of any well, fountain, or pump used or likely to be used for human consumption. By sec. 51 public foun-

tains, pumps, and cisterns are to be vested in the sanitary authorities, who are authorized to maintain them and supply water gratuitously to them. By sec. 52 very severe penalties are imposed upon the pollution of any source of water-supply with gas washings; while, by sec. 54, power is given to a petty sessional court, on the complaint of a sanitary authority, to close any well, pump, etc., the water from which is polluted, and is used or likely to be used for the consumption of man.

The notification and prevention of infectious diseases are the subject of no fewer than twenty clauses. As to notification, sec. 55 provides that where any inmate of a house is suffering from an infectious disease to which this section applies,* the head of the family to which he belongs, and in his default other persons mentioned in the section, must (under liability to a fine not exceeding forty shillings) send notice thereof to the medical officer of health of the district, and a certificate setting forth particulars of the case must also be given by any medical practitioner attending the patient. Copies of the certificates of medical practitioners (for which they are to receive a small fee) are to be sent on to the Metropolitan Asylum Managers, who are to make weekly returns of the cases of infectious diseases so notified to the County Council; and by section 56 any sanitary authority may extend the list of infectious diseases requiring notification in its own district, while the County Council may exercise a similar power with respect to London generally. Under secs. 59, 60, and 61 the sanitary authority is to provide the means of disinfecting buildings, etc.; and, where necessary or expedient, they are to take steps for the compulsory disinfection of houses, bedding, or other articles likely to retain or spread infection. By sec. 62 a penalty is imposed upon the throwing of infectious

*Namely, small-pox, cholera, diphtheria, membranous croup, erysipelas, the disease known as scarlet fever, and the fevers known as typhus, typhoid, enteric, relapsing, continued, or puerperal, etc. (See sub-section 8.)

rubbish into an ash-pit, and the sanitary authority are required to provide for its removal, destruction, or disinfection. Sec. 63 prohibits (under a penalty of £20) the letting, without previous disinfection, of any house or part of a house* in which a person has been suffering from any dangerous infectious disease, while a similar penalty (with the alternative of a month's imprisonment) is by sec. 64 imposed upon any one who on letting a house or part of a house shall knowingly give a false answer to a question as to any one suffering from an infectious disorder having resided there during the previous six weeks. By sec. 65 a person who ceases to occupy an infected house or part of a house without having it disinfected or giving notice to the owner or master, is made liable to a fine not exceeding £10. Sec. 66 provides for the removal to a hospital of any person who is suffering from an infectious disease and has no proper lodging; and sec. 67 empowers a justice to order the detention in a hospital of any person suffering from an infectious disease if he would not on leaving be provided with accommodation in which proper precautions could be taken to prevent the spread of such disease. Persons exposing themselves in any street, public place, shop, or room while suffering from a dangerous infectious disease, or similarly exposing bedding, clothing, etc., are by sec. 68 made liable to a fine not exceeding £10; and a like fine is imposed (sec. 69) upon any one who while suffering from a dangerous disease shall milk any animal or pick fruit, or engage in any occupation connected with food, in such a manner as to be likely to spread infectious disease. The conveyance of infected persons in public conveyances is prohibited under a fine by sec. 70. The following section (71) makes provision for the inspection by the medical officer of the district (under an order from a justice) of any dairy from

* For the purpose of this section the keeper of an inn is to be deemed to let for hire part of a house to any person admitted as a guest.

which there is reason to believe that infected milk is supplied; and upon his report the sanitary authority may make an order prohibiting any further supply of milk from such dairy until the order is withdrawn. The last three clauses of this division of the Act (72-74) prohibit the retention unburied for more than forty-eight hours in a room used as a dwelling-place, sleeping-place, or workroom, of the corpse of a person who has died from an infectious disorder; provide for the burial direct from a hospital of the body of a person who has died therein from such disorder; and require (under a penalty) that no public conveyance other than a hearse shall be used for the conveyance of the body of a person who has died from an infectious disorder, without previous notification of such cause of death to the owner or driver, and without subsequent disinfection of the vehicle.

Any sanitary authority may (sec. 75) provide for the inhabitants of their district hospitals, either temporary or permanent; and for this purpose may either build a new hospital or contract for the use of the whole or part of an existing hospital. The following clauses (76-79) provide for the recovery of the cost of maintaining a non-infectious patient in a hospital; authorize the provision of a temporary supply of medicine and medical assistance for the poorer inhabitants of a district, and of conveyances for carrying infected persons to hospitals; and give the Metropolitan Asylums Managers power to provide landing-places, vessels, ambulances, etc. The latter body are also empowered to admit non-pauper, fever, small-pox, or diphtheria patients into their hospitals (sec. 80), and although the maintenance of these patients is to be defrayed by the board of guardians of the district from which they are received, it is provided that "this shall not be considered to be parochial relief, alms, or charitable allowance to any person, or to the parent or husband of any person; nor shall any person, or his or her parent or husband, be by reason thereof deprived of

any right or privilege or be subjected to any disability or disqualification," as for instance in regard to voting at a Parliamentary election.

Whenever any epidemic regulations issued by the Local Government Board are in force in a district the duty of seeing to the execution thereof is (sec. 82) entrusted to the sanitary authority, who are invested with the powers requisite for the purpose. The amount expended by them in providing any building for the reception of patients or other persons is (sec. 87) to such extent as may be determined by the Local Government Board, together with two-thirds of the salaries or remunerations of any officers or servants employed in any such building, to be repaid to the sanitary authority from the Metropolitan common poor fund on the precept of the Local Government Board.

Sanitary authorities are not only directed to provide mortuaries (sec. 88), but they are also empowered to provide for the "decent and economical interment," at charges to be fixed by bye-laws, of any dead body received into a mortuary. A justice (acting on the certificate of a medical officer of health or other legally qualified medical practitioner) is, under the circumstance set forth in sec. 89, empowered to order the body of a person who has died of an infectious disease to be buried immediately, or to be removed to a mortuary and afterwards buried within a limited time.

A series of clauses (90-93), to which we have already called attention (*ante*, p. 15), empower or require the provision, either by the sanitary authority or the County Council, of places for post-mortem examinations or for holding inquests, together with "one or two suitable buildings" in the nature of a morgue, for the reception, with a view to identification, of unidentified bodies, with any clothing and articles found upon them.

The sanitary authority is next authorized, by sec. 94, to make and enforce bye-laws with respect to houses

let in lodgings. Such bye-laws are to fix the number of persons who may occupy a house or part thereof let in lodgings, and to provide for the registration and inspection of such houses with a view to enforcing drainage, cleanliness, and ventilation therein, and the taking of precautions in case of infectious disease.*

Tents, vans, sheds and similar structures used for human habitation may (sec. 95) be dealt with summarily as a nuisance under the Act (see *ante*, sec. 2) when they are in such a state as to be a nuisance or injurious to health, or are so overcrowded as to be injurious or dangerous to the health of the inmates. And the sanitary authority is not only empowered to make bye-laws for promoting the cleanliness, habitable condition, etc., of these and similar structures, but may authorise a person to enter and inspect them with a view to enforce the various provisions of the Act.

From this subject we pass on to one of a very kindred character—that of “underground rooms,”† or, in other words, cellars. These are dealt with in two categories. In the first place, no cellar “not let or occupied separately as a dwelling before the passing of the Act” (August 5, 1891,) is to be so let (under a fine not exceeding twenty shillings for each day during which it is let or occupied) unless it complies with a long list of conditions and requirements, duly set forth in the section, with a view to secure its good sanitary conditions. But—in the second place—these provisions are not to be applied to cellars let as dwellings at the time of the passing of the Act, until the expiration of six months from that date. And even then “the sanitary authority, either by general regulations providing for classes of underground rooms, or on the application of the owner

* This section is not to apply to common lodging-houses, which are, as we have seen, under the jurisdiction of the commissioners of police.

† That is any room the surface of the floor of which is more than three feet below the surface of the adjoining street or the ground nearest to the room.

of such room, may dispense with or modify *any of the said requisites* which involve the structural alteration of the building if they are of opinion that they can properly do so," having regard to certain considerations and subject to a proviso which will be found set forth in the clause. If such dispensation or modification is not allowed, a person aggrieved thereby may appeal to the Local Government Board. Officers of the sanitary authority, appointed for the purpose, may, under sec. 97, enter and inspect rooms which they have reasonable grounds for believing to be occupied in contravention of the Act; and are to report cases of offences against its provisions. If there are two convictions for unlawfully occupying an underground room within three months, a petty sessional court (sec. 98) may make an order for the closing of such room.

We have already dealt generally, in the early part of this Introduction, with the provisions prescribing "the authorities for the execution of this Act." We may therefore now pass over secs. 99 to 102, by which these authorities are appointed, and go on to the subsequent clauses, which furnish the means and the machinery for the exercise of their functions. By clause 103 the expenses incurred by these authorities are to be defrayed:—In the case of the Commissioners of Sewers, out of the sewer rate and consolidated rate, or either of such rates; in the case of any vestry or district board, out of the general rate; and in the case of the Local Board of Woolwich out of the district fund, or general district rate. Sec. 104 provides for the manner in which expenses of the Metropolitan Asylum Managers, under this Act, are to be defrayed. Borrowing powers, for certain purposes, are by sec. 105 conferred upon the sanitary authorities, each of which is by sec. 106 required to appoint one or more medical officers for its district, and also (sec. 107) "an adequate number of fit and proper persons as sanitary inspectors." The Local Government Board, on a representation from the County Council, may,

if necessary, enforce the appointment of sufficient sanitary inspectors, whose duties are regulated by the section. The qualifications of medical officers of health and (after January 1st, 1895) of sanitary inspectors are the subject of sec. 108, which provides, *inter alia*, that a medical officer of health shall not be removable by a sanitary authority without the consent of the Local Government Board. The two following sections need not detain us, nor is it necessary that we should do more than mention that clauses 111 and 112 continue the Corporation of the City of London as the Port sanitary authority of London, while sec. 113 extends to the county of London the powers of the Local Government Board under the Public Health Act, 1875, with regard to cholera or other epidemic or infectious diseases. Clauses 114 to 128, relating to bye-laws, legal proceedings, appeal, notices, ect., are of a technical character. Their nature will be readily gathered from our table of contents, and we do not know that we could usefully summarize them here, as they must necessarily be consulted in the text of the Act by all who are in any way interested in or affected by them.

We have already mentioned (*ante*, p. 16) that the Act is, in its application to the City of London, subject to certain modifications by sec. 133. By that section the County Council is excluded from any jurisdiction in the City of London, or any control over the Commissioners of Sewers. The place of the County Council will in this respect be filled by the Local Government Board, who may by sec. 134 authorize any officer of police of the City of London to institute any proceedings in respect to nuisances with regard to which the Commissioners of Sewers have failed to perform their duty. And by sec. 135 the Local Government Board, if satisfied (on complaint and after inquiry) that the commissioners have been guilty of default, are to make an order limiting a time for the performance of their duty. This order may,

if necessary, be enforced by mandamus ; or, if it is not obeyed, the Local Government Board may appoint some person to perform the duty, and direct that the expenses which he incurs, with a reasonable remuneration for his services, shall be paid by the Commissioners of Sewers. Several sub-sections provide in great detail the means of enforcing this order if it be disobeyed by the commissioners. The saving clauses, temporary provisions, interpretation clause, and the clauses repealing various Acts subsequently enumerated in Schedule IV., are of no particular interest to the non-professional reader ; but the two last clauses of the Act are worthy of mention. Clause 143 provides that the " Act shall come into operation on the first day of January next after the passing thereof," *i.e.*, on January 1st, 1892 ; and clause 144 gives the short title by which the Act may be cited as " the Public Health (London) Act, 1891." There are four schedules to the Act. Schedule I. applies certain provisions of other Acts to the purposes of this Act. Schedule II. extends numerous provisions of the Public Health Acts to Woolwich. Schedule III. contains various forms for use in proceedings under the Act ; and Schedule IV. enumerates the enactments repealed by the Act.

THE
PUBLIC HEALTH (LONDON) ACT,
1891.

(54 & 55 Vict. c. 76.)

An Act to consolidate and amend the Laws
relating to Public Health in London.

[5th August, 1891.]

BE it enacted by the Queen's most Excellent Majesty, by and with the advice and consent of the Lords Spiritual and Temporal, and Commons, in this present Parliament assembled, and by the authority of the same, as follows :

1.—*Sanitary authority to inspect district for detection of nuisances.*—It shall be the duty of every sanitary* authority to cause to be made from time to time inspection of their district, with a view to ascertain what nuisances exist calling for abatement under the powers of this Act, and to enforce the provisions of this Act for the purpose of abating the same, and otherwise to put in force the powers vested in them relating to public health and local government, so as to secure the proper sanitary condition of all premises within their district.†

* As to what are sanitary authorities *see post*, sec. 99.

† *See* secs. 100 and 101 as to the power of the County Council and the Local Government Board to enforce the performance of their duties under this section (amongst others) by the sanitary authority.

Nuisances (General).

2.—*What nuisances may be abated summarily.*—(1.)
For the purposes of this Act,—

- (a.) Any premises* in such a state† as to be a nuisance‡ or injurious or dangerous to health ;
 (b.) Any pool, ditch, gutter, watercourse, cistern, water-closet, earth-closet, privy, urinal, cess-pool, drain,§ dung-pit, or ash-pit so foul or in such a state as to be a nuisance‡ or injurious or dangerous to health ;||
 (c.) Any animal kept in such place or manner as to be a nuisance or injurious or dangerous to health ;¶
 (d.) Any accumulation or deposit which is a nuisance or injurious or dangerous to health ;**
 (e.) Any house or part of a house so overcrowded as to be injurious or dangerous to the health of the inmates, whether or not members of the same family ;††

* As to the meaning of “premises” see sec. 141. The effect of sec. 95 is to bring tents, vans, sheds, or similar structures, and of sec. 110 is to bring vessels lying in any river or water in the county of London, within the operations of this and of the previous section.

† It will be observed that it is the “state” of the premises and not the premises themselves, or the purpose for which they are employed, which constitutes a nuisance under this section.

‡ It is sufficient if the “nuisance” interferes with personal comfort. *Great Western Railway Company v. Bishop*, L.R. 7 Q.B. 550.

§ There is no definition of “drain” in the present Act, but it would no doubt be held to have the same meaning as in sec. 4 of the Public Health Act, 1875; i.e., “a drain for and used for the drainage of one building only, &c.” *Sewers* include (with some exceptions) all other drains.

|| See in connection with this sub-section secs. 16, 39, 41 and 42 *post*.

¶ And see secs. 16 (i.) (c.) and 17.

** This is subject to the proviso (i.) in sub-section 2 of the present clause. Secs. 16, 22, 29, 36 bear upon the subject of this paragraph.

†† But see proviso (ii.) in sub-section 2 of the present clause.

(f.) Any such absence from premises of water fittings as is a nuisance by virtue of sec. 33 of the Metropolis Water Act, 1871, set out in the First Schedule to this Act;* and

(g.) Any factory, workshop, or workplace which is not a factory subject to the provisions of the Factory and Workshop Act, 1878,† relating to cleanliness, ventilation, and overcrowding, and

(i.) is not kept in a cleanly state and free from effluvia arising from any drain, privy, earth-closet, water-closet, urinal, or other nuisance, or

(ii.) is not ventilated in such a manner as to render harmless as far as practicable any gases, vapours, dust, or other impurities generated in the course of the work carried on therein that are a nuisance or injurious or dangerous to health, or

(iii.) is so overcrowded while work is carried on as to be injurious or dangerous to the health of those employed therein,

shall be nuisances liable to be dealt with summarily under this Act.

(2.) Provided that—

(i.) Any accumulation or deposit necessary for the effectual carrying on of any business or manufacture shall not be punishable as a nuisance under this section, if it is proved to the satisfaction of the court that the accumulation or deposit has not been kept longer than is necessary for the purposes of the business or manufacture, and that the best available means have been taken for preventing injury thereby to the public health; and

* See post, p. 173.

† As to factories, workshops, &c., subject to the provisions of the Factory and Workshop Act, 1878, see also the Factory and Workshops Act, 1891 (54 & 55 Vict. c. 75).

- (ii.) In considering whether any dwelling-house or part of a dwelling-house which is used as a factory, workshop, or workplace, or whether any factory, workshop, or workplace used also as a dwelling-house is a nuisance by reason of overcrowding, the court shall have regard to the circumstance of such other user.

3.—*Information of nuisances to sanitary authority.*
—Information of any nuisance liable to be dealt with summarily under this Act in the district of a sanitary authority may be given to that authority by any person, and it shall be the duty of every officer of that authority* and of every relieving officer, in accordance with the regulations of the authority having control over him, to give that information; and it shall be the duty of the said authority to make the said regulations, and also the duty of the sanitary authority to give such directions to their officers as will secure the existence of the nuisance being immediately brought to the notice of any person who may be required to abate it, and the officer shall do so by serving a written intimation.

4.—(1.) *Notice requiring abatement of nuisance.*—On the receipt of any information respecting the existence of a nuisance liable to be dealt with summarily under this Act† the sanitary authority shall, if satisfied of the existence of a nuisance, serve a notice‡ on the person by whose act, default, or sufferance the nuisance arises or continues, or, if such person cannot be found, on the occupier or owner§ of the premises|| on which the

* See as to the duties of sanitary inspectors *post*, sec. 107, and especially sub-section 3.

† That is under sec. 2, *ante*.

‡ See the form in schedule 3, *post*, p. 179. As to various points connected with the authentication and service, of the notice see secs. 127 and 128 *post*.

|| For the definition of premises see *post*, sec. 141.

§ For the definition of "owner" see *post*, sec. 141. It will be observed that the owner or occupier is only to be summoned *as such* if the person to whose act, default, &c., the nuisance is

nuisance arises, requiring him to abate the same within the time specified in the notice, and to execute such works and do such things as may be necessary for that purpose,* and, if the sanitary authority think it desirable (but not otherwise) specifying any works to be executed.

(2.) The sanitary authority may† also by the same or another notice served on the occupier, owner, or person require him to do what is necessary for preventing the recurrence of the nuisance, and, if they think it desirable, specify any works to be executed for that purpose, and may serve that notice notwithstanding that the nuisance may for the time have been abated, if the sanitary authority consider that it is likely to recur on the same premises.

(3.) Provided that—

(a.) where the nuisance arises from any want or defect of a structural character, or where the premises are unoccupied, the notice shall be served on the owner:

(b.) where the person causing the nuisance cannot be found, and it is clear that the nuisance does not arise or continue by the act, default, or sufferance of the occupier or owner of the premises, the sanitary authority may themselves abate the same and may do what is necessary to prevent the recurrence thereof:

~~(c.)~~ where the medical officer of health certifies to the sanitary authority that any house or part of a house in their district is so overcrowded

traceable cannot be found; but it is obvious that either the owner or occupier may be summoned as the person responsible for the creation of the nuisance. It is often difficult to decide as to the person upon whom the notice should be served; one leading test is supplied by the answer to the question, who has the power to comply with the notice by abating the nuisance.

* Even by pulling down the premises if they are unfit for human habitation. (*Lumley's Public Health*, p. 114.)

† It is not compulsory upon the sanitary authority to take action under this sub-section.

as to be injurious or dangerous to the health of the inmates, whether or not members of the same family, the sanitary authority shall take proceedings under this section for the abatement of such nuisance :

- (d.) where the nuisance is such absence of water-fittings as is declared a nuisance by sec. 33 of the Metropolis Water Act, 1871 (set out in the First Schedule to this Act),* such absence shall be deemed to render the premises unfit for human habitation† unless and until the contrary is shown to the satisfaction of the court.

(4.) Where a notice has been served on a person under this section, and either—

- (a.) the nuisance arose from the wilful act or default of the said person ; or
 (b.) such person makes default in complying with any of the requisitions of the notice within the time specified,

he shall be liable to a fine not exceeding ten pounds for each offence, whether any such nuisance order as in this Act mentioned is or is not made upon him.

5.—*On non-compliance with notice, order to be made.*

—(1.) If either —

- (a.) the person on whom a notice to abate a nuisance has been served as aforesaid‡ makes default in complying with any of the requisitions thereof within the time specified ; or
 (b.) the nuisance, although abated since the service of the notice, is, in the opinion of the sanitary authority, likely to recur on the same premises,

the sanitary authority shall§ make a complaint, and the

* *Post*, p. 173.

† Then under the next section, sec. 5 (sub-sections 6 and 7), the house may be closed under “ a closing order.”

‡ That is under sec. 4.

§ That is *must* make a complaint. If they do not, it will be

petty sessional court hearing the complaint may make on such person a summary order (in this Act referred to as a nuisance order).*

(2.) A nuisance order may be an abatement order, a prohibition order, or a closing order, or a combination of such orders.†

(3.) An abatement order may require a person to comply with all or any of the requisitions of the notice, or otherwise to abate the nuisance within a time specified in the order.

(4.) A prohibition order may prohibit the recurrence of a nuisance.

(5.) An abatement order or prohibition order shall, if the person on whom the order is made so requires, or the court considers it desirable, specify the works to be executed by such person for the purpose of abating or preventing the recurrence of the nuisance.

a default, and will entail upon the sanitary authority the consequences set forth in secs. 100 and 101 in respect to London outside the City, and in secs. 134 and 135 in reference to the City. The complaint, which must be made to a petty sessional court sitting and acting under the Summary Jurisdiction Acts (11 & 12 Vict. c. 43, and 42 & 43 Vict. c. 49), need not be in writing, though it is desirable that it should be; but it must be made within six months from the time at which the cause of complaint arose. Proceedings may, however, be taken in the case of a continuing nuisance more than six months after the nuisance first commenced.

* See *post*, schedule 3; pp. 179, 180, for forms of summons and order; and as to "legal proceedings" generally clauses 115 to 124 *post*. By "summary order" is meant an order made by a court of summary jurisdiction in accordance with the provisions of the Summary Jurisdiction Acts (*see post*, sec. 117). By sec. 12 of the Interpretation Act, 1889 (52 & 53 Vict. c. 63) the expression "petty sessional court" shall, as respecting England and Wales, mean a court of summary jurisdiction consisting of two or more justices when sitting in a petty sessional court-house [as to which *see* sec. 14 of the same Act], and shall include the Lord Mayor of the City of London and any alderman of the City, and any metropolitan or borough police magistrate or other stipendiary magistrate when sitting in a court-house or place at which he is authorised by law to do alone any act authorised to be done by more than one justice of the peace.

† See forms in schedule 3, *post*, p. 179.

(6.) A closing order may prohibit a dwelling-house from being used for human habitation.

(7.) A closing order shall only be made where it is proved to the satisfaction of the court that by reason of a nuisance a dwelling-house is unfit for human habitation,* and if such proof is given the court shall make a closing order, and may† impose a fine not exceeding twenty pounds.

(8.) A petty sessional court, when satisfied that the dwelling-house has been rendered fit for human habitation, may declare that it is so satisfied, and cancel the closing order.

(9.) If a person fails to comply with the provisions of a nuisance order with respect to the abatement of a nuisance, he shall, unless he satisfies the court that he has used all due diligence to carry out such order, be liable to a fine not exceeding twenty shillings a day during his default; and if a person knowingly and wilfully acts contrary to a prohibition or closing order he shall be liable to a fine not exceeding forty shillings a day during such contrary action; moreover, the sanitary authority may enter the premises to which a nuisance order relates, and abate or remove the nuisance, and do whatever may be necessary in execution of such order.‡

6.—(1.)—Provisions as to appeal against order.—Where a person appeals to the court of quarter sessions§ against a nuisance order, no liability to a fine shall arise, nor, save as in this section mentioned, shall any proceedings be taken or work done under

* As, for instance, in consequence of the absence of water fittings *see ante*, sec. 4 (3) (a).

† The court is not bound to impose a penalty; but if a penalty is imposed the mode of enforcing payment is pointed out in sec. 117 *post*.

‡ As to the recovery of these fines *see post*, sec. 117. As to the recovery by the sanitary authority of any expenses incurred by them under this sub-section, *see post*, secs. 11, 117, 120, and 121.

§ *See as to appeal sec. 125 post*,

such order until after the determination or abandonment of such appeal.

(2.) There shall be no appeal to quarter sessions against a nuisance order, unless it is, or includes, a prohibition or closing order, or requires the execution of structural works.

(3.) Where a nuisance order is made and a person does not comply with it and appeals against it to the court of quarter sessions, and such appeal is dismissed or is abandoned, the appellant shall be liable to a fine not exceeding twenty shillings a day during the non-compliance with the order,* unless he satisfies the court before whom proceedings are taken for imposing a fine that there was substantial ground for appeal, and that the appeal was not brought merely for the purpose of delay, and where the appeal is heard by the court of quarter sessions, that court may, on dismissing the appeal, impose the fine as if the court were a petty sessional court.

(4.) Where a nuisance order is made on any person and appealed against, and the court which made the order is of opinion that the continuance of the nuisance will be injurious or dangerous to health, and that the immediate abatement thereof will not cause any injury which cannot be compensated by damages, the court may authorise the sanitary authority immediately to abate the nuisance; but the sanitary authority, if they do so, and the appeal is successful, shall pay the cost of such abatement and the damages (if any) sustained by the said person by reason of such abatement; but, if the appeal is dismissed or abandoned,† the sanitary authority may recover the cost of the abatement in a summary manner from the said person.

* That is from the date of the order to the time of the appeal being dismissed or abandoned.

† If the appeal is abandoned proceedings to recover the cost of the abatement must be taken before a court of summary jurisdiction, (*See* sec. 117.)

7.—*Provisions in case of two convictions for overcrowding.*—Where two convictions* for offences relating to the overcrowding of a house or part of a house in any district have taken place within a period of three months (whether the persons convicted were or were not the same), a petty sessional court may, on the application of the sanitary authority, order the house to be closed for such period as the court may deem necessary.

8.—*In certain cases order may be addressed to sanitary authority.*—Whenever it appears to the satisfaction of the petty sessional court† that the person by whose act, default, or sufferance a nuisance liable to be dealt with summarily under this Act arises, or the owner or occupier of the premises is not known or cannot be found,‡ then the nuisance order may be addressed to, and if so addressed shall be executed by, the sanitary authority.

9.—*Power to sell manure, &c.*—Any matter or thing removed by the sanitary authority in abating, or doing what is necessary to prevent the recurrence of, a nuisance liable to be dealt with summarily under this Act may be sold by public auction, or, if the authority think the circumstances of the case require it, may be sold otherwise, or be disposed of without sale; and the money arising from the sale may be retained by the sanitary authority, and applied in payment of the expenses incurred by them with reference to such nuisance, and the surplus (if any) shall be paid, on demand, to the owner of such matter or thing.

* Conviction for overcrowding may take place under sec. 4, sub-section 4, sec. 5, sub-sections 7 and 9, by all of which penalties are imposed.

† See note *ante*, p. 41.

‡ As to the case in which the person causing the nuisance cannot be found, and it is clear that neither the owner nor the occupier are in default, see *ante*, sec. 4, sub-section (3) (b).

10 —*Power of entry.*—The sanitary authority shall have a right to enter* from time to time any premises—

- (a.) for the purpose of examining as to the existence thereon of any nuisance liable to be dealt with summarily under this Act, at any hour by day,† or in the case of a nuisance arising in respect of any business, then at any hour when that business is in progress or is usually carried on, and
- (b.) where under this Act a nuisance has been ascertained to exist, or a nuisance order has been made, then at any such hour as aforesaid, until the nuisance is abated, or the works ordered to be done are completed, or the closing order is cancelled, as the case may be, and
- (c.) Where a nuisance order has not been complied with, or has been infringed, at all reasonable hours, including all hours during which business therein is in progress or is usually carried on, for the purpose of executing the order.

11.—*Costs of execution of provisions relating to nuisances.*—(1.) All reasonable costs and expenses incurred in serving notice, making a complaint, or obtaining a nuisance order, or in carrying the order into effect, shall be deemed to be money paid for the use and at the request of the person on whom the

* As to the exercise of, and the mode of enforcing, this power of entry, see *post* sec. 115. It provides *inter alia* that the entry may be made “by any members of the authority, or by any officers or persons authorised by them either generally or in any particular case.”

† By sec. 141 the expression “day” means the period between six o’clock in the morning and the succeeding nine o’clock in the evening. The general right of entry is by this section limited to the daytime, but by sec. 115 (6) there is a special right of entry at any hour of the day or night under a warrant, where a house is alleged to be overcrowded so as to be a nuisance.

order is made ; or if the order is made on the sanitary authority, or, if no order is made, but the nuisance is proved to have existed when the notice was served or complaint made, then of the person by whose act, default, or sufferance the nuisance was caused ; and in case of nuisances caused by the act or default of the owner* of premises, such costs and expenses may be recovered from any person who is for the time being owner of such premises.

(2.) Such costs and expenses, and any fines incurred in relation to any such nuisance, may be recovered in a summary manner or in the county court or High Court, and the court shall have power to divide costs, expenses, and fines between persons by whose acts, defaults, or sufferance† a nuisance is caused, as to it may seem just.

12.—*Power of individual to complain to justice of nuisance.*—(1.) Complaint of the existence of a nuisance liable to be dealt with summarily under this Act on any premises within the district of any sanitary authority may be made by any person,‡ and thereupon

* By sec. 141 “ the expression ‘ owner ’ means the person for the time being receiving the rack-rent of the premises in connection with which the word is used, whether on his own account or as agent or trustee for any other person who would so receive the same if such premises were let at a rack-rent.” Then by the following paragraph of the same section the expression “ rack rent ” means “ rent which is not less than two-thirds of the full annual value of the premises out of which the rent arises ; and the full annual value shall be taken to be the annual rent which a tenant might reasonably be expected, taking one year with another, to pay for the premises, if the tenant undertook to pay all the usual tenant’s rates and taxes and tithe commutation rent-charge (if any), and if the landlord undertook to bear the cost of the repairs and insurance and the other expenses (if any) necessary to maintain the premises in a state to command such rent.” The result is that the owner of a ground rent is not responsible for costs and expenses under this section.

† See secs. 120 and 121 *post* as to proceedings against two or more persons, or against owner and occupier.

‡ But the justices cannot under this section make an order

the like proceedings shall be had with the like incidents and consequences as to making of orders, fines, for disobedience of orders, appeal, or otherwise, as in the case of a like complaint by the sanitary authority.

(2.) Provided that the court may, if it thinks fit,—

(a.) adjourn the hearing or further hearing of the complaint for the purpose of having an examination of the premises where the nuisance is alleged to exist, and may authorise the entry* into such premises of any constable or other person for that purpose; and

(b.) authorise any constable or other person to do all necessary acts for executing an order made on a complaint under this section, and to recover the expenses from the person on whom the order is made in a summary manner.

(3.) Any constable or other person authorised under this section shall have the like powers, and be subject to the like restrictions as if he were an officer of the sanitary authority authorised under the foregoing provisions of this Act to enter any premises and do any acts thereon.

13.—*Proceedings in High Court for abatement of nuisances.*—The sanitary authority may, if in their opinion summary proceedings would afford an inadequate remedy, cause any proceedings to be taken against any person in the High Court to enforce the abatement or prohibition of any nuisance liable to be dealt with summarily under this Act, or for the recovery of any fines from, or for the punishment of, any persons offending against the provisions of this Act relating to such nuisances, and may pay as expenses of the execution of this Act their expenses of and incident to all such proceedings.

on the complaint of a private authority for the abatement of a nuisance arising from sewage tanks, &c., constructed by a local board of health. *Reg. v. Parlby* L.R. 22 Q.B.D. 520.

* See sec. 10 *ante* and our note thereto.

14.—*Power to proceed where cause of nuisance arises without district.*—(1.) Where a nuisance liable to be dealt with summarily under this Act appears to be wholly or partially caused by some act, default, or sufferance committed or taking place without the district the inhabitants of which are affected by the nuisance, the sanitary authority for that district may take or cause to be taken against any person in respect of such act, default, or sufferance any proceedings in relation to nuisances by this Act authorised, with the same incidences and consequences as if such act, default, or sufferance were committed or took place wholly within their district; so, however, that summary proceedings shall in no case be taken otherwise than before a court having jurisdiction in the district where the act, default, or sufferance is alleged to be committed or take place.

(2.) Section one hundred and eight of the Public Health Act, 1875, set out in the First Schedule to this Act,* shall continue to extend to London, with the substitution of a sanitary authority under this Act for any nuisance authority mentioned in the said section, and any reference in that section to a nuisance in the Metropolis shall include a nuisance within the meaning of this Act.

15.—*Penalty for injuring closet, &c., so as to cause a nuisance.*—If a person causes any drain, water-closet, earth-closet, privy, or ash-pit† to be a nuisance or injurious or dangerous to health by wilfully destroying or damaging the same, or any water-supply, apparatus, pipe, or work connected therewith, or by otherwise wilfully stopping up, or wilfully interfering with, or improperly using the same, or any such water-supply, apparatus, pipe, or work, he shall be liable to a fine not exceeding five pounds.

* See post p. 173.

† “Ash-pit” is defined by sec. 141 post. As no definition is given of the other terms, they must be taken in their usual

Penalties in respect of particular Nuisances.

16.—*Bye-laws by sanitary authority and County Council as to cleansing streets and prevention of nuisances.*—(1.) Every sanitary authority shall make bye-laws—*

- (a.) for the prevention of nuisances arising from any snow, ice, salt, dust, ashes, rubbish, offal, carrion, fish, or filth, or other matter or thing in any street; and
- (b.) for preventing nuisances arising from any offensive matter running out of any manufactory, brewery, slaughter-house, knacker's-yard, butcher's or fishmonger's shop, or dunghill, into any uncovered place, whether or not surrounded by a wall or fence; and
- (c.) for the prevention of the keeping of animals† on any premises in such place or manner as to be a nuisance or injurious or dangerous to health; and
- (d.) as to the paving of yards and open spaces in connection with dwelling-houses.

(2.) The County Council shall make bye-laws—

- (a.) for prescribing the times for the removal or carriage by road or water of any fœcal or

* As to the making of bye-laws *see post* sec. 114 and also schedule 1 *post*, p. By sec. 142 (3) "where the County Council or a sanitary authority are required by this Act to make bye-laws for any purpose for which there are no bye-laws of the council or authority in force at the commencement of this Act, the first bye-laws made by the County Council or such authority for that purpose, under this Act, shall be submitted to the Local Government Board for sanction not later than six months after the commencement of this Act." As the Act comes into operation (sec. 143) on the 1st January, 1892, the first bye-laws must be submitted to the Local Government Board before the 1st July in the same year.

† As to the keeping of swine, there are special provisions in the next section (17); but the existence of these provisions will not prevent the sanitary authority from making further and even more restrictive provisions by bye-laws under this section.

offensive or noxious matter or liquid in or through London, and providing that the carriage or vessel used therefor shall be properly constructed and covered so as to prevent the escape of any such matter or liquid, and as to prevent any nuisance arising therefrom; and

- (b.) as to the closing and filling up of cesspools and privies, and as to the removal and disposal of refuse, and as to the duties of the occupier of any premises in connection with house refuse, so as to facilitate the removal of it by the scavengers of the sanitary authority.

(3.) It shall be the duty of every sanitary authority to observe and enforce any bye-laws made under this section.*

(4.) Except as otherwise provided by the bye-laws, a constable may arrest without warrant and take before a justice any person whom he finds committing an offence against such bye-laws and who refuses to give his true name and address.†

(5.) Provided that the bye-laws shall not make it an offence to lay sand or other material in any street in

* That is whether made by itself or by the County Council. If the sanitary authority fails to enforce any bye-laws they will be in default, and thereupon the County Council and the Local Government Board may take action in London outside the City under secs. 100 and 101; or the Local Government Board may proceed in the City of London under secs. 134 and 135.

† It will be seen that a constable can only arrest without a warrant a person who is actually doing something in violation of the bye-laws. He must not arrest for a mere failure or neglect to do something which the bye-laws enjoin; and it would seem that if a name and address be tendered to him, and he does not know, or is not sure of his ability to prove that it is not a "true name and address," he cannot safely detain an offender for the purpose of making inquiries or otherwise. Of course, if there is a refusal to give any name and address whatever there can be no doubt that the sub-section would justify an immediate arrest without a warrant.

time of frost to prevent accidents, or litter or other matter to prevent the freezing of water in pipes, or in case of sickness to prevent noise, if the same is laid, and when the occasion ceases duly removed, in accordance with the bye-laws.

17.—(1.)—Penalty for keeping swine in unfit place.

—(1.) A person shall not—

- (a.) feed or keep any swine in any locality, premises, or place which is unfit for the keeping of swine, or in which the feeding or keeping of swine may create a nuisance or be injurious to health,* or
- (b.) permit any swine to stray or go about in any street or public place.

(2.) If any person acts in contravention of this section he shall be liable to a fine not exceeding forty shillings, and to forfeit the swine, and to a further fine not exceeding ten shillings† for every day during which

* The previous section (16) empowered the sanitary authority to make bye-laws in regard to the keeping of animals, including swine. Under the present section a person who keeps swine so as to create a nuisance, or be injurious to health, may be proceeded against, although he has not violated any bye-laws on the subject. As we have already explained, it is not necessary in order to constitute a nuisance that there should be injury to health, either actual or threatened. It is sufficient if there is interference with personal comfort. But even so much as this is not necessary to a conviction if the swine are kept in a place "unfit" for the purpose. It would appear to be for the justices to decide whether a particular place is for any reason "unfit." One case of "unfitness" is pointed out and provided for by sub-section 4 of the present section, and it would not be difficult to imagine other cases in which a place might be eminently "unfit," although there might be no nuisance. One such place is pointed out in sec. 47 of the Public Health Act, 1875, which specifically prohibits the keeping of any swine or pigstye in any dwelling house.

† As to the mode of enforcing penalties see *post* sec. 117. Sec. 119, sub-section 2, provides that "all things forfeited under this Act may be disposed of in such manner as the court ordering the forfeiture may direct."

he continues such offence after notice from the sanitary authority to discontinue the same.

(3.) Any swine found straying or going about in any street or public place may be seized and removed by any constable.

(4.) Any premises within forty yards of any street or public place shall be deemed for the purposes of this section to be a place unfit for keeping swine.

18.—*Power to prohibit keeping of animals in unfit place.*—Where it is proved to the satisfaction of a petty sessional court that any locality, premises, or place are or is unfit for the keeping of any animal, the court may by summary order prohibit the using thereof for that purpose for the future.

Offensive Trades.

19.—*Prohibition and regulation of establishing anew certain offensive businesses, and bye-laws as to offensive businesses.*—(1.) If any person—

(a.) establishes anew* the following businesses, or any of them; that is to say, the business of blood boiler, bone boiler, manure manufacturer, soap boiler, tallow melter, or knacker; † or

(b.) establishes anew, without the sanction of the County Council, the following businesses, or any of them; that is to say, the business of fellmonger, tripe boiler, slaughterer of cattle or horses, ‡ or any other business which the County Council may declare by order confirmed by the Local Government Board and published in the London Gazette to be an offensive business,

* As to when a business is to be deemed to be established "anew" see sub-section 8 of the present section.

† For the meaning of the expression "knacker" see sec. 141 post p. 169. It will be seen that no new businesses of the kind enumerated in this paragraph can be established in London, even with the sanction of the County Council.

‡ See also as to the meaning of this expression sec. 141.

he shall be liable to a fine not exceeding fifty pounds in respect of the establishment thereof, and any person carrying on the same when established shall be liable to a fine* not exceeding fifty pounds for every day during which he so carries on the same;

(2.) Provided that this enactment shall not render any person liable to a fine for establishing anew with the sanction of the County Council, or carrying on, the business of soap boiler, if and as long as that business is a business in which tallow or any animal fat or oil other than olein is not used by admixture with alkali for the production of soap.

(3.) The County Council shall give their sanction by order,† but, at least fourteen days‡ before making any such order, shall make public the application for it, by serving on the sanitary authority§ within whose district the premises on which the business is proposed to be established are situate, and by advertising, notice of the application and of the time and place at which they will be willing to hear all persons objecting to the order, and by causing a copy of the notice to be affixed in a conspicuous part of the said premises; and they shall consider any objections made at that time and place, and shall grant or withhold their sanction as they think expedient,

(4.) The County Council may make bye-laws§ for regulating the conduct of any businesses specified in this section, which are for the time being lawfully carried on in London, and the structure of the premises on which any such business is being carried on, and the mode in which the said application is to be made.

* See sec. 117.

† As to the authentication of notices, orders, &c., see *post* sec. 127. An order must be under seal.

‡ This is exclusive both of the day of giving the notice and making the order. Therefore, supposing a notice to be given on the 1st of a month, the order could not be made until the 16th.

§ See sec. 128 (2).

(5.) Any such bye-law* may empower a petty sessional court† by summary order to deprive any person, either temporarily or permanently, of the right of carrying on any business to which such bye-law relates, as a punishment for breaking the same, and any person disobeying such order shall be liable to a fine not exceeding fifty pounds for every day during which such disobedience continues.

(6.) Any sanitary authority or person aggrieved by any proposed bye-law under this section, or by any proposed alteration or repeal of a bye-law, may forward notice of his objection to the Local Government Board, who shall consider the same.

(7.) There shall be charged for an order of the County Council under this section, and carried to the county fund, such fee, not exceeding forty shillings, as the County Council may fix.‡

(8.) For the purposes of this section a business shall be deemed to be established anew not only if it is established newly, but also if it is removed from any one set of premises to any other premises, or if it is renewed on the same set of premises after having been discontinued for a period of nine months or upwards, or if any premises on which it is for the time being carried on are enlarged without the sanction of the County Council; but a business shall not be deemed to be established anew on any premises by reason only that the ownership of such premises is wholly or partially changed, or that the building in which it is established having been wholly or partially pulled down or burnt down has been reconstructed without any extension of its area.

(9.) Nothing in this section shall render an order of the County Council necessary to authorise the slaughter of cattle at the Metropolitan Cattle Market, or at the

* See secs. 114 and 142 (3).

† As to what is a "petty sessional court" or a "summary order" see our notes on sec. 5 *ante*, p. 41.

‡ See sec. 117.

cattle market at Deptford, or shall authorise the making of bye-laws affecting either of those markets or the slaughter-houses erected thereat either before or after the commencement of this Act.

(10.) In the application of this section to the City of London the Commissioners of Sewers shall be substituted for the County Council, and the consolidated rate for the county fund.

20.—*Licensing of cow-houses and slaughter-houses.*—

(1.) A person carrying on the business of a slaughterer of cattle or horses, knacker, or dairyman,* shall not use any premises in London (outside the City of London) as a slaughter-house or knacker's yard, or a cow-house or place for the keeping of cows, without a license from the County Council, and if he does he shall for each offence be liable to a fine† not exceeding five pounds, and the fact that cattle have been taken into unlicensed premises shall be primâ facie evidence that an offence under this section has been committed.

(2.) A license under this section shall expire on such day in every year as the County Council fix, and when a license is first granted shall expire on the day so fixed which secondly occurs after the grant of the license, and a fee not exceeding five shillings to be carried to the county fund may be charged for the license.

(3.) Not less than fourteen days before a license for any premises is granted or renewed under this section notice‡ of the intention to apply for it shall be served on the sanitary authority of the district in which the premises are situate, and that sanitary authority, if they think fit, may show cause against the grant or renewal of the license.

(4.) An objection shall not be entertained to the renewal of a license under this section, unless seven days'

* For the meaning of these three terms, and also of "premises," see sec. 141.

† See sec. 117.

‡ See sec. 128 (2).

previous notice of the objection has been served on the applicant, save that on an objection being made of which notice has not been given, the County Council may, if they think it just so to do, direct notice thereof to be served on the applicant, and adjourn the question of the renewal to a future day, and require the attendance of the applicant on that day, and then hear the case, and consider the objection, as if the said notice had been duly given.

(5.) Where a committee of the County Council determine to refuse, or to recommend the council to refuse, the renewal of any license under this section, the County Council shall, on written application made within seven days after such determination is made known to the applicant, hear the applicant against such refusal.

(6.) For the purposes of this section a license shall be deemed to be renewed where a further license is granted in immediate succession to a prior license for the same premises.

(7.) The sanitary authority shall have a right to enter* any slaughter-house or knacker's yard at any hour by day† or at any hour when business is in progress or is usually carried on therein, for the purpose of examining whether there is any contravention therein of this Act or of any bye-law made thereunder.

(8.) Nothing in this section shall extend to slaughter-houses erected before or after the commencement of this Act in the Metropolitan Cattle Market under the authority of the Metropolitan Market Act, 1851, or the Metropolitan Market Act, 1857.

21.—*Duty of sanitary authority to complain to justice of nuisance arising from offensive trade.*—(1.) Where any manufactory, building, or premises used for any trade, business, process, or manufacture, causing

* See post sec. 115.

† That is between 6 A.M. and 9 P.M. (sec. 141).

effluvia, is certified to the sanitary authority by their medical officer of health, or by any two legally qualified medical practitioners, or by any ten inhabitants of the district of such authority, to be a nuisance* or injurious or dangerous to the health of any of the inhabitants of the district, such authority shall make a complaint,† and if it appears to the petty sessional court hearing the complaint that the trade, business, process, or manufacture carried on by the person complained of is a nuisance, or causes any effluvia which is a nuisance or injurious or dangerous to the health of any of the inhabitants of the district, then, unless it is shown that such person has used the best practicable means for abating the nuisance, or preventing or counteracting the effluvia, the person so offending (being the owner or occupier of the premises, or being a foreman or other person employed by such owner or occupier) shall be liable to a fine not exceeding fifty pounds.‡

(2.) Provided that the court may suspend its final determination on condition that the person complained of undertakes to adopt, within a reasonable time, such means as the court may deem practicable, and order to be carried into effect, for abating the nuisance, or mitigating or preventing the injurious effects of the effluvia.

(3.) The sanitary authority may, if they think fit, on such certificate as is in this section mentioned, cause to be taken any proceedings in the High Court against any person in respect of the matters alleged in such certificate.

* That is to say, if it causes annoyance or discomfort. *Malton Board of Health v. Malton Farmers' Manure Company*, 4 Ex.D. 302; 49 L.J. M.C. 90.

† If they do not they will be in default, and the County Council or Local Government Board may proceed under secs. 100 and 101; or the latter body may proceed if the default is that of the Commissioners of Sewers, under secs. 134 and 135.

‡ See sec. 117.

(4.) The sanitary authority may take proceedings under this section in respect of a manufactory, building, or premises situate without their district, so, however, that the summary proceedings shall be had before a court having jurisdiction in the district where the manufactory, building, or premises are situate.

(5.) Section one hundred and fifteen of the Public Health Act, 1875 (set out in the First Schedule to this Act),* shall continue to extend to London, with the substitution of a sanitary authority under this Act for a nuisance authority mentioned in the said section, and any reference in that section to a nuisance in the Metropolis or to any building, manufactory, or place in the Metropolis which is injurious to health, shall include any nuisance within the meaning of this Act, and any manufactory, building, or place which is dangerous to health.

22.—*Provisions as to nuisance created by sanitary authority in dealing with refuse.*—(1.) The removal of house refuse† and street refuse by a sanitary authority when collected or deposited by that authority shall be deemed to be a business carried on by that authority within the meaning of the last preceding section, and a complaint or proceedings under that section in relation to any such business may‡ be made or taken by the County Council in like manner as if the council were a sanitary authority.

(2.) Any premises used by a sanitary authority for the treatment or disposal of any street refuse or house refuse, as distinct from the removal thereof, which are

* See post p. 173.

† By sec. 141 the expression "house refuse" means ashes, cinders, breeze, rubbish, night soil, and filth, but does not include trade refuse. The expression "street refuse" means dust, dirt, rubbish, mud, road scrapings, ice, snow, and filth.

‡ The word used here is "may." It will not, therefore, be imperative upon the County Council to take proceedings under sec. 21, even if a certificate, as in the section mentioned, be presented to them. Nor indeed can they do so without the sanction of the Local Government Board, see sec. 117 (3).

a nuisance or injurious or dangerous to health, shall be a nuisance liable to be dealt with summarily under this Act,* and for the purpose of the application thereto of the provisions of this Act relating to such nuisances the County Council shall be deemed to be a sanitary authority.

Smoke Consumption.

23.—*Furnaces and steam vessels to consume their own smoke.*—(1.) Every furnace employed in the working of engines by steam, and every furnace employed in any public bath or washhouse, or in any mill, factory, printing house, dyehouse, iron foundry, glass-house, distillery, brewhouse, sugar refinery, bakehouse, gasworks, waterworks, or other buildings used for the purpose of trade or manufacture (although a steam engine be not used or employed therein), shall be constructed so as to consume or burn the smoke arising from such furnace.

(2.) If any person being the owner or occupier of the premises, or being a foreman or other person employed by such owner or occupier—

- (a.) uses any such furnace which is not constructed so as to consume or burn the smoke arising therefrom; or
- (b.) so negligently† uses any such furnace as that the smoke arising therefrom is not effectually consumed or burnt; or
- (c.) carries on any trade or business which occasions any noxious or offensive effluvia, or otherwise annoys the neighbourhood or inhabitants, without using the best practicable means for preventing or counteracting such effluvia or other annoyance;

* See ante secs. 4 and 5.

† Assuming that the furnace is properly constructed to consume its own smoke, the only person who can be convicted under this provision is the person to whose personal negligence in using it the emission of smoke is due. *Chisholm v. Doulton* 22 Q.B.D. 736.

such person shall be liable to a fine not exceeding five pounds, and on a second conviction to a fine of ten pounds, and on each subsequent conviction to a fine double the amount of the fine imposed on the last preceding conviction*.

(3.) Every steam engine and furnace used in the working of any steam vessel on the river Thames, either above London Bridge, or plying to and fro between London Bridge and any place on the river Thames westward of the Nore light, shall be constructed so as to consume or burn the smoke arising from such engine and furnace; and if any such steam engine or furnace is not so constructed, or being so constructed is wilfully or negligently used so that the smoke arising therefrom is not effectually consumed or burnt, the owner or master of such vessel shall be liable to a fine not exceeding five pounds, and on a second conviction to a fine of ten pounds, and on every subsequent conviction to a fine of double the amount of the fine imposed on the last preceding conviction.

(4.) Provided that in this section the words "consume or burn the smoke" shall not be held in all cases to mean "consume or burn all the smoke," and the court hearing an information against a person may remit the fine if of opinion that such person has so constructed his furnace as to consume or burn, as far as possible, all the smoke arising from such furnace, and has carefully attended to the same, and consumed or burned, as far as possible, the smoke arising from such furnace.

(5.) It shall be the duty† of every sanitary authority to enforce the provisions of this section, and an information shall not be laid for the recovery of any fine under this section except under the direction of a sanitary authority.

(6.) The provisions of this Act with respect to the

* See as to mode of recovering these penalties, sec. 117.

† If they do not the County Council may intervene, *post* secs. 100 and 101. As to the City of London, secs. 134 and 135.

admission of the sanitary authority into any premises for any purposes in relation to nuisances, and with respect to the giving of information of a nuisance, shall apply in like manner as if they were herein re-enacted, and in terms made applicable to this section.*

(7.) This section shall extend to the port of London, and as respects the port shall be enforced by the port sanitary authority.

(8.) Nothing in this section shall alter or repeal any of the provisions of the City of London Sewers Act, 1851, or of the Whitechapel Improvement Act, 1853.

24.—*Summary proceedings for abatement of nuisance.*

(a.) Any fireplace or furnace which does not, as far as practicable, consume the smoke arising from the combustible used therein, and which is used for working engines by steam, or in any mill, factory, dyehouse, brewery, bakehouse or gaswork, or in any manufacturing or trade process whatsoever†; and

(b.) Any chimney (not being the chimney of a private dwelling-house) sending forth black smoke in such quantity as to be a nuisance; ‡

* These provisions are respectively sec. 115 *post* and sec. 3 *ante*.

† If the owner of a furnace or a fireplace used in the manner and for the purposes herein described be proceeded against on the ground that such furnace or fireplace does not "as far as practicable" consume its own smoke, it will, under the proviso at the end of the clause, be a good defence to prove that the furnace or fireplace was constructed and managed so as to consume its own smoke as far as practicable, "*having regard to the nature of the manufacture or trade,*" in which it was employed, that is to say, "consistently with the carrying on of the trade for which the furnace is used." *Cooper v. Woolley* L.R. 2 Ex. 88.

‡ The owners of a chimney cannot defend themselves against a summons under this sub-section by showing that the emission of the black smoke was due to the negligence of their servants. *Barnes v. Akroyd* L.R. 7 Q.B. 474.

shall be nuisances liable to be dealt with summarily under this Act, and the provisions of this Act relating to those nuisances shall apply accordingly :

Provided that the court, hearing a complaint against a person in respect of a nuisance arising from a fireplace or furnace which does not consume the smoke arising from the combustible used in such fireplace or furnace, shall hold that no nuisance is created, and dismiss the complaint, if satisfied that such fireplace or furnace is constructed in such manner as to consume as far as practicable, having regard to the nature of the manufacture or trade, all smoke arising therefrom, and that such fireplace or furnace has been carefully attended to by the person having the charge thereof.

Workshops and Bakehouses.

25.—*Limewashing and washing of workshops.*—(1.) Where, on the certificate of a medical officer of health or sanitary inspector,* it appears to any sanitary authority that the limewashing, cleansing, or purifying of any workshop† (other than a bakehouse), or any

* See secs. 106 and 107 *post*.

† It is an unsatisfactory feature of the Act that it contains no definition of the meaning with which "workshop" is used in the present sub-section, and "workplace" in the sub-section following. The Factory and Workshop Act, 1878, contains a definition of a "workshop," and if that word were alone used in the present Act it might be contended that it should bear the same sense in the present Act. But there is no definition of the word "workplace" in the Factory and Workshops Act (though it occurs once in an incidental way in the Factory and Workshops Act, 1878), and there is, therefore, no apparent reason why it should bear any narrower construction than would be given to it in popular speech or than belongs to it on etymological grounds. We take it, therefore, that the effect of the two sub-sections read together is to make the present section apply not merely to "workshops" as defined by the Factory and Workshops Act, 1878, but to all premises, rooms, or places (not being either (1) bakehouses or (2) factories subject to the provisions of the Factory and Workshops Act, 1878) where manual labour is exercised by way of trade or business or for purposes of gain. If that be so, it is unnecessary, and might be misleading, to

part thereof,* is necessary for the health of the persons employed therein, the sanitary authority shall serve notice in writing on the owner or occupier of the workshop to limewash, cleanse or purify the workshop or part, as the case requires, within the time specified in the notice; and, if the person on whom notice is so served fails to comply therewith, he shall be liable to a fine† not exceeding five pounds, and to a further fine not exceeding ten shillings for every day during which he continues to make default after conviction; and the sanitary authority may, if they think fit, cause the workshop or part to be limewashed, cleansed, or purified, and may recover in a summary manner‡ the expenses incurred by them in so doing from the person on whom the notice was served.

(2.) This section shall apply to any factory which is not subject to the provisions of the Factory and Workshop Act, 1878, and the Acts amending the same, §

repeat here the definition of "workshop" given in the Factory and Workshops Act, 1878. It does, however, seem open to doubt whether the exemption of domestic workshops (within sec. 61 and secs. 97 and 98 of the Factory and Workshops Act, 1878,) from the application of the provisions of the Act with respect to "cleanliness (including limewashing, painting, varnishing, and washing), or to the freedom of effluvia, or to the overcrowding of a factory or workshop," would extend to the present Act.

* The expression "bakchouse" means any place in which are baked bread, biscuits, or confectionery from the baking or selling of which a profit is derived. (Sec. 141.)

† See sec. 117.

‡ That is by application to, and order of, a Court of Summary Jurisdiction. We have already more than once explained the meaning of the term under the 42 & 43 Vict. c. 49.

§ The factories subject to the provisions of the Factory and Workshops Act, 1878, and therefore exempted from the operation of this sub-section, are classed under two heads:—textile and non-textile. The expression "textile factory" means "any premises wherein or within the close or curtilage of which steam, water, or other mechanical power is used to move or work any machinery employed in preparing, manufacturing, or finishing, or in any process incident to the manufacture of cotton, wool, hair, silk, flax, hemp, jute, tow, china, grass, cocoa-nut fibre, or

and to any workplace, in like manner as it applies to a workshop.

26.—*Enactments respecting bakehouses.*—(1.)—Sections 34, 35, and 81 of the Factory and Workshop Act,*

other like material, either separately or mixed together, or mixed with any other material, or any fabric made thereof: provided that print works, bleaching and dyeing works, lace warehouses, paper mills, flax scutel mills, rope works and hat works shall not be deemed to be textile factories. The expression “non-textile factory” in this Act means:—1. Any works, warehouses, furnaces, mills, factories, or places named in part are of the fourth schedule to this Act (*i.e.*, print works, bleaching and dyeing works, earthenware works, lucifer match works, percussion cap works, cartridge works, paper storing works, fustian cutting works, blast furnaces, copper mills, iron mills, foundries, metal and india-rubber works, paper mills, glass works, tobacco foundries, letter-press printing works, bookbinding works, and flax scutel mills). 2. Also any places named in part two of the said schedule (*i.e.*, hat works, rope works, bakehouses, lace warehouses, ship-building yards, quarries, and pit banks), wherein or within the close or curtilage or precincts of which steam, water, or other mechanical power is used in aid of the manufacturing process carried on there. And (3) also any premises wherein or within the close or curtilage or precincts of which any manual labour is exercised by way of trade, or for the purposes of gain in or incidental to the following purposes or any of them; that is to say, (*a*) in or incidental to the making of any article, or of part of any article, or (*b*) in or incidental to the altering, repairing, ornamenting or finishing of any article, or (*c*) in or incidental to the adapting for sale of any article, and wherein or within the close or curtilage or precincts, of which steam, water, or other mechanical power is used in aid of the manufacturing process carried on there.

* Section 34 is (so far as material to our present purpose) as follows:—“All the inside walls of the rooms of such bakehouses, and all the ceilings or tops of such rooms (whether such walls, ceilings, or tops be plastered or not), and all the passages and staircases of such bakehouse, shall either be painted with oil or varnished, or be limewashed, or be partly painted or varnished, and partly limewashed; where painted with oil or varnished there shall be three coats of paint or varnish, and the paint or varnish shall be renewed once at least in every seven years, and shall be washed with hot water and soap once at least in every six months; where lime-washed the lime-washing shall be renewed once at least in every six months.”

Section 35 provides (under a fine not exceeding twenty

1878, and sections 15* and 16† of the Factory and

shillings for the first, and five pounds for subsequent offences) that a place on the same level as a bakehouse shall not be used as a sleeping place unless it is effectually separated from the bakehouse by a partition extending from the floor to the ceiling, and unless there be an external glazed window of at least nine superficial feet in area, of which at least $4\frac{1}{2}$ superficial feet are made to open for ventilation.

Section 81 provides that if a factory or workshop is not kept in conformity with this Act the occupier shall be liable to a fine of ten pounds, in addition to, or instead of which, a court of summary jurisdiction may order certain means to be adopted by the occupier, within a time named, for the purpose of bringing the factory or workshop into conformity with the Act, with a fine not exceeding one pound for every day of non-compliance with the order after the expiration of the time named.

* By this section no room or place which was not so let or occupied before June 1st, 1883, is to be occupied as a bakehouse unless the following regulations are complied with:—(i.) No water-closet, earth-closet, privy, or ash-pit shall be within or communicate directly with the bakehouse (ii.) any cistern for supplying water to the bakehouse, shall be separate and distinct from any cistern supplying water to a water-closet. (iii.) No drain or pipe for carrying off foetid or sewage matter shall have an opening within the bakehouse in contravention of this section. Any person who lets or occupies a bakehouse in contravention of this section is liable on conviction to a fine not exceeding forty shillings, and a further fine not exceeding five shillings for every day during which any room or place is so occupied after a conviction.

† “Where a court of summary jurisdiction is satisfied on the prosecution of an inspector or a local authority that any room or place used as a bakehouse (*whether the same was or was not so used before the passing of this Act*) [*i.e.*, 1883] is in such a state as to be, on sanitary grounds, unfit for use or occupation as a bakehouse, the occupier of the bakehouse shall be liable on summary conviction to a fine not exceeding forty shillings, and on a second or any subsequent conviction to a fine not exceeding five pounds. The court of summary jurisdiction in addition to or instead of inflicting such fine may order means to be adopted to the occupier within the time named in the order for the purpose of removing the ground of complaint. The court may upon application enlarge the time so named; but if, after the expiration of the time as originally named or enlarged by subsequent order, the order is not complied with, the occupier shall be liable to a fine not exceeding one pound for every day that such non-compliance continues.”

Workshop Act Amendment Act, 1883 (which relate to cleanliness, ventilation, and other sanitary conditions), shall, as respects every bakehouse which is a workshop, be enforced by the sanitary authority of the district in which the bakehouse is situate, and they shall be the local authority within the meaning of those sections.

(2.) For the purpose of this section, the provisions of this Act with respect to the admission of the sanitary authority and their officers into any premises for any purpose in relation to nuisances* shall apply in like manner as if they were herein re-enacted and in terms made applicable to this section; and every person refusing or failing to allow the sanitary authority or their officer to enter any premises in pursuance of those provisions for the purposes of this section shall be subject to a fine.

27.—*Notice to factory inspector respecting child or woman in workshop.*—If any child, young person, or woman† is employed in a workshop, and the medical officer of the sanitary authority becomes aware thereof, he shall forthwith give written notice thereof to the factory inspector for the district.

Dairies.

28.—*Orders and regulations for dairies.*—(1.) The Local Government Board may make such general or special orders‡ as they may think fit for the following purposes, or any of them, that is to say,—

* See *ante* sec. 10 and *post* sec. 115.

† By sec. 90 of the Factory and Workshops Act, 1878 “the expression ‘child’ means a person under the age of fourteen years. The expression ‘young person’ means a person of the age of fourteen years and under the age of eighteen years; the expression ‘woman’ means a woman of eighteen years of age and upwards.” These definitions will no doubt be adopted in the construction of the present clause; but there ought to have been an express provision on the subject.

‡ Orders made by the Privy Council on the 15th June, 1885, and on the 1st November, 1886, are at present in force. They will be found in *Glen’s Law of Public Health*, 10th edition, p. 1288 and p. 1303.

- (a.) for the registration with the County Council of all persons carrying on the trade of dairy-men ;*
- (b.) for the inspection of cattle in dairies, and for prescribing and regulating the lighting, ventilation, cleansing, drainage, and water supply of dairies in the occupation of persons carrying on the trade of dairymen ;
- (c.) for securing the cleanliness of milk-vessels used for containing milk for sale by such persons ;
- (d.) for prescribing precautions to be taken for protecting milk against infection or contamination ;
- (e.) for authorising the County Council to make bye-laws for the purposes aforesaid, or any of them.†

(2.) The County Council for the purpose of enforcing the said orders and any bye-laws made thereunder shall have the same right to be admitted to any premises‡ as a sanitary authority have under this Act for the purpose of examining as to the existence of a nuisance liable to be dealt with summarily, and the provisions of this Act shall apply accordingly as if they were herein re-enacted and in terms made applicable to this section, and in particular with the substitution of the County Council for the sanitary authority.

(3.) The Local Government Board may by any such order impose the like fines for offences against orders made under this section as may be imposed for offences

* For the definition of "dairy" and dairyman *see post* sec. 141. "Dairy" includes any farm, farm-house, cowshed, milk-store, milk-shop, or the place from which milk is supplied, or in which milk is kept for purposes of sale. "Dairyman" includes any cowkeeper, purveyor of milk, or occupier of a dairy.

† But this is, of course, subject to sec. 133 (b), which provides that "the bye-laws made by the County Council under this Act shall not extend to the City." As to the making of bye-laws *see post* sec. 114.

‡ *Ante* sec. 10 and *post* sec. 115,

against the bye-laws of a sanitary authority under this Act.*

(4.) In the application of this section to the City of London, the mayor, commonalty, and citizens of the city acting by the council shall be substituted for the County Council, and their expenses in the execution of this section shall be paid out of the consolidated rate.

Removal of Refuse.

29.—Duty of sanitary authority to clean streets.—

(1.) It shall be the duty of every sanitary authority to keep the streets† of their district, which are repairable by the inhabitants at large, including the footways, properly swept and cleansed so far as is reasonably practicable, and to collect and remove from the said streets, so far as is reasonably practicable, all street refuse.‡

(2.) If any such street in the district of any sanitary authority, including the footway, is not properly swept

* See sec. 114 and secs. 182 and 186 of the Public Health Act, 1875, incorporated in this Act by schedule I. *post*, p. 175.

† The expression "street" includes any highway and any public bridge, and any road, lane, footway, square, court, alley, or passage, whether a thoroughfare or not, and whether or not there are houses in such street; sec. 141.

‡ The expression "street refuse" means dust, dirt, rubbish, mud, road scrapings, ice, snow, and filth (sec. 141). It will be observed that this definition does not include any "trade refuse" (as to which see our note (§) on the next section) which may be thrown into the street. It would, therefore, appear that the sanitary authority would not under the latter part of the sub-section be bound "to collect and remove" such refuse; but on the other hand, if they leave such refuse in the street it is equally difficult to see how they can be said to comply with the earlier part of the sub-section which requires them to keep the street properly "cleansed and swept." It is not, therefore, at all easy to place a consistent construction upon the sub-section taken as a whole. One would have thought the proper provision would have been one requiring the sanitary authority, in the interest of the public, to remove *all* rubbish from a street, and at the same time giving them a right to take summary proceedings against any one throwing trade refuse into the street.

and cleansed. or the street refuse is not collected and removed from any such street, so far as is reasonably practicable, as required by this section, the sanitary authority shall be liable to a fine not exceeding twenty pounds.*

(3.) So much of any Act as requires the occupier or owner of any premises in London to cause the footways and watercourses adjoining the premises to be swept and cleansed is hereby repealed.†

30.—*Removal of house refuse.*—(1.) It shall be the duty of every sanitary authority—

(a.) to secure the due removal at proper periods of house refuse‡ from premises,§ and the due

* As the section does not in any way limit the right to take proceedings against a sanitary authority it will be open to any member of the public to move in the matter. Whatever fine may be imposed on the sanitary authority and recovered under sec. 117, must be paid to the County Council under sec. 119; but it does not appear that the default of a sanitary authority to perform their duty under this section is one of the cases in which the County Council can take action under sec. 100, though they might make it the subject of complaint to the Local Government Board under sec. 101, and might, perhaps, with the sanction of the Local Government Board (see 117 (3)), take proceedings to obtain the imposition of a fine upon sub-section 2 of the present section.

† This is a new, and, we need hardly say, most important provision. Under several Acts of Parliament the duty of sweeping and cleansing the footways and water-courses adjacent to the premises was thrown on the occupier, or if the premises were unoccupied, upon the owner; and there was a special liability with respect to the removal of snow. But from the time this Act comes into operation, that is to say on the 1st January next, all those statutes will stand repealed; and the whole responsibility of keeping clear the footways as well as the roadways will be thrown upon the sanitary authorities of the metropolis. As to who those sanitary authorities are in each district see sec. 99.

‡ “The expression ‘premises’ includes messuages, buildings, lands, easements and hereditaments of any tenure, whether open or enclosed, whether built on or not, and whether public or private, and whether maintained or not under statutory authority;” sec. 141.

§ The expression “house refuse” means ashes, cinders,

cleansing out and emptying at proper periods of ash-pits, and of earth-closets, privies, and cesspools (if any), in their district, and the giving of sufficient notice of the times appointed for such removal, cleansing out, and emptying, and

- (b.) where the house refuse is not removed from any premises in the district at the ordinary period, or any ash-pit,* earth-closet, privy, or cesspool in or under any building in the district is not cleansed out or emptied at the ordinary period,† and the occupier of the premises serves on the authority a written notice‡ requiring the removal of such refuse, or the cleansing out and emptying of the ash-pit,

breeze, rubbish, night soil, and filth, but does not include trade rubbish (sec. 141). What, then, is trade rubbish? The answer is supplied by the same section, which provides that "trade refuse" means the refuse of any trade, manufacture or business, or of any building materials." It was, however, very recently decided on similar words in another Act that the clinkers in the furnaces of the boilers of a large hotel (the Hotel Métropole, in fact) were not "trade" refuse, although these boilers were used for raising steam for various purposes, and that the vestry were therefore obliged to remove the clinkers. *Vestry of St. Martin's v. Gordon*, 60 L.J. M.C. 37. On the other hand, it must not be supposed that "house refuse" includes all the miscellaneous rubbish which is apt to accumulate in a house. It was held, for instance, in *Collins v. the Vestry of Paddington*, 48 L.J. Q.B. 345, that the vestry were not bound to remove broken glass, old shoes, and similar articles placed in the dustbins. Constant disputes, as no doubt most of our readers know, arise on this point, and are made, sometimes with and sometimes without reason, the pretence for exacting "tips" to the dust collectors from the unfortunate householder. And we fear that this clause will fall far short of preventing such disputes in future, though it is possible that sub-section 3 may go some way towards checking demands in respect of the removal of them which is indisputably "house" refuse.

* "The expression 'ash-pit' means any ash-pit, dust-bin, ash-tub, or other receptacle for the deposit of ashes or refuse matter;" sec. 141.

† That appears from sec. 34 to be seven days.

‡ See *post*, sec. 128 (2).

earth-closet, privy, or cesspool, as the case may be, to comply with such notice within forty-eight hours after that service, exclusive of Sundays and public holidays.

(2.) If a sanitary authority fail without reasonable cause to comply with this section, they shall be liable to a fine not exceeding twenty pounds.*

(3.) If any person in the employ of the sanitary authority, or of any contractor with the sanitary authority, demands from an occupier or his servant any fee or gratuity for removing any house refuse from any premises, he shall be liable to a fine not exceeding twenty shillings.†

31.—*Sanitary authority to appoint scavengers.*—Every sanitary authority shall employ a sufficient number of scavengers, or contract with any scavengers, whether a company or individuals, for the execution of the duties of the sanitary authority under this Act with respect to the sweeping and cleansing of the several streets‡ within their district, and the collection and removal of street refuse and house refuse, and the cleansing out and emptying of ash-pits, earth-closets, privies, and cesspools.

32.—*Disposal of refuse.*—All street refuse and house refuse collected by or on behalf of a sanitary authority shall be the property of that authority, and the authority shall have full power to sell and dispose of the same for the purposes of this Act as they may think proper, and the person purchasing the same shall have full power to take, carry away, and dispose of the same for his own use, and the money arising

* Our note (*) on the last section, *ante*, p. 69, will be equally applicable to this sub-section.

† See sec. 117.

‡ That is, under sec. 29, streets “repairable by the inhabitants at large.” It is unnecessary to repeat the definitions of other terms used in the sections which we have quoted in our notes to the two last sections from sec. 141.

from the sale thereof shall be applied toward defraying the expenses of the execution of this Act.*

33.—Owners, &c. to pay for removal of refuse of trades.—(1.) If the sanitary authority are required by the owner or occupier of any premises to remove any trade refuse,† that authority shall do so, and the owner or occupier shall pay to that authority a reasonable sum for such removal, and such sum, in case of dispute, shall be settled by the order of a petty sessional court.

(2.) If any dispute or difference of opinion arises between the owner or occupier and the sanitary authority as to what is to be considered as trade refuse, a petty sessional court,‡ on complaint made by either party, may by order determine whether the subject matter of dispute is or is not trade refuse, and the decision of that court shall be final.§

34.—Provision on neglect of scavengers to remove dust.—(1.) If the sanitary authority, or any persons employed by them, neglect for the space of seven days to remove all such house refuse as they are required by or in pursuance of this Act to remove, then an occupier of premises (after twenty-four hours' notice|| given by him to the sanitary authority requiring them to remove the same) may, without prejudice to any other proceeding under this Act, give away or sell his house refuse; and any person who in pursuance of

* Section 103 prescribes the manner in which, and the fund out of which, the expenses of the sanitary authorities under this Act shall, save as otherwise in the Act mentioned, be defrayed.

† See note (§), *ante* p. 70. It will be observed that it is imperative upon the sanitary authority to remove trade refuse if required to do so.

‡ As to what is a petty sessional court see *ante*, note to sec. 5 (8).

§ That is upon the question of fact; but the petty sessional court may be required to state a case for the opinion of the High Court if a point of law shall arise.

|| See sec. 127; and sec. 128 (2).

such gift or sale removes the said house refuse shall not be liable to any fine for so doing.

(2.) Save as aforesaid, if any person other than the sanitary authority or their contractors or servants receives, carries away, or collects any house refuse or street refuse from any premises or street, such person shall be liable to a fine not exceeding five pounds.*

35.—*Removal of filth on requisition of sanitary inspector.*—(1.) Where it appears to a sanitary inspector that any accumulation of any obnoxious matter, whether manure, dung, soil, filth, or other matter, ought to be removed, and it is not the duty† of the sanitary authority to remove the same, he shall serve notice‡ on the owner thereof, or on the occupier of the premises on which it exists, requiring him to remove the same; and if the notice is not complied with within forty-eight hours from the service thereof, exclusive of Sundays and public holidays, the matter referred to shall be the property of the sanitary authority, and be removed and disposed of by them, and the proceeds (if any) of such disposal shall be applied in payment of the expenses incurred with reference to the matter removed, and the surplus (if any) shall be paid on demand to the former owner of the matter.

(2.) The expenses of such removal and disposal, so far as not covered by such proceeds, may be recovered by the sanitary authority in a summary manner§ from the former owner of the matter removed, or from the occupier, or, where there is no occupier, the owner, of|| the premises.

36.—*Removal of refuse from stables, cowhouses, &c.*—(1.) The sanitary authority, if they think fit, may

* This fine will be enforced under sec. 117.

† That is to say, under secs. 29, 30, and 33, *ante*.

‡ As to the service, etc., of notices, see secs. 127 and 128.

§ That is in a court of summary jurisdiction.

|| As to the person to be proceeded against as "owner" see sec. 141, *post*, p. 169.

employ a sufficient number of scavengers, or contract with the scavengers, whether a company or individuals, for collecting and removing the manure and other refuse matter from any stables and cowhouses within their district, the occupiers of which signify their consent in writing to such removal; provided that—

- (a.) such consent shall not be withdrawn or revoked without one month's previous notice* to the sanitary authority, and
- (b.) no person shall be hereby relieved from any fine† to which he may be subject for placing dung or manure upon any footways or carriageways, or for having any accumulation or deposit of manure or other refuse matter so as to be a nuisance or injurious or dangerous to health.

(2.) Notice may be given to a sanitary authority (by public announcement in the district or otherwise) requiring the periodical removal of manure or other refuse matter from stables, cowhouses, or other premises, and where any such notice has been given, if any person to whom the manure or other refuse matter belongs fails to comply with the notice, he shall be liable without further notice to a fine not exceeding twenty shillings for each day during which such non-compliance continues.‡

* As to the manner in which this notice must be given see sec. 128.

† The present Act contains no provision imposing a fine for placing or leaving dung or manure or refuse, whether "house" or "trade," upon the footways or carriage-ways. But this omission will no doubt be supplied by bye-laws, which every sanitary authority is, under sub-section 1 (a) of sec. 16, *ante*, bound to make for the prevention of nuisances arising from "any snow, ice, salt, dust, ashes, rubbish, offal, carrion, fish, or filth, or any other matter or thing in any street."

‡ The fine will be recoverable under sec. 117. Of course, if the accumulation, etc., amounts to a nuisance, or is injurious to health, the person causing it or responsible for it, may also be proceeded against under sec. 2.

Regulations as to Water-closets, &c.

37.—*Obligation to provide water-closets, &c.*—(1.) It shall not be lawful newly to erect any house or to rebuild any house pulled down to or below the ground floor without a sufficient ash-pit furnished with proper doors and coverings, and one or more proper and sufficient water-closets, according as circumstances may require,* furnished with suitable water supply and water supply apparatus, and with suitably trapped soilpan and other suitable works and arrangements, so far as may be necessary to ensure the efficient operation thereof.

(2.) If any person offends against the foregoing enactment of this section he shall be liable to a fine not exceeding twenty pounds.†

(3.) If at any time it appears to the sanitary authority that any house, whether built before or after the commencement of this Act, is without such ashpit‡ or water-closets as aforesaid, the sanitary authority shall

* This sub-section must be read in connection with sub-section 4 of the present clause. The effect of the two taken together is to make the construction of water-closets compulsory, unless "sewerage or water supply is not reasonably available." Whether this excuse or exception is made out will be a question of fact for the court of summary jurisdiction, in case proceedings are taken to recover the penalty set forth in sub-section 2 of the present clause. But if the sanitary authority, instead of proceeding to recover a penalty for the non-construction of water-closets under the present sub-section, should, under sub-section 3, enter upon the premises, do the work themselves, and charge the expense against the owner of the house, the only remedy or protection which the owner will have against an unjust or oppressive order lies (under sub-section 5) in an appeal to the County Council, "whose decision shall be final."

† See sec. 117. Of course, if a nuisance is created by the absence of any of the matters or things enumerated in the previous sub-section creating a nuisance, proceedings may also be taken under sec. 2, *ante*. And the absence of proper water-fittings for water-closets might render the house "unfit for human habitation" under sec. 4, and therefore the subject for a closing order under sec. 5.

‡ For definition of "house" and "ash-pit," see sec. 141.

cause notice* to be served on the owner or occupier of the house, requiring him forthwith, or within such reasonable time as is specified in the notice, to provide the same in accordance with the directions in the notice; and, if the notice is not complied with, the said owner or occupier shall be liable to a fine not exceeding five pounds, and a further fine not exceeding forty shillings† for each day during which the offence continues; or the sanitary authority, if they think fit, in lieu of proceeding for a fine, may enter on the premises and execute such works as the case may require, and may recover the expenses incurred by them in so doing from the owner of the house.

(4.) Provided that—

(a.) where sewerage or water supply sufficient for a water-closet is not reasonably available, this section shall be complied with by the provision of a privy or earth-closet; and

(b.) where a water-closet has before the commencement of this Act been and is used in common by the inmates of two or more houses, and in the opinion of the sanitary authority may continue to be properly so used; they need not require a water-closet to be provided for each house.

(5.) Any person who thinks himself aggrieved by any notice or act of a sanitary authority under this

* As to the service, etc., of notice, *see post*, secs. 127 and 128. If the notice is given to the "owner," careful attention must be paid to the definition of "owner" on sec. 141. If the occupier or owner upon whom the notice is served think themselves aggrieved thereby, they may appeal, under sub-section 5, to the County Council; but if they do not so appeal, and are then proceeded against under this sub-section for a penalty in respect of non-compliance with the order of the sanitary authority, the court of summary jurisdiction will have no power to review the order of the sanitary authority or question its propriety; all that it will have, or be entitled, to consider, will be whether or no the notice has in fact been complied with.

† Recoverable under sec. 117.

section may appeal to the County Council,* whose decision shall be final.

38.—*Sanitary conveniences for manufactories, &c.*—(1.) Every factory, workshop, and workplace,† whether erected before or after the passing of this Act, shall be provided with sufficient and suitable accommodation in the way of sanitary conveniences,‡ regard being had to the number of persons employed in or in attendance at such building, and also where persons of both sexes are, or are intended to be, employed, or in attendance, with proper separate accommodation for persons of each sex.

(2.) Where it appears to a sanitary authority that this section is not complied with in the case of any factory, workshop, or workplace, the sanitary authority shall, by notice§ served on the owner|| or occupier of such factory, workshop, or workplace, require him to make the alterations and additions necessary to secure such compliance, and if the person served with such notice fails to comply therewith he shall be liable to a fine not exceeding twenty pounds, and to a fine not exceeding forty shillings for every day after conviction during which the non-compliance continues.¶

39.—*Bye-laws as to water-closets, &c.*—(1.) The County Council shall make bye-laws** with respect to

* That is to say, he may do so, except in the City of London. But by sec. 133 there is no appeal from the Commissioners of Sewers (who are the sanitary authority for the City) to the County Council. As to the mode of presenting an appeal to the County Council, see sec. 126 and the provisions of the Metropolis Management Act, 1855, incorporated with the present by Schedule I., *post*, p. 173.

† See our notes upon sec. 25, *ante*, p. 62.

‡ The expression "sanitary conveniences" includes urinals, water-closets, earth-closets, privies, and any similar conveniences.

§ See secs. 127 and 128.

|| See sec. definition of owner, 141.

¶ Recoverable under sec. 117.

** Not only *must* these bye-laws and those referred to in the next sub-section be made (in accordance with sec. 114) by the

water-closets, earth-closets, privies, ash-pits, cesspools, and receptacles for dung, and the proper accessories thereof in connection with buildings, whether constructed before or after the passing of this Act.

(2.) Every sanitary authority shall make bye-laws with respect to the keeping of water-closets supplied with sufficient water for their effective action.

(3.) It shall be the duty of every sanitary authority to observe and enforce the bye-laws under this section; and any directions given by the sanitary authority under this Act shall be in accordance with the said bye-laws, and so far as they are not so in accordance shall be void.

40.—*Power for sanitary authority to authorise examination of water-closets, &c.*—(1.) The sanitary authority may examine any of the following works, that is to say, any water-closet, earth-closet, privy, ash-pit; or cesspool, and any water supply, sink, trap, syphon, pipe, or other works or apparatus connected therewith, upon any premises within their district, and for that purpose, or for the purpose of ascertaining the course of a drain, may at all reasonable times by day, after twenty-four hours' notice has been served on the occupier of the premises, or if they are unoccupied on the owner, or in case of emergency without notice, enter on any premises, and cause the ground to be opened in any place they think fit, doing as little damage as may be.*

county council and sanitary authority respectively, but they must be submitted for the sanction of the Local Government Board not later than July 1st, 1892 (sec. 142 (3)). Moreover, the county council must, under sec. 114 (2), submit a copy of any bye-laws they make to the sanitary authority, by whom they are to be enforced, two months before they are laid before the Local Government Board for confirmation. The bye-laws of the county council will not apply to the City of London (sec. 133).

* For the meaning of the terms "owner," "premises," and "ash-pit," see sec. 141. As to notice see secs. 127 and 128, and as to the entry upon the premises, see sec. 115.

(2.) If any such work as aforesaid is found on examination to be in accordance with this Act and the bye-laws of the County Council and sanitary authority* and directions of the sanitary authority given in any notice under this Act, and in proper order and condition, the sanitary authority shall cause the same to be reinstated and made good as soon as may be, and shall defray the expenses of examination, reinstating, and making good the same, and pay full compensation for all damages or injuries done or occasioned by the examination; but if on examination any such work is found not to be in proper order or condition, or not to have been made or provided by any person according to the said bye-laws and directions, or to be contrary to this Act, the reasonable expenses of the examination shall be repaid to the sanitary authority by the person offending, and may be recovered by that authority in a summary manner.†

41.—Penalty on persons improperly making or altering water-closets, &c.—(1.) In any of the following cases—

- (a.) if, on such examination as in the preceding section mentioned, any such work as therein mentioned is found not to have been made or provided by any person according to the bye-laws of the County Council and sanitary authority, and the directions of the sanitary authority given in any notice under this Act, or to be contrary to this Act, or

* See the last section (39).

† This sub-section is rather one-sided in its operation. If the sanitary authority are entitled under the latter part of this sub-section to recover their expenses from an offending owner or occupier, they may enforce their claims in a summary manner, or, in other words, by application to a court of summary jurisdiction; but if the owner or occupier is entitled to "full compensation" under the former part of the sub-section, no such remedy is open to him; his only course will be to bring an action against the sanitary authority, if they refuse to satisfy his claim,

- (b.) if a person, without the consent of the sanitary authority, constructs or rebuilds any water-closet, earth-closet, privy, ash-pit, or cesspool which has been ordered by them either not to be made, or to be demolished, or
- (c.) if a person* discontinues any water supply without lawful authority, or
- (d.) if a person destroys any sink, trap, syphon, pipe, or any connected works or apparatus as aforesaid either without lawful authority or so that the destruction creates a nuisance or is injurious or dangerous to health,

every person so offending shall be liable to a fine not exceeding ten pounds;† and if he does not, within fourteen days after notice is served on him by the sanitary authority, or within any further time allowed by that authority or appearing to a petty sessional court necessary for the execution of the works, cause such water-closet, earth-closet, privy, ash-pit, or cesspool to be altered or reinstated in conformity with the said bye-laws and directions.‡ or, as the case may be, to be demolished, or such water supply to be renewed, or such sink, trap, syphon, pipe or other connected works or apparatus to be restored, such person shall be liable to a fine not exceeding twenty shillings for each day during which the offence continues; or the sanitary authority, if they think fit, in lieu of proceeding for a

* It is provided by the Interpretation Act, 1889 (52 & 53 Vict. c. 63, sec. 2), that "in the construction of every enactment relating to an offence punishable on an indictment or on summary conviction . . . the expression 'person' shall, unless the contrary intention appears, include a body corporate." That being so, it is clear that under this paragraph proceedings may be taken against a water company which illegally cuts off the supply of water to a house or premises.

† See sec. 117 as to the recovery of this fine and the one mentioned lower down. As to the "petty sessional" court by which the fine may be imposed see sec. 5.

‡ As to these "directions" see *ante*, sec. 39 (3).

fine, may enter on the premises and cause the work to be done, and the expenses thereof shall be paid by the person who has so offended.*

(2.) If, on such examination as aforesaid, any water-closet, earth-closet, privy, ash-pit, or cesspool, or any water supply, sink, trap, syphon, pipe, or any of the connected works or apparatus as aforesaid, appears to be in bad order and condition, or to require cleansing, alteration, or amendment, or to be filled up, the sanitary authority shall cause notice† to be served on the owner or occupier of the premises, upon or in respect of which the inspection was made, requiring him forthwith, or within a reasonable time specified in the notice, to do what is necessary to place the work in proper order and condition; and if such notice is not complied with, the said owner or occupier shall be liable to a fine not exceeding five pounds, and to a further fine not exceeding forty shillings for each day during which the offence continues; or the sanitary authority, if they think fit, in lieu of proceeding for a fine, may enter on the premises and execute the works, and the expenses incurred by them in so doing shall be paid to them by the owner or occupier of the premises.‡

(3.) Any person who thinks himself aggrieved by any notice or act of a sanitary authority under this section in relation to any water-closet, earth-closet, privy, ash-pit, or cesspool, may appeal to the County Council, whose decision shall be final.§

* These expenses will be recoverable under sec. 117 either in the manner directed by the Summary Jurisdiction Act, or by an action in the county court.

† See, as to notice, secs. 127 and 128; and as to the fine see sec. 117.

‡ They may be recovered in either of the modes pointed out in sec. 117; and under sec. 121, even if the claim be against the owner, the amount may under sec. 121 be recovered from the occupier to the extent of any rent "which either is for the time being due from him, or which after demand from him of such costs and expenses and notice not to pay any rent without deducting the same becomes payable by him."

§ With reference to appeals to the County Council, see *post*,

42.—*Improper construction or repair of water-closet or drain.*—If a water-closet or drain is so constructed or repaired as to be a nuisance or injurious or dangerous to health the person who undertook or executed such construction or repair* shall, unless he shows that such construction or repair was not due to any wilful act, neglect, or default, be liable to a fine not exceeding twenty pounds :†

Provided that where a person is charged with an offence under this section he shall be entitled, upon information duly laid by him, to have any other person, being his agent, servant, or workman, whom he charges as the actual offender, brought before the court‡ at the time appointed for hearing the charge, and if he proves to the satisfaction of the court that he had used due diligence to prevent the commission of the offence, and that the said other person committed the offence without his knowledge, consent, or connivance, he shall be exempt from any fine, and the said other person may be summarily convicted of the offence.

43.—*Sanitary authority to cause offensive ditches, drains, &c., to be cleansed or covered.*—(1.) Every sanitary authority—

- (a.) shall drain, cleanse, cover, or fill up, or cause to be drained, cleansed, covered, or filled up, all ponds, pools, open ditches, drains, and places containing or used for the collection of any drainage, filth, water, matter, or thing of

sec. 126. It is almost unnecessary again to add that there is no appeal to the County Council from the City Commissioners of Sewers (sec. 133).

* That is the employer or master with whom the contract for the construction or repairs was made.

† See sec. 117.

‡ That is before the court of summary jurisdiction, before which the proceedings for the recovery of fine is pending. If an employer who is summoned under this section thinks that he can defend himself under the proviso he should lay an information against his agent, servant, or workman as soon as may be after the receipt of the summons to himself.

an offensive nature, or likely to be prejudicial to health, which may be situate in their district;* and

- (b.) shall cause notice† to be served on the person causing any such nuisance, or on the owner or occupier of any premises whereon the same exists, requiring him, within the time specified in such notice, to drain, cleanse, cover, fill up such pond, pool, ditch, drain, or place, or to construct a proper drain for the discharge of such filth, water, matter, or thing, or to execute such other works as the case may require.

(2.) If the person on whom such notice is served fails to comply therewith, he shall be liable to a fine not exceeding five pounds, and a further fine not exceeding forty shillings‡ for each day during which the offence continues; or the sanitary authority, if they think fit, in lieu of proceeding for a fine, may enter on the premises and execute such works as may be necessary for the abatement of the nuisance, and may recover the expenses thereby incurred from the owner of the premises: Provided that—

- (a.) the sanitary authority, where they think it reasonable, may defray all or any portion of the said expenses, as expenses of sewerage are to be defrayed by that authority;§ and

* Sub-section 2 gives them the requisite power to enter upon the premises.

† As to "notice," see secs. 127 and 128. "Owner" and "premises" are defined in sec. 141.

‡ The fines will be recoverable under sec. 117. As to the "expenses" see our note (‡) upon sec. 41.

§ That is out of a sewers rate imposed under the Metropolis Local Management Act, 1885 (18 & 19 Vict. c. 120). By sec. 161 of that Act it is provided that the vestries or district boards who are the sanitary authorities under this Act are "to levy a separate rate in respect of each sum ordered to be levied for defraying expenses connected with sewerage, to be called a sewers rate."

(b.) where any work which a sanitary authority does or requires to be done in pursuance of this section interferes with or prejudicially affects any ancient mill, or any right connected therewith, or other right to the use of water, the sanitary authority shall make full compensation to all persons sustaining damage thereby, in manner provided by the Metropolis Management Act, 1855,* or if they think fit, may purchase such mill, or any such right connected therewith, or other right to the use of water; and the provisions of the said Act with respect to purchases by the sanitary authority shall be applicable to every such purchase as aforesaid.†

(3.) Any person who thinks himself aggrieved by any notice or act of a sanitary authority under this section in relation to the construction, covering, filling up, or other alteration of any drain may appeal to the County Council, whose decision shall be final.‡

44.—*Power to sanitary authority to provide public conveniences.*—(1.) Every sanitary authority may provide and maintain public lavatories§ and ash-pits and

* The clauses of that Act relating to compensation are secs. 225 and 226. They provide a mode by which the amount may be settled and recovered by summary proceedings before two justices or a metropolitan police magistrate whenever the claim does not exceed £50; if it exceeds that amount arbitration under the Lands Clauses Consolidation Act, 1845, must be resorted to.

† That is to say, secs. 150 to 153.

‡ See sec. 126, *post*. There is no such appeal from the City of London (sec. 133).

§ Curiously enough, although clause 141 contains definitions of "ash-pit" and "public sanitary conveniences," it leaves us to place our own interpretation upon the word "lavatories," which must evidently refer to something other than, or in addition to, the things included in "public sanitary conveniences." We suppose that it means a place where there are basins or other vessels in which the face and hands may be washed.

public sanitary conveniences other than privies, in situations where they deem the same to be required,* and may supply such lavatories and sanitary conveniences with water, and may defray the expense of providing such lavatories, ash-pits, and sanitary conveniences, and of any damage occasioned to any person by the erection or construction thereof, and the expense of keeping the same in good order, as if they were expenses of sewerage.

(2.) For the purpose of such provision the subsoil of any road, exclusive of the footway adjoining any building or the curtilage of a building, shall be vested in the sanitary authority.†

* As to expenses of sewerage *see note* (§) to sec. 43, *ante*, p. 82. Although sanitary authorities are by this section empowered to provide and maintain lavatories, ash-pits, and public conveniences, they are not authorized to do this in such a manner as to create a nuisance. It was held by the Court of Appeal upon similar words in the Metropolis Local Management Act, 1855, that "as the erection of an urinal was not necessarily a nuisance, the provisions of the Act authorising the vestry to erect urinals do not empower them to erect one where it will be a nuisance to the owners of adjoining property, there being no words in the Act which expressly or by necessary implication authorised them to create a nuisance. *Vernon v. Vestry of St. Paul's, Westminster*, L.R. 16 Ch. D. 449.

† By the Metropolis Local Management Act, 1855 (18 & 19 Vict. c. 120, sec. 96), the streets of the Metropolis being highways are vested in, and are to be under the management and control of the vestries or district boards of the districts in which they are situate. The effect of that was not to convey the property in the soil of the street to the vestries, but merely to vest in them such an interest in or control over the surface of the street, and the soil immediately below the surface, as was necessary for the making and maintaining of the streets for the use of the public *as a street*. It is clear that this is not such an interest as would warrant or justify them in excavating to a considerable depth below the surface for the construction of an underground urinal. Under this sub-section the interest in the soil necessary for this purpose will be vested in them. That is evidently its object. It will be observed that it gives the sanitary authority no power to excavate the sub-soil under "a footway adjoining any building."

45.—*Regulations as to public sanitary conveniences.*
 —(1.) Where a sanitary authority provide and maintain any public lavatories, ash-pits, or sanitary conveniences, such authority may—

- (a.) make regulations with respect to the management thereof, and bye-laws* as to the decent conduct of persons using the same ; and
- (b.) let the same for any term not exceeding three years at such rent and subject to such conditions as they may think fit;† and
- (c.) charge such fees for the use of any lavatories or water-closets provided by them as they may think proper.

(2.) No public lavatory, ash-pit, or sanitary convenience shall be erected in or accessible from any street without the consent in writing of the sanitary authority, who may give their consent upon such terms as to the use thereof or the removal thereof at any time, if required by the sanitary authority, as they may think fit.

(3.) If any person erects a lavatory, ash-pit, or sanitary convenience in contravention of this section, and after notice to that effect served by the sanitary authority does not remove the same, he shall be liable to a fine not exceeding five pounds, and to a fine not exceeding twenty shillings for every day during which the offence continues after a conviction for the offence.‡

(4.) Nothing in this section shall extend to any

* As to bye-laws, see secs. 114 and 142 (3). Bye-laws as they affect the public must be submitted for the sanction of the Local Government Board. This is unnecessary in the case of *regulations* which prescribe rules for the conduct of the officers or servants of the sanitary authority.

† Although no limitation is imposed upon the power of the sanitary authority under this sub-section, it may be presumed that it will be one term of the letting (except under some very peculiar and exceptional circumstances); that the lessee should not charge fees except in the cases where the sanitary authority themselves are by the next sub-section authorised to do so.

‡ See sec. 117.

lavatory or sanitary convenience now or hereafter erected by any railway company within their railway station yard or the approaches thereto.

46.—*Sanitary conveniences used in common.*—The following provisions shall have effect with respect to any sanitary convenience* used in common by the occupiers of two or more separate dwelling-houses, or by other persons:—

- (1.) If any person injures or improperly fouls any such sanitary convenience, or anything used in connection therewith, he shall for each offence be liable to a fine not exceeding ten shillings;
- (2.) If any such sanitary convenience or the approaches thereto, or the walls, floors, seats, or fittings thereof, is or are in the opinion of the sanitary authority or of their sanitary inspector or medical officer of health in such a state as to be a nuisance or annoyance to any inhabitant of the district for want of the proper cleansing thereof, such of the persons having the use thereof in common as may be in default, or, in the absence of proof satisfactory to the court as to which of the persons having the use thereof in common is in default, each of those persons shall be liable to a fine not exceeding ten shillings, and to a fine not exceeding five shillings for every day† during which the offence continues after a conviction for the offence.

* The expression "sanitary conveniences" includes a number of things (sec. 141). Of these, water-closets can only be legally used in the manner contemplated by this section, under the circumstances in which such a user is sanctioned by sec. 87, subsection 4 (b), *ante*, p. 76.

† As to these fines see sec. 117.

*Unsound Food.***47.**—*Inspection and destruction of unsound meat, &c.*

—(1.) Any medical officer of health or sanitary inspector may at all reasonable* times enter† any premises and inspect and examine.

(a) any animal‡ intended for the food of man which is exposed for sale, or deposited in any place§ for the purpose of sale, or of preparation for sale, and

(b) any article, whether solid or liquid, intended for the food of man, and sold or exposed for sale or deposited in any place for the purpose of sale or of preparation for sale,

the proof that the same was not exposed or deposited for any such purpose or was not intended for the food of man resting with the person charged; and if any such animal or article appears to such medical officer or inspector to be diseased; or unsound, or unwholesome, or unfit for the food of man, he may seize and carry away the same himself or by an assistant, in order to have the same dealt with by a justice.||

* The Act lays down no rules as to what are "reasonable times." It will, therefore, be for the court to decide in each case whether the time at which a medical officer or sanitary inspector proposes to enter premises is "reasonable," having regard to the circumstances of the case.

† See as to the right of entry and the conditions under which it is to be exercised, *post*, sec. 115. For the meaning of "premises" see sec. 141.

‡ That is whether alive or dead.

§ "Place" is so general a word that it may be said to mean "anywhere" in the present clause.

|| It is not necessary that a person should be actually "charged," or even that any notice or intimation that he will be charged should be given to the owner or person in whose possession it is before any animal or article is seized and carried away under the present sub-section. It may be that no charge ever will be preferred against any one. All that is necessary is that the animal or article should be forthwith or as soon as possible carried before a justice, who may there and then condemn it, under the next sub-section, without having its owner or the person in whose possession it was found before him.

(2.) If it appear to a justice that any animal or article which has been seized or is liable to be seized under this section is diseased, or unsound, or unwholesome, or unfit for the food of man, he shall condemn the same, and order it to be destroyed, or so disposed of as to prevent it from being exposed for sale or used for the food of man; and the person to whom the same belongs or did belong at the time of sale or exposure for sale, or deposit for the purpose of sale or of preparation for sale, or in whose possession or on whose premises the same was found, shall be liable on summary conviction* to a fine not exceeding fifty pounds for every animal, or article, or if the article consists of fruit, vegetables, corn, bread, or flour, for every parcel thereof so condemned, or, at the discretion of the court, without the infliction of a fine, to imprisonment for a term of not more than six months with or without hard labour.†

(3.) Where it is shown that any article liable to be seized under this section, and found in the possession of any person was purchased by him from another person for the food of man, and when so purchased was in such a condition as to be liable to be seized and condemned under this section, the person who so sold the same shall be liable to the fine and imprisonment

* Observe that it is not necessary to a conviction under this sub-section that there should be any exposure for sale. But if there is no exposure for sale, then—whatever may be the quantity of meat seized—there will only be one offence, and can be only one conviction. If, however, there be exposure for sale, the exposure of each separate piece of meat will be a separate offence and support a separate conviction, and will render the offender liable to a separate penalty. It will be seen that sub-section 3, *post*, creates a further offence; or rather enables the law to reach an offender who would not be liable under the present sub-section.

† As to the imposition, &c., of the fine, *see* sec. 117. The Summary Jurisdiction Act, 1879 (sec. 17), entitles any one charged with an offence, for which he *may* be sentenced to six months' imprisonment, to require that he should be sent for trial before a jury.

above mentioned, unless he proves that at the time he sold the said article he did not know, and had no reason to believe, that it was in such condition.

(4.) Where a person convicted of an offence under this section has been within twelve months previously convicted of an offence under this section, the court may, if it thinks fit, and finds that he knowingly and wilfully committed both such offences, order that a notice of the facts be affixed, in such form and manner, and for such period not exceeding twenty-one days, as the court may order, to any premises occupied by that person, and that the person do pay the costs of such affixing; and if any person obstructs the affixing of such notice, or removes, defaces, or conceals the notice while affixed during the said period, he shall for each offence be liable to a fine not exceeding five pounds.*

(5.) If the occupier of a licensed slaughter-house† is convicted of an offence under this section, the court convicting him may cancel the license for such slaughter-house.

(6.) If any person obstructs an officer in the performance of his duty under any warrant for entry into any premises granted by a justice in pursuance of this Act for the purposes of this section, he shall, if the court is satisfied that he obstructed with intent to prevent the discovery of an offence against this section, or has within twelve months previously been convicted of such obstruction, be liable to imprisonment for any term not exceeding one month in lieu of any fine authorised by this Act for such obstruction.‡

(7.) A justice may act on adjudicating on an

* See sec. 117.

† That is, a slaughter-house licensed by the County Council; see sec. 20 (1), *ante* p. 55.

‡ Under sec. 115 (4), the penalty for obstructing the execution of a warrant is (not exceeding) £20. The obstruction of the officer of a sanitary authority who is not armed with a warrant, in the execution of his duty under this sub-section, is, under sec. 116 (1), a fine not exceeding £5.

offender under this section, whether he has or has not acted in ordering the animal or article to be destroyed or disposed of.

(8.) Where a person has in his possession any article which is unsound or unwholesome, or unfit for the food of man, he may, by written notice* to the sanitary authority, specifying such article, and containing a sufficient identification of it, request its removal, and the sanitary authority shall cause it to be removed as if it were trade-refuse.

Provisions as to Water.

48.—*Provisions as to house without proper water supply.*—(1.) An occupied house without a proper and sufficient supply of water shall be a nuisance liable to be dealt with summarily under this Act, and, if it is a dwelling-house, shall be deemed unfit for human habitation,†

(2.) A house which after the commencement of this Act is newly erected, or is pulled down to or below the ground floor and rebuilt, shall not be occupied as a dwelling-house until the sanitary authority have certified that it has a proper and sufficient supply of water, either from a water company or by some other means.

(3.) If the sanitary authority refuse such certificate, or fail to give it within one month after written request for the same from the owner of the house, the owner of the house may apply to a petty sessional court,‡ and that court, after hearing or giving the sanitary authority an opportunity to be heard, may, if they think the certificate ought to have been granted, make an order authorising the occupation of the house; but, unless such order is made, an owner who occupies or permits to be occupied the house as a dwelling-house without such certificate shall be liable

* See *post*, sec. 128, as to notice; and sec. 33, *ante*, as to the removal of trade refuse.

† See *ante*, secs. 4 and 5.

‡ See *ante*, note (*) to sec. 5.

to a fine not exceeding ten pounds, and to a fine not exceeding twenty shillings for every day during which it is so occupied until a proper and sufficient supply of water is provided; but the imposition of such fine shall be without prejudice to any proceedings for obtaining a closing order.*

49.—*Notice to sanitary authority of water supply being cut off.*—(1.) Where a water company may lawfully cut off the water supply to any inhabited dwelling-house,† and cease to supply such dwelling-house with water for non-payment of water rate or other cause, the company shall in every case, within twenty-four hours after exercising the said right, give notice‡ thereof in writing to the sanitary authority of the district in which the house is situated.

(2.) Any company which neglects to comply with the foregoing provisions shall be liable to a fine not

* As to the fine, *see* sec. 117; as to the closing order, sec. 5 (6) and (7).

† A water company is entitled to cut off the supply of water to a dwelling-house if the person supplied with water or liable to pay the rate (1) Neglects to make the quarterly payment *in advance* in respect of the same at Christmas Day, Lady Day, Midsummer Day, and Michaelmas Day (10 & 11 Vict. c. 17, ss. 70 & 74). But this provision is subject to 50 & 51 Vict. c. 21, s. 4; that when the owner, and not the occupier, is liable by law or by agreement with the water company to the payment of the water rate in respect of a dwelling-house, no water company shall cut off the water supply for non-payment of the water rate. (2) Neglects, when required by the company, to provide a proper cistern to hold the water with which he is supplied, with a ball and stop-cock in the pipe bringing water to such cistern, or to keep the same in good repair (10 & 11 Vict. c. 17, s. 54). (3) Wrongfully does, or causes or permits to be done, anything in contravention of any of the provisions of the Waterworks Clauses Act, 1847, or the Metropolis Water Acts, 1852 and 1871, or the special Act (*i.e.*, any private Act of the water company); or (4) Wrongfully fails to do anything which under any of those provisions ought to be done for the prevention of the waste, misuse, undue consumption, or contamination of the water (15 & 16 Vict. c. 84, s. 25; 26 & 27 Vict. c. 93, s. 16; 34 & 35 Vict. c. 113, s. 2).

‡ As to the notice, *see* sec. 128 (2). As to the districts of the metropolitan sanitary authorities, *see* sec. 99,

exceeding ten pounds, and it shall be the duty of the sanitary authority to take proceedings against any company in default.*

(3.) This section shall apply to every water company which is a trading company supplying water for profit.

50.—Cleansing of cisterns.—Every sanitary authority shall make bye-laws† for securing the cleanliness and freedom from pollution of tanks, cisterns, and other receptacles used for storing of water used or likely to be used by man for drinking or domestic purposes,‡ or for manufacturing drink for the use of man.

51.—Power of sanitary authority as to public fountains.—(1.) All existing public§ cisterns, reservoirs,

* As to the consequences of any failure by a sanitary authority to fulfil this duty, *see post*, secs. 100 and 101, as to London generally; and secs. 133 and 134 in respect to the City of London.

† As to bye-laws, *see sec. 114, post*.

‡ It is to be presumed that the bye-laws to be made under this section will define the meaning of the expression "domestic purposes" used in the present section. It seems to us doubtful whether the cases which have been decided upon these words in various Water Acts are any authorities for the construction of the present section; for in those cases it was a question of the *quantity*, not of the *quality*, of water supply. And it may well be that the watering of a gentleman's garden or the cleaning of his private carriage are "domestic purposes" in the sense that they pertain to the house and family, and that, therefore, a company is bound to supply water for them; but that they are not "domestic purposes" of such a kind as to require the tanks or cisterns in which water is stored for such uses to be kept clean and free from pollution under the present section.

§ Cisterns, reservoirs, wells, etc. will be regarded as "public" under and for the purposes of this section, not only when they are situated in a public place, but also when they are situated in private ground, if the public have by grant, gift, prescription, or otherwise, a right to resort thereto for a gratuitous supply of water. When so "public" they will, under this section, "vest" in the sanitary authority. By this it must not be understood that they will become the absolute property of that body, but merely that the sanitary authority will acquire such an interest

wells, fountains, pumps, and works used for the gratuitous supply of water to the inhabitants of the district of any sanitary authority, and not vested in any person or authority other than the sanitary authority, shall vest in and be under the control of the sanitary authority; and that authority may maintain the same and plentifully supply them with pure and wholesome water, or may substitute, maintain, and plentifully supply with pure and wholesome water other such works equally convenient, and may maintain and supply with water as aforesaid other public cisterns, reservoirs, wells, fountains, pumps, and other such works within their district.

(2.) The sanitary authority may provide and maintain public wells, pumps, and drinking fountains in such convenient and suitable situations* as they may deem proper.

(3.) If any person wilfully damages any of the said wells, pumps, or fountains, or any part thereof, he shall, in addition to any punishment to which he is liable,† pay to the sanitary authority the expenses of repairing or reinstating such well, fountain, pump, or part thereof.

in and control over them as is necessary to the carrying out of the objects of public cisterns, wells, fountains, etc., or would render any person wilfully damaging them liable to a fine under sec. 116 (1) (c) for "wilfully damaging works or property belonging to any sanitary authority." Although a sanitary authority may under this section acquire the right to control, maintain, and regulate the water supply of an ornamental drinking fountain devoted to the public use, they would not, we conceive, be entitled to pull down, remove, or destroy such a fountain, merely by virtue of the provisions we are now considering.

* Of course, this means such "situations" as (1) are their property, or under their control, or in which they have an interest sufficient to warrant them in devoting the whole or part thereof to the purposes in question; or (2) the user of which for this purpose is permitted or granted to them by the owner thereof.

† Under secs. 53 and 116 (1) (c). As to the recovery of both fine and expenses *see* sec. 117.

52.—*Penalty for causing water to be corrupted by gas washings.*—(1.) If any person* engaged in the manufacture of gas—

(a.) causes or suffers to be brought or to flow into any source of water supply, or into any drain or pipe communicating therewith, any washing or other substance produced in making or supplying gas;† or,

(b.) wilfully or negligently does any act connected with the making or supplying of gas whereby the water in any source of water supply is fouled,

he shall for every such offence be liable to a fine of two hundred pounds,‡ and, after the expiration of twenty-four hours' notice from the sanitary authority or the person to whom the water belongs in that behalf, to a further fine of twenty pounds for every day during which the offence continues.

(2.) Every such fine may be recovered, with full costs of action, in the High Court, in the case of water belonging to or under the control of the sanitary authority§ by that authority, and in any other case by the person into whose water such washing or other substance is brought or flows, or whose water is fouled by any such act as aforesaid, or in default of proceedings by such person after notice|| to him from the sanitary authority

* Under the Interpretation Act, 1889 (52 & 53 Vict. c. 63), "person" includes a corporation or company.

† As by allowing the noxious matter referred to in the section to percolate through the soil until it reaches "a source of water supply," which is by sec. 141 defined to be "any stream, reservoir, aqueduct, pond, well, tank, cistern, pump, fountain, or other work or means for the supply of water, *whether actually used or capable of being used for the supply of water or not.*" Even to foul a disused well will therefore be an offence under this section.

‡ This penalty will not be recoverable under sec. 117. Proceedings must be taken under the next sub-section.

§ As for instance the water supplied to public fountains, etc., by the sanitary authority under the last section (51).

|| See, as to notice, secs. 127 and 128, *post*.

of their intention to proceed for such fine, by the sanitary authority; but such fine shall not be recoverable unless it is sued for during the continuance of the offence, or within six months after it has ceased.

53.—*Penalty for fouling water.*—If any person does any act whereby any fountain or pump is wilfully or maliciously damaged, or is guilty of any act or neglect whereby the water of any well, fountain, or pump used or likely to be used by man for drinking or domestic purposes,* or for manufacturing drink for the use of man, is polluted or fouled, he shall be liable to a fine not exceeding five pounds for each offence, and a further fine not exceeding twenty shillings† for every day during which the offence continues after notice is served on him by the sanitary authority in relation thereto; but this section shall not extend to offences against the last preceding section by persons engaged in the manufacture of gas.

54.—*Power to close polluted wells, &c.*—(1.) On the representation of any person to a sanitary authority that within their district the water in any well, tank, or cistern, public or private, or supplied from any public pump, is used or likely to be used by man for drinking or domestic purposes,‡ or for manufacturing drink for the use of man, and is so polluted, or is likely to be so polluted, as to be injurious or dangerous to health, a petty sessional court,§ on complaint by such authority and after hearing the person who is the owner or occupier of the premises to which the well, tank, or cistern belongs, if it be private, or in the case of a public well, tank, cistern, or pump, is alleged

* See our note (‡) on sec. 50.

† In addition to this fine, which will be recoverable under sec. 117, the sanitary authority may also recover the expenses of repairing or re-constructing the fountain or pump (if it be damaged) under sec. (51) (3).

‡ See note (‡) on sec. 50.

§ As to what is a "petty sessional court" see note to sec. 5, ante.

in the complaint to be interested in the same, or after giving him an opportunity of being heard, may by summary order direct the well, tank, cistern, or pump to be permanently or temporarily closed, or make such other order as appears to the court requisite to prevent injury or danger to the health of persons drinking the water.

(2.) The court may, if they see fit, cause the water complained of to be analysed at the cost of the sanitary authority complaining.

(3.) If the person on whom the order* is made fails to comply therewith, he shall be liable to a fine not exceeding twenty pounds,† and a petty sessional court on complaint by the sanitary authority may authorise that authority to execute the order, and any expenses incurred by them in so doing may be recovered in a summary manner from the said person.

Infectious Diseases.—Notification.

55.—*Notification of infectious disease.*—(1.) Where an inmate of any house‡ within the district of a sanitary authority is suffering from an infectious disease to which this section applies,§ the following provisions shall have effect, that is to say:—

(a.) The head of the family to which such inmate (in this section referred to as the patient) belongs, and in his default the nearest relatives of the patient present in the house or being in attendance on the patient, and in default of such relatives, every person in

* That is, an order made by a court of summary jurisdiction.

† The penalty and expenses will be recoverable under sec. 117. As to the meaning of "petty sessional court" see note to sec. 5 (8), *ante*, p. 41.

‡ By sec. 141 the expression "house" includes schools, also factories and other buildings in which persons are employed. By sub-section 7 it will be seen that the application of the section is extended as therein mentioned to vessels, tents, vans sheds, etc., be used for human habitation.

§ These diseases are set forth in sub-section 8, *post*, p. 100

charge of or in attendance on the patient, and in default* of any such person the master† of the house, shall, as soon as he becomes aware that the patient is suffering from an infectious disease to which this section applies, send notice thereof to the medical officer of health of the district;‡

- (b.) Every medical practitioner attending on or called in to visit the patient shall forthwith, on becoming aware that the patient is suffering from an infectious disease to which this section applies, send to the medical officer of health of the district a certificate§ stating the full name and the age and sex of the patient, the full postal address of the house, and the infectious disease from which in the opinion of such medical practitioner the patient is suffering, and stating also whether the case occurs in the private practice of such practitioner or in his practice as a medical officer of any public body or institution, and where the certificate refers to the inmate of a hospital|| it shall specify the place from which and the date at which the inmate was brought to the hospital, and shall be sent to the

* See *infra*, sub-section (2).

† By sec. 141 the expression "master" means, in the case of a building or part of a building, a person in occupation of, or having the charge, management, or control of the building; and in the case of a *house* (1) the whole of which is let out in separate tenements, or (2) in the case of a lodging-house the whole of which is let to lodgers, includes the person receiving the rent payable by the tenants or lodgers either on his own account or as the agent of another person; and in the case of a vessel means the master or other person in charge thereof.

‡ See *infra*, sub-sections (5) and (6).

§ See *infra*, sub-section (3).

|| By sec. 141 "hospital" means any premises or vessels for the reception of the sick, whether permanently or temporarily applied for that purpose, and includes an asylum of the Metropolitan Asylum Managers.

medical officer of health of the district in which the said place is situate :

Provided that, in the case of a hospital of the Metropolitan Asylum Managers, a notice or certificate need not be sent respecting any inmate with respect to whom a copy of the certificate has been previously forwarded by the medical officer of health of the district to the said Managers.

(2.) Every person required by this section to send a notice or certificate, who fails forthwith to send the same, shall be liable to a fine not exceeding forty shillings: Provided that if a person is not required to send notice in the first instance, but only in default of some other person, he shall not be liable to any fine if he satisfies the court that he had reasonable cause to suppose that the notice had been duly sent.*

(3.) The Local Government Board may prescribe forms for the purpose of certificates to be sent in pursuance of this section, and if such forms are so prescribed, they shall be used in all cases to which they apply. The sanitary authority shall gratuitously supply forms of certificate to any medical practitioner residing or practising in their district who applies for the same, and shall pay to every medical practitioner for each certificate duly sent by him in accordance with this section a fee of two shillings and sixpence if the case occurs in his private practice, and of one shilling if the case occurs in his practice as medical officer of any public body or institution.†

(4.) Where a medical officer of health receives a certificate under this section relating to a patient within the Metropolitan Asylum district, he shall, within twelve hours after such receipt, send a copy thereof to the Metropolitan Asylum Managers, and to the head

* Any person *may*, therefore, under this sub-section be relieved from liability to send notice except "the head of the family," whose duty is absolute, and neither contingent upon the default, nor superseded by the action of any one else.

† Such as workhouses and *public* hospitals.

teacher of the school attended by the patient (if a child), or by any child who is an inmate of the same house as the patient.* The Metropolitan Asylum Managers shall repay to the sanitary authority the fees paid by that authority in respect of the certificates whereof copies have been so sent to the Managers. The Managers shall send weekly to the County Council, and to every medical officer of health, such return of the infectious diseases of which they receive certificates in pursuance of this section as the County Council require.

(5.) Where in any district of a sanitary authority there are two or more medical officers of health of that authority, a certificate under this section shall be sent to such one of those officers as has charge of the area in which is the patient referred to in the certificate, or to such other of those officers as the sanitary authority may direct.

(6.) A notice or certificate to be sent to a medical officer in pursuance of this section may be sent to such officer at his office or residence.†

(7.) This section shall apply to every building, vessel, tent, van, shed, or similar structure used for human habitation, in like manner as nearly as may be as if it were a house; but nothing in this section shall extend to any house, building, vessel, tent, van, shed, or similar structure belonging to Her Majesty the Queen, or to any inmate thereof, nor to any vessel belonging to any foreign government.

(8.) In this section the expression "infectious disease to which this section applies" means any of the following diseases, namely, small-pox, cholera, diphtheria, membranous croup, erysipelas, the disease

* It will no doubt be required in the forms of certificates to be prescribed by the Local Government Board, under sub-section (3), that the medical practitioner attending the patient shall furnish the medical officer of health with the information necessary to discharge the duty thus imposed upon him.

† By sec. 128 this notice may be sent by post.

known as scarlatina or scarlet fever, and the fevers known by any of the following names, typhus, typhoid, enteric, relapsing, continued, or puerperal, and includes, as respects any particular district, any infectious disease to which this section has been applied by the sanitary authority of the district in manner provided by this Act.

56.—*Power of sanitary authority to add to number of infectious diseases of which notification is required.*—

(1.) The sanitary authority of any district may, by resolution passed at a meeting of that authority of which such notice has been given as in this section mentioned, order that the foregoing section with respect to the notification of infectious disease shall apply in their district to any infectious disease other than a disease specifically mentioned in that section; any such order may be permanent or temporary, and, if temporary, the period during which it is to continue in force shall be specified therein, and any such order may be revoked or varied by the sanitary authority which made the same.

(2.) Fourteen clear days* at least before the meeting at which such resolution is proposed special notice of the meeting, and of the intention to propose the making of such order, shall be given to every member of the sanitary authority, and the notice shall be deemed to have been duly given to a member if it is given in the mode in which notices to attend meetings of the sanitary authority are usually given.

(3.) An order under this section and the revocation and variation of any such order shall not be of any validity until it has been approved by the Local Government Board, and when it is so approved the sanitary authority shall give public notice thereof by advertisement in a local newspaper, and by handbills

* That is, without reckoning either the day on which the notice is given or the day of meeting. But a shorter notice will suffice in case of emergency. See *infra*, sub-section (5).

and otherwise in such manner as the sanitary authority think sufficient for giving information to all persons interested; they shall also send a copy thereof to each legally qualified medical practitioner whom, after due inquiry, they ascertain to be residing or practising in their district.

(4.) The said order shall come into operation at such date not earlier than one week after the publication of the first advertisement of the approved order as the sanitary authority may fix, and upon the order coming into operation, and during the continuance thereof, an infectious disease mentioned in the order shall, within the district of the authority, be an infectious disease to which the foregoing section with respect to the notification of infectious disease applies.

(5.) In the case of emergency three clear days' notice of the meeting and of the intention to propose the making of the order shall be sufficient, and the resolution shall declare the cause of the emergency and shall be for a temporary order, and a copy thereof shall be forthwith sent to the Local Government Board* and advertised,† and the order shall come into operation at the expiration of one week from the date of the advertisement; but unless approved by the Local Government Board shall cease to be in force at the expiration of one month after it is passed, or any earlier date fixed by the Local Government Board; if it is approved by the Local Government Board that approval shall be conclusive evidence that the case was one of emergency.

(6.) The County Council shall, as respects London, have the same power of extending the foregoing section by order to any infectious disease, and the same power of revoking and varying the order, as a sanitary

* It will, therefore, in the first instance, come into operation without the approval of the Local Government Board.

† It does not appear to be necessary to post or circulate "handbills" in the case of an order under this section, as in the case of an order under sub-section 3, *supra*.

authority have under this section as respects their district; and the foregoing section when so extended by the County Council shall be construed as if it had been applied under this section as respects every district in London by the sanitary authority thereof.*

57.—*Non-disqualification of medical officer by receipt of fees.*—A payment made to any medical practitioner in pursuance of the provisions of this Act with respect to the notification of infectious disease shall not disqualify that practitioner for serving as member of the County Council, or of a sanitary authority, or as guardian of a poor law union, or in any other public office.

(2.) Where a medical practitioner attending on a patient is himself the medical officer of health of the district he shall be entitled to the same fee as if he were not such medical officer.

Infectious Diseases.—Prevention.

58.—*Application of special provisions to certain infectious diseases.*—The following provisions of this Act relating to dangerous infectious diseases shall apply to the infectious diseases specifically mentioned in the foregoing enactment of this Act relating to the notification of infectious disease, and all or any of such provisions may be applied by order† to any other infectious disease in the same manner as that enactment may be applied to such disease, subject to the same power of revoking and varying the order, and every such infectious disease is in this Act referred to as a dangerous infectious disease.

* As the power given by this section to the London County Council is not subject to the exceptions set forth in sec. 133, the order will take effect in the City of London as well as other portions of the administrative county.

† That is to say, an order extending the application of the following provisions may be made by the sanitary authority in the same way as they are empowered to make an order extending the number of infectious diseases.

59.—*Provision of means for disinfecting of bedding, &c.*—(1.) Every sanitary authority shall provide, either within or without their district, proper premises, with all necessary apparatus and attendance, for the destruction and for the disinfection, and carriages or vessels for the removal, of articles (whether bedding, clothing, or other) which have become infected by any dangerous infectious disease,* and may provide the same for the destruction, disinfection, and removal of such articles when infected by any other disease; and shall cause any such articles brought for destruction or disinfection, whether alleged to be infected by any dangerous infectious disease or by any other disease, to be destroyed or to be disinfected and returned, and may remove, and may destroy, or disinfect and return, such articles free of charge.†

(2.) Any sanitary authorities may execute their duty under this section by combining for the purposes thereof, or by contracting for the use by one of the contracting authorities of any premises provided for the purpose of this section by another of such contracting authorities, and may so combine or contract upon such terms as may be agreed upon.

60.—*Cleansing and disinfecting of premises, &c.*—(1.) Where the medical officer of health of any sanitary authority, or any other legally qualified medical practitioner,‡ certifies that the cleansing and disinfecting of any house,§ or part thereof, and of any articles therein likely to retain infection, or the destruction of such articles, would tend to prevent or check any dangerous infectious disease,|| the sanitary authority

* See sec. 58.

† The sanitary authority may with the assent of the Local Government Board borrow money to meet the expenditure thus incurred; sec. 105 (2) (b).

‡ That is, a practitioner registered under the Medical Act (21 & 22 Vict. c. 90 and 49 & 50 Vict. c. 48).

§ See definition in sec. 141.

|| See sec. 58.

shall serve notice* on the master, or where the house or part is unoccupied on the owner,† of such house or part that the same and any such articles therein will be cleansed and disinfected or (as regards the articles) destroyed, by the sanitary authority, unless he informs the sanitary authority within twenty-four hours from the receipt of the notice that he will cleanse and disinfect the house or part and any such articles or destroy such articles to the satisfaction of the medical officer of health, or of any other legally qualified medical practitioner, within a time fixed in the notice.

(2.) If either—

- (a.) within twenty-four hours from the receipt of the notice, the person on whom the notice is served does not inform the sanitary authority as aforesaid, or
- (b.) having so informed the sanitary authority he fails to have the house or part thereof and any such articles disinfected or such articles destroyed as aforesaid within the time fixed in the notice, or
- (c.) the master or owner without such notice gives his consent,

the house or part and articles shall be cleansed and disinfected or such articles destroyed by the officers and at the cost of the sanitary authority under the superintendence of the medical officer of health.

(3.) For the purpose of carrying into effect this section the sanitary authority may enter by day on any premises.‡

(4.) The sanitary authority shall provide, free of charge, temporary shelter or house accommodation with any necessary attendants for the members of any family in which any dangerous infectious disease has

* See *post*, secs. 127 and 128; and as to notices given by order of a committee, sec. 99 (4).

† As to meaning of "master" and "owner," see sec. 141.

‡ For the meaning of "day" and "premises," see sec. 141; and as to the exercise of the right of entry, sec. 115.

appeared, who have been compelled to leave their dwellings, for the purpose of enabling such dwellings to be disinfected by the sanitary authority.

(5.) When the sanitary authority have disinfected any house, part of a house, or article, under the provisions of this section, they shall compensate the master or owner of such house, or part of a house, or the owner of such article, for any unnecessary damage* thereby caused to such house, part of a house, or article; and when the authority destroy any article under this section they shall compensate the owner thereof; and the amount of any such compensation shall be recoverable in a summary manner.†

61. *Disinfection of bedding, &c.*—(1.) Any sanitary authority may serve a notice‡ on the owner of any bedding, clothing, or other articles which have been exposed to the infection of any dangerous infectious disease requiring the delivery thereof to an officer of the sanitary authority for removal for the purpose of destruction or disinfection; and if any person fails to comply with such notice he shall, on the information of the sanitary authority, be liable to a fine not exceeding ten pounds.

(2.) The bedding, clothing, and articles if so disinfected by the sanitary authority shall be brought back and delivered to the owner free of charge, and if any of them suffer any unnecessary damage the authority shall compensate the owner for the same, and the authority shall also compensate the owner for any

* For any damage which is unavoidable, no compensation will be payable.

† That is, by proceedings before a court of summary jurisdiction.

‡ The notice must be given in accordance with secs. 127 and 128; and by order either of the sanitary authority or of a committee of that body; sec. 99 (4). As to meaning of "dangerous infectious diseases," see sec. 58; and as to the recovery of the penalty, sec. 117.

articles destroyed; and the amount of compensation shall be recoverable in a summary manner.*

62.—*Infectious rubbish thrown into ash-pits, &c., to be disinfected.*—(1.) If a person knowingly casts, or causes or permits to be cast, into any ash-pit any rubbish infected by a dangerous infectious disease without previous disinfection, he shall be liable to a fine not exceeding five pounds, and, if the offence continues, to a further fine not exceeding forty shillings for every day during which the offence so continues after the notice hereafter in this section mentioned.†

(2.) The sanitary authority shall cause their officers to serve notice of the provisions of this section on the master of any house or part of a house in which they are aware that there is a person suffering from a dangerous infectious disease, and on the request of such master shall provide for the removal and disinfection or destruction of the aforesaid rubbish.

63.—*Penalty on letting houses in which infected persons have been lodging.*—(1.) Any person who knowingly lets for hire any house, or part of a house, in which any person has been suffering from any dangerous infectious disease,‡ without having such house or part of a house, and all articles therein liable to retain infection, disinfected to the satisfaction of a legally qualified medical practitioner, as testified by a certificate signed by him, or (as regards the articles)

* To be enforced by proceedings before a court of summary jurisdiction.

† For a definition of “ash-pit,” see sec. 141; and of “dangerous infectious disease,” sec. 58. The fine will be recoverable under sec. 117. For the meaning of “the master of the house” in the next sub-section, see sec. 141.

‡ The section does not say within what time. Having regard to the next section, it would probably be held that disinfection is not necessary if a letting does not take place until six weeks have elapsed since the existence of infectious disease in the house or part thereof. The fine for an offence under this section will be recoverable under sec. 117.

destroyed, shall be liable to a fine not exceeding twenty pounds.

(2.) For the purposes of this section the keeper of an inn shall be deemed to let for hire part of a house to any person admitted as a guest into such inn.

64.—*Penalty on persons letting houses making false statements as to infectious disease.*—Any person letting for hire, or showing for the purpose of letting for hire, any house or part of a house, who, on being questioned by any person negotiating for the hire, as to the fact of there being, or within six weeks previously having been, therein any person suffering from any dangerous infectious disease, knowingly makes a false answer to such question, shall be liable, at the discretion of the court, to a fine* not exceeding twenty pounds, or to imprisonment, with or without hard labour, for a period not exceeding one month.

65.—*Penalty on ceasing to occupy house without disinfection or notice to owner, or making false answer.*—

(1.) Where a person ceases to occupy any house, or part of a house, in which any person has within six weeks previously been suffering from any dangerous infectious disease, and either—

- (a.) fails to have such house, or part of a house, and all articles therein liable to retain infection, disinfected to the satisfaction of a legally qualified medical practitioner, as testified by a certificate signed by him, or such articles destroyed, or
- (b.) fails to give to the owner or master of such house, or part of a house, notice of the previous existence of such disease, or
- (c.) on being questioned by the owner or master of, or by any person negotiating for the hire of, such house or part of a house, as to the fact of there having within six weeks pre-

* The fine will be recoverable under sec. 117.

viously been therein any person suffering from any dangerous infectious disease, knowingly makes a false answer to such question,

he shall be liable to a fine not exceeding ten pounds.

(2.) The sanitary authority shall cause their officers to serve notice of the provisions of this section on the master of any house or part of a house in which they are aware that there is a person suffering from a dangerous infectious disease.*

66.—*Removal to hospital of infected persons without proper lodging.*—(1.) A person suffering from any dangerous infectious disease, who is without proper lodging or accommodation, or is lodged in a tent or van, or is on board a vessel,† may, on a certificate signed by a legally qualified medical practitioner, and with the consent of the superintending body of the hospital to which he is to be removed, be removed by order of a justice, and at the cost of the sanitary authority of the district where such person is found, to any hospital in or within a convenient distance of London.

(2.) The order may be addressed to such constable or officer of the sanitary authority as the justice making the same thinks expedient; and if any person wilfully disobeys or obstructs the execution of such order he shall be liable to a fine not exceeding ten pounds.‡

(3.) Any sanitary authority may make bye-laws§ for removing to any hospital to which that authority are entitled to remove patients, and for keeping in that

* As to the meaning of "dangerous infectious disease" see sec. 58; and of "master of the house," sec. 141. As to the fine, see sec. 117.

† The expression "vessel" includes a boat and every description of vessel used in navigation (sec. 141). In the same section will be found a definition of "hospital."

‡ See sec. 117, *post*.

§ As to bye-laws, see secs. 114 and 142 (3). It will be seen that under sec. 75, *post*, the sanitary authority are empowered to provide the requisite hospital accommodation.

hospital so long as may be necessary, any persons brought within their district by any vessel who are infected with a dangerous infectious disease.

67.—*Detention of infected person without proper lodging in hospital.*—(1.) A justice, on being satisfied that a person suffering from any dangerous infectious disease is in a hospital, and would not on leaving the hospital be provided with lodging or accommodation in which proper precautions could be taken to prevent the spreading of the disease by such person, may direct such person to be detained in the hospital at the cost of the Metropolitan Asylum Managers* during the time limited by the justice. Any justice may enlarge the time as often as appears to him necessary for preventing the spread of the disease.

(2.) The direction may be carried into execution by any officer of any sanitary authority, or of the Metropolitan Asylum Managers, or by any inspector of police, or any officer of the hospital.

68.—*Penalty on exposure of infected persons and things.*—(1.) If any person—

- (a.) while suffering from any dangerous infectious disease† wilfully exposes himself without proper precautions against spreading the said disease in any street, public place, shop, or inn; or
- (b.) being in charge of any person so suffering, so exposes such sufferer; or
- (c.) gives, lends, sells, transmits, removes, or exposes, without previous disinfection, any bedding, clothing, or other articles which have been exposed to infection from any such disease;

shall be liable to a fine not exceeding five pounds.‡

* See as to the mode in which the expenses of the Metropolitan Asylum Managers are to be defrayed, *post*, sec. 104.

† As to what is “a dangerous infectious disease” see sec. 58, *ante*; as to “street,” see sec. 141, *post*.

‡ The fine will be recoverable under sec. 117. Moreover, if a

(2.) Provided that proceedings under this section shall not be taken against persons transmitting with proper precautions any bedding, clothing, or other articles for the purpose of having the same disinfected.*

69.—*Prohibition on infected person carrying on business.*—A person who knows himself to be suffering from a dangerous infectious disease shall not milk any animal or pick fruit, and shall not engage in any occupation connected with food, or carry on any trade or business in such a manner as to be likely to spread the infectious disease, and if he does so he shall be liable to a fine not exceeding ten pounds.†

70.—*Prohibition of conveyance of infected person in public conveyance.*—It shall not be lawful for any owner or driver of a public conveyance‡ knowingly to convey, or for any other person knowingly to place, in any public conveyance, a person suffering from any dangerous infectious disease, or for a person suffering from any such disease to enter any public conveyance, and if he does so he shall be liable to a fine§ not exceeding ten pounds; and, if any person so suffering

person unlawfully, injuriously, and with a full knowledge of the fact, exposes in a public highway a person (as, for instance, a child of which he is in charge) infected with a contagious disease or disorder, it is a common nuisance, and indictable as such (*Rex v. Burnett*, 4 M. & S. 272). So also if a person cause others infected with a contagious disease to be carried along a public street (*Rex v. Vantandillo*, 4 M. & S. 73). As to when a person can be said to be "in charge" of another, see *Tunbridge Wells Local Board v. Bishopp L.R.* 2 C.P.D. 187.

* Under sec. 59, *ante*, the sanitary authority are bound to provide for the removal, etc., of infected articles.

† As to the recovery of this fine, see sec. 117.

‡ A public conveyance appears to be one which plies openly and publicly for passengers, as a cab, omnibus, or stage-coach. A fly which is hired from an innkeeper or job-master would not be within the provisions of the section. But although the point has not been decided, we are disposed to think that a railway carriage would be held to be a "public conveyance."

§ See as to the recovery of this fine sec. 117.

is conveyed in a public conveyance, the owner or driver thereof, as soon as it comes to his knowledge, shall give notice to the sanitary authority, and shall cause such conveyance to be disinfected, and if he fails so to do he shall be liable to a fine not exceeding five pounds, and the owner or driver of such conveyance shall be entitled to recover in a summary manner* from the person so conveyed by him, or from the person causing that person to be so conveyed, a sum sufficient to cover any loss and expense incurred by him in connection with such disinfection. It shall be the duty of the sanitary authority, when so requested by the owner or driver of such public conveyance, to provide for the disinfection of the same, and they may do so free of charge.

71.—*Inspection of dairies, and power to prohibit supply of milk.*—(1.) If the medical officer of health of any district has evidence that any person in the district is suffering from a dangerous infectious disease† attributable to milk supplied within the district from any dairy situate within or without the district, or that the consumption of milk from such dairy is likely to cause any such infectious disease to any person residing in the district, such medical officer shall, if authorised by an order of a justice having jurisdiction in the place where the dairy is situate, have power to inspect the dairy, and if accompanied by a veterinary inspector or some other properly qualified veterinary surgeon‡ to inspect the animals therein; and, if on such

* That is, by proceedings in a court of summary jurisdiction, under the Summary Jurisdiction Acts.

† For the meaning of "dangerous infectious disease" see sec. 58. By sec. 141 "dairy" includes any farm, farm-house, cow-shed, milk-store, milk-shop, or other place from which milk is supplied or in which milk is kept for purposes of sale; while a "dairyman" includes any cowkeeper, purveyor of milk, or occupier of a dairy.

‡ A veterinary surgeon is a member of or on the registry of the Royal College of Veterinary Surgeons (44 & 45 Vict. c. 62), and a veterinary inspector is (under the Contagious Diseases

inspection the medical officer of health is of opinion that any such infectious disease is caused from consumption of the milk supplied therefrom, he shall report thereon to the sanitary authority,* and his report shall be accompanied by any report furnished to him by the said veterinary inspector or veterinary surgeon, and the sanitary authority may thereupon serve on the dairyman notice† to appear before them within such time, not less than twenty-four hours, as may be specified in the notice, to show cause why an order should not be made requiring him not to supply any milk therefrom within the district‡ until the order has been withdrawn by the sanitary authority.

(2.) The sanitary authority, if in their opinion he fails to show such cause, may make the said order, and shall forthwith serve notice of the facts on the County Council of the county in which the dairy is situate, and on the Local Government Board, and, if the dairy is situate within the district of another sanitary authority, on such authority.

(3.) The said order shall be forthwith withdrawn on the sanitary authority or their medical officer of health on their behalf being satisfied that the milk supply has been changed, or that the cause of the infection has been removed.

(4.) If any person refuses to permit the medical

Amendment Act, 1878) an inspector ("being a member of the Royal College of Veterinary Surgeons, or any veterinary surgeon qualified or approved by the Privy Council") appointed either by the Privy Council or by the local authority under the Contagious Diseases Amendment Acts, 1878-86, as amended by the Local Government Act, 1888. In the county of London the County Council are the local authority outside the City; while the Corporation of London are the authority within the City.

* That is, to the sanitary authority under sec. 99, *post*.

† See *post*, secs. 127 and 128. It will be observed that the notice may be served on a dairyman carrying on business not only beyond the district of the sanitary authority, but in another county.

‡ That is, within the district of the sanitary authority making the order.

officer of health, on the production of a justice's order under this section, to inspect any dairy, or if so accompanied as aforesaid to inspect the animals kept there, or, after any such order has been made, supplies any milk within the district in contravention of the order or sells it for consumption therein, he shall, on the information of the sanitary authority, be liable to a fine not exceeding five pounds, and, if the offence continues, to a further fine not exceeding forty shillings* for every day during which the offence continues.

(5.) Provided that—

- (a.) proceedings in respect of the offence shall be taken before a court having jurisdiction in the place where the dairy is situate, and
- (b.) a dairyman shall not be liable to an action for breach of contract† if the breach be due to an order under this section.

(6.) Proceedings may be taken under this section in respect of a dairy situate in the district of a local authority under the Public Health Acts, and the notice of the facts shall be served on the local authority as if they were a sanitary authority within the meaning of this Act.

(7.) Nothing in or done under this section shall interfere with the operation or effect of the Contagious Diseases (Animals) Acts, 1878 to 1886, or this Act, or of any order, license, or act of the Board of Agriculture‡ or the Local Government Board thereunder, or of any order, bye-law, regulation, license, or act of a local authority made, granted, or done under any such order of the Board of Agriculture or the Local Government

* As to these fines and their recovery, *see* sec. 117.

† That is, a contract to supply milk within the district of the sanitary authority making the order under sub-section 1.

‡ As to the powers, etc., of the Board of Agriculture, *see* 52 & 53 Vict. c. 30, which transfers to that body the powers previously exercised by the Privy Council under the Contagious Diseases Acts, 1878 to 1886. As to the powers of the Local Government Board, *see* sec. 28, *ante*, p. 66.

Board, or exempt any dairy, building, or thing, or any person from the provisions of any general Act relating to dairies, milk, or animals.

72.—*Prohibition of retention of dead body in certain cases.*—(1.) A person shall not without the sanction in writing of the medical officer of health, or of a legally qualified medical practitioner, retain unburied for more than forty-eight hours elsewhere than in a room not used at the time as a dwelling-place, sleeping-place, or workroom, the body of any person who has died of any dangerous infectious disease.

(2.) If a person acts in contravention of this section he shall, on the information of the sanitary authority, be liable to a fine not exceeding five pounds.*

73.—*Body of person dying of infectious disease in hospital, &c., to be removed only for burial.*—(1.) If a person dies in a hospital† from any dangerous infectious disease, and the medical officer of health, or any legally qualified medical practitioner, certifies that in his opinion it is desirable, in order to prevent the risk of communicating such infectious disease, that the body be not removed from such hospital except for the purpose of being forthwith buried, it shall not be lawful for any person to remove the body except for that purpose; and the body when taken out of such hospital shall be forthwith taken direct to the place of burial, and there buried.

(2.) If any person wilfully offends against this section he shall, on the information of the sanitary authority, be liable to a fine not exceeding ten pounds.‡

(3.) Nothing in this section shall prevent the re-

* As to the removal of the body of a person who has died of an infectious disease to a mortuary, *see post*, sec. 89. For the meaning of the expression "dangerous infectious disease," *see* sub-section 58; and as to the recovery of the fine under this section, etc., *see* sec. 117.

† *See* sec. 141 as to the meaning of "hospital," and sec. 58 as to "infectious disease."

‡ As to the recovery of the fine, *see* sec. 117.

removal of a dead body from a hospital to a mortuary, and such mortuary shall, for the purposes of this section,* be deemed part of such hospital.

74.—*Disinfection of public conveyances if used for carrying corpses.*—If—

(a.) a person hires or uses a public conveyance† other than a hearse for conveying the body of a person who has died from any dangerous infectious disease, without previously notifying to the owner or driver of the conveyance that such person died from infectious disease, or

(b.) the owner or driver does not, immediately after the conveyance has to his knowledge been used for conveying such body, provide for the disinfection of the conveyance,

he shall, on the information of the sanitary authority, be liable to a fine not exceeding five pounds, and, if the offence continues, to a further fine not exceeding forty shillings for every day during which the offence continues.

Hospitals and Ambulances.

75.—*Power of sanitary authority to provide hospitals.*
—(1.) Any sanitary authority may provide for the use of the inhabitants of their district hospitals temporary or permanent,‡ and for that purpose may—

* That is, of sub-section (1.) As to mortuaries *see post*, 88–93.

† As to the meaning “public conveyances,” *see note, ante*, p. 111. As to the recovery of the fine for using a “public conveyance,” *see sec.* 117.

‡ But if they choose to exercise this power they must do so in such a manner as not to commit a nuisance. In the *Managers of the Metropolitan District v. Hill*, 6 App. Cases 193, Lord Blackburn said:—“To gather together in one spot patients suffering from infectious disease is lawful, but it must be done under such guards as not to endanger the public health by communicating this infectious disease; and, as it seems to me, so as not to produce injury to the rights of the owners of adjoining property by producing a nuisance to it.”

- (a.) themselves build such hospitals, or
- (b.) contract for the use of any hospital or part of a hospital, or
- (c.) enter into any agreement with any person having the management of any hospital for the reception of the sick inhabitants of their district, on payment of such annual or other sum as may be agreed on.

(2.) Two or more sanitary authorities may combine in providing a common hospital.

76.—*Recovery of cost of maintenance of non-infectious patient in hospital.*—Any expenses incurred by a sanitary authority in maintaining in a hospital (whether or not belonging to that authority) a patient who is not a pauper, and is not suffering from an infectious disease,* shall be a simple contract debt due to the sanitary authority from that patient, or from any person liable by law to maintain him;† but proceedings for its recovery shall not be commenced after the expiration of six months from the discharge of the patient, or, if he dies in such hospital, from the date of his death.

77.—*Power to provide temporary supply of medicine.*—Any sanitary authority may, with the sanction of the Local Government Board, themselves provide, or contract with any person to provide, a temporary supply of medicine and medical assistance for the poorer inhabitants of their district.

78.—*Provision of conveyance for infected persons.*—A sanitary authority may provide and maintain car-

* It will be observed that this section deals with the case of a person who is *neither* a pauper *nor* suffering from "an infectious disease." The charge of a person suffering from a "dangerous infectious disease" (sec. 58) must, whether he be a pauper or not, be borne by the sanitary authority under sec. 66, or by the Metropolitan Asylum Managers under sec. 67, in the conditions referred to in these sections.

† It would seem that this debt will be recoverable either by summary proceedings under sec 117 or by action in the county court,

riages suitable for the conveyance of persons suffering from any infectious disease, and pay the expense of conveying therein any person so suffering to a hospital or other place of destination.

79.—*Power for Metropolitan Asylum Board to provide landing-places, vessels, ambulances, &c.*—(1.) The Metropolitan Asylum Managers shall continue to maintain the wharves, landing-places, and approaches thereto heretofore provided by them, whether within or without London, and may use the same for the embarkation and landing of persons removed to or from any hospital belonging to the Managers, and for any other purpose in relation thereto.

(2.) The Managers may also provide and maintain vessels for use in connection with the said wharves or landing-places, and with the hospitals of the Managers, and also carriages suitable for the conveyance of persons suffering from any dangerous infectious disease, and shall cause the vessels and carriages to be from time to time properly cleansed and disinfected, and may provide and maintain such buildings and horses, and employ such persons, and do such other things as are necessary or proper for the purposes of such conveyance.*

(3.) The Metropolitan Asylum Managers may allow any of the said carriages with the necessary attendants to be also used for the conveyance of persons suffering from any dangerous infectious disease to and from hospitals and places other than hospitals provided by the Managers, and may make a reasonable charge for that use.

80.—*Reception of non-pauper fever and small-pox patients into hospital in metropolitan district.*—(1.) The Metropolitan Asylum Managers, subject to such regulations and restrictions as the Local Government

* As to the expenses incurred by the Metropolitan Asylum Managers under this and other sections of the present Act see *post*, sec. 104.

Board prescribe, may admit any person, who is not a pauper, and is reasonably believed to be suffering from fever or small-pox or diphtheria, into a hospital provided by the Managers.

(2.) The expenses incurred by the Managers for the maintenance of any such person shall be paid by the board of guardians of the poor law union from which he is received.

(3.) The said expenses shall be repaid to the board of guardians out of the metropolitan common poor fund.*

(4.) The admission of a person suffering from an infectious disease into any hospital provided by the Metropolitan Asylum Managers, or the maintenance of any such person therein, shall not be considered to be parochial relief, alms, or charitable allowance to any person, or to the parent or husband of any person; nor shall any person or his or her parent or husband be by reason thereof deprived of any right or privilege, or be subjected to any disability or disqualification.

81.—*Reception into hospital in Metropolitan district of child from school outside London.*—(1.) Where the London School Board send any child† to an industrial school which is provided by them outside London, such child shall for the purpose of the enactments relating to the Metropolitan Asylum Managers be deemed to continue to be an inhabitant of London, and if such child is sent to any hospital of those Managers he shall be deemed to have been sent from that place in London from which he was sent to the said industrial school.

(2.) This section shall apply to that part of London

* That is, a fund originally created by 30 Vict. c. 6, and raised by contributions from the several unions, parishes, etc., in the metropolis, in proportion to their rateable value, and in obedience to prescriptions from the Local Government Board.

† As to the cost of maintenance of such a child in hospital see sec. 80; or in the case of his detention under sec. 67 see the section, sub-section (1).

which is not within the Metropolitan Asylum district as if it were within that district, and the board of guardians of the poor law union comprising that part shall pay for such child accordingly.

Prevention of Epidemic Diseases.

82.—*Sanitary authority to execute epidemic regulations.*—(1). The sanitary authority of any district within which or part of which regulations issued by the Local Government Board in pursuance of section one hundred and thirty-four of the Public Health Act, 1875, set out in the First Schedule to this Act* (in this Act referred to as the epidemic regulations) are in force, shall superintend and see to the execution thereof, and shall appoint and pay such medical or other officers or persons, and do and provide all such acts, matters, and things, as may be necessary for mitigating any disease to which the regulations relate, or for superintending or aiding in the execution of such regulations, or for executing the same, as the case may require.

(2.) The sanitary authority may direct any prosecution or legal proceedings for or in respect of the wilful violation or neglect of any such regulation.

(3.) The sanitary authority shall have power to enter on any premises or vessel† for the purpose of executing or superintending the execution of any of the epidemic regulations.

83.—*Poor law medical officers entitled to costs of attendance on board vessels.*—(1.) Whenever, in compliance with the epidemic regulations, any poor law medical officer performs any medical service on board any vessel, he shall be entitled to charge extra for such service, at the general rate of his allowance for services for the poor law union for which he is appointed; and

* See post, p. 174.

† For definition of "premises" and "vessel" see sec. 141. A to powers of entry, see sec. 115.

such charges shall be paid by the master of the vessel* on behalf of the owners thereof, together with any reasonable expenses for the treatment of the sick.

(2.) Where such service is rendered by any medical practitioner who is not a poor law medical officer he shall be entitled to charge for the service, with extra remuneration on account of distance, at the rate which he is in the habit of receiving from private patients of the class of those attended and treated on shipboard, and such charge shall be paid as aforesaid. Any dispute in respect of such charge may, where the charges do not exceed twenty pounds, be determined by a petty sessional court;† and that court shall determine summarily the amount which is reasonable, according to the accustomed rate of charge within the place where the dispute arises for attendance on patients of the like class as those in respect of whom the charge is made.

84 — *Local Government Board may combine sanitary authorities.*—The Local Government Board may, if they think fit, by order, authorize or require any two or more sanitary authorities to act together for the purposes of the epidemic regulations, and prescribe the mode of such joint action, and of defraying the cost thereof, and generally may make any regulations necessary or proper for carrying into execution this section.

85.— *Metropolitan Asylum Managers a sanitary authority for prevention of epidemic diseases.*—(1.) The Metropolitan Asylum Managers shall within their district have for the purpose of the epidemic regulations such powers and duties of a sanitary authority as may be assigned to them by the regulations; and the Local Government Board may make regulations for that

* By sec. 141 "master" in care of a vessel means "the master or other person in charge thereof."

† As to meaning of "petty sessional court" see note to sec. 5, ante, p. 41. If more than £20 is in dispute, the medical officer will have to resort to an action in the county court or the high court,

purpose, and thereby provide for the adjustment of the functions of the Managers relatively to those of any sanitary authorities.

(2.) Subject to such regulations the Metropolitan Asylum Managers may use any of their property, real or personal, and their staff, for the execution of any powers or duties conferred or imposed on them under this section.

86.—*Power to let hospitals, &c.*—Any authority or body of persons having the management and control of any hospital,* infirmary, asylum, or workhouse may let the same or any part thereof to the Metropolitan Asylum Managers, and enter into and carry into effect contracts with those Managers for the reception, treatment, and maintenance therein of persons suffering from cholera or choleraic diarrhœa within the district of the Managers:

Provided that the power conferred by this section shall not, without the consent of the Local Government Board, be exercised with respect to any asylum under the Metropolitan Poor Act, 1867, or any workhouse.

87.—*Repayment to sanitary authorities of certain expenses.*—The amount expended in pursuance of the epidemic regulations by any sanitary authority in providing any building for the reception of patients or other persons shall, to such extent as may be determined by the Local Government Board, together with two thirds of the salaries or remuneration of any officers or servants employed in any such building under this Act, be repaid to such sanitary authority from the metropolitan common poor fund† by the receiver of that fund, out of any moneys for the time being in his hands, on the precept of the said Board, to be issued after the production of such evidence in support of the expenditure as they may deem satis-

* For a definition of "hospital" see *post*, sec. 141.

† See note to sec. 80, *ante*. p. 119.

factory, and the said Board may require contributions for the purpose of raising the sums so repayable.

Mortuaries, &c.

88.—*Power of local authority to provide mortuaries.*—Every sanitary authority shall* provide and fit up a proper place for the reception of dead bodies before interment (in this Act called a mortuary), and may make bye-laws with respect to the management and charges for the use of the same; they may also provide for the decent and economical interment, at charges to be fixed by such bye-laws, of any dead body received into a mortuary.

89.—*Power of justice in certain cases to order removal of dead body to mortuary.*—(1.) Where either—

- (a.) the body of a person who has died of any infectious disease is retained in a room in which persons live or sleep; or
- (b.) the body of a person who has died of any dangerous infectious disease is retained without the sanction of the medical officer of health or any legally qualified medical practitioner for more than forty-eight hours, elsewhere than in a room not used at the time as a dwelling-place, sleeping-place, or work-room; or
- (c.) any dead body is retained in any house or room, so as to endanger the health of the inmates thereof, or of any adjoining or neighbouring house or building,

a justice may, on a certificate signed by a medical officer of health or other legally qualified medical

* This clause imposes a duty upon the sanitary authority, and therefore any default on their part may be dealt with under secs. 100 and 101 in the County of London outside the City; and under sec. 135 in regard to the City of London. Sanitary authorities may, under sec. 91, *post*, combine to provide a mortuary. As to the making of bye-laws under this section see secs. 114 and 142 (3).

practitioner, direct that the body be removed, at the cost of the sanitary authority, to any available mortuary, and be buried within the time limited by the justice; and may, if it is the body of a person who has died of an infectious disease, or if he considers immediate burial necessary, direct that the body be buried immediately, without removal to the mortuary.*

(2.) Unless the friends or relations of the deceased undertake to bury and do bury the body within the time so limited, it shall be the duty of the relieving officer to bury such body, and any expense so incurred shall be paid (in the first instance) by the board of guardians of the poor law union, but may be recovered by them in a summary manner from any person legally liable to pay the expense of such burial.†

(3.) If any person obstructs the execution of any direction given by a justice under this section he shall be liable to a fine not exceeding five pounds.‡

90.—*Power of sanitary authority to provide places for post-mortem examinations.*—(1.) Any sanitary authority may, and if required by the County Council shall, provide and maintain a proper building (otherwise than at a workhouse) for the reception of dead bodies during the time required to conduct any post-mortem examinations ordered by a coroner or other constituted

* It will be observed that the three paragraphs of this subsection deal with different subjects:—(a) relates to the body of a person who has died from *any* infectious disease, (b) to the body of a person who has died from a *dangerous* infectious disease (as defined in sec. 58), and (c) to *any* body. As to the retention of the body referred to as (b) in a room used as a dwelling, sleeping-place, or work-place, see *ante*, sec. 72.

† A parent must defray the expense of interring his child's body *if he has the means* (*Reg. v. Vann*, 21 L.J. M.C. 39). A husband is responsible for the expenses of burying the body of his wife; *Ambrose v. Kerrison*, 10 C.B. 776. And any person in whose house a dead body lies is at common law bound to have it decently buried; *Reg. v. Price*, 12 Q.B.D. 252.

‡ See as to the recovery of this fine, see. 117.

authority, and may make regulations with respect to the management of such building.*

(2.) Any such building may be provided in connection with a mortuary, but this enactment shall not authorize the conducting of any post-mortem examination in a mortuary.

91.—*Power to sanitary authorities to unite for providing mortuary.*—Any sanitary authorities may, with the approval of the County Council, execute their duty under this Act with respect to mortuaries and buildings for post-mortem examinations by combining for the purpose thereof, or by contracting for the use by one of the contracting authorities of any such mortuary or building provided by another of such contracting authorities, and may so combine or contract upon such terms as may be agreed upon.

92.—*Place for holding inquests.*—The County Council shall provide and maintain proper accommodation for the holding of inquests, and may by agreement with a sanitary authority provide and maintain the same in connection with a mortuary or a building for post-mortem examinations provided by that authority, or with any building belonging to that authority, and may do so on such terms as may be agreed on with the authority.

93.—*Mortuary for unidentified bodies.*—(1.) The County Council may provide and fit up in London one or two suitable buildings to which dead bodies found in London and not identified, together with any clothing, articles, and other things found with or on such dead bodies, may, on the order of a coroner, be removed, and in which they may be retained and preserved with

* By sec. 105 (2) (c) a sanitary authority may borrow for this purpose. By the Coroner's Act, 1887 (50 & 51 Vict. c. 71), the coroner is empowered to order the removal of a dead body to the place provided for *post-mortem* examinations; the expense of the removal being costs of the inquest.

a view to the ultimate identification of such dead bodies.*

(2.) A Secretary of State may make regulations as to—

- (a.) the manner in which and conditions subject to which any such bodies shall be removed to any such building, and the payments to be made at such building to persons bringing any unidentified dead body for reception; and
- (b.) the fees and charges to be paid upon the removal or interment of any such dead body which has been identified after its reception, and the persons by whom such fees and payments are to be made, and the manner and method of recovering the same; and
- (c.) the disposal and interment of any such bodies.

(3.) The County Council may provide at the said buildings all such appliances as they think expedient for the reception and preservation of bodies, and may make regulations (subject to the provisions aforesaid) as to the management of the said buildings and the bodies therein, and as to the conduct of persons employed therein or resorting thereto for the purpose of identifying any body.

(4.) Subject to and in accordance with such regulations as may be made by a Secretary of State,† any such body found in London may (on the order in writing of a coroner holding or having jurisdiction to hold the inquest on the same) be removed to any building provided under this section, and, subject as

* There is at present no such building in England; although we need hardly say that such a building known as the Morgue has long existed in Paris. It is quite optional with the County Council to take action under this section.

† Although any Secretary of State may make these regulations, they will in practice be made by the Home Secretary.

aforesaid, the inquest on any such body shall be held by the same coroner and in the same manner as if the said building were within the district of such coroner.

Bye-laws as to Houses let in Lodgings.

94.—*Power of sanitary authority to make bye-laws as to lodging-houses.*—(1.) Every sanitary authority shall make and enforce such bye-laws* as are requisite for the following matters ; (that is to say,)

- (a.) for fixing the number of persons who may occupy a house or part of a house which is let in lodgings or occupied by members of more than one family, and for the separation of the sexes in a house so let or occupied :
- (b.) for the registration of houses so let or occupied :
- (c.) for the inspection of such houses :
- (d.) for enforcing drainage for such houses, and for promoting cleanliness and ventilation in such houses :
- (e.) for the cleansing and lime-washing at stated times of the premises :
- (f.) for the taking of precautions in case of any infectious disease.

(2.) This section shall not apply to common lodging-

* These bye-laws must be made under secs. 114 and 142(3). They will, we may assume, follow the lines of the model bye-laws drawn up by the Local Government Board under the Public Health Act, 1875, in one very important respect at all events, that is to say, in exempting from the operation of this section all houses of more than a certain rateable value. For it is clear that it is only the poorer class of houses which, when let in lodgings, require the sort and degree of sanitary supervision which the section contemplates. It will be for each sanitary authority to draw the line of exemption with a due regard to the circumstances of their own district ; but we need hardly say that no bye-laws made by such an authority, either under this or any other provision of the Act, will take effect unless and until they have been confirmed by the Local Government Board. *See post*, secs. 114 & 142 (3) and Schedule I. p. 175.

houses within the Common Lodging Houses Act, 1851, or any Act amending the same.*

Tents and Vans.

95.—*Tents and vans used for human habitation.*—

(1.) A tent, van, shed, or similar structure used for human habitation, which is in such a state as to be a nuisance or injurious or dangerous to health, or is so overcrowded as to be injurious or dangerous to the health of the inmates, whether or not members of the same family, shall be a nuisance liable† to be dealt with summarily under this Act.

* These Acts were repealed as to the country generally by the Public Health Act, 1875, which re-enacted their provisions in an amended form. They still, however, remain in operation in the metropolitan police district, within which the administrative county of London is included; and they will continue to do so after the present Act comes into force. For in the metropolitan district the supervision of these houses is treated rather as one of police than of sanitation, and is, therefore, within the jurisdiction of the Commissioners of Police, and not of the sanitary authorities. What, then, are the “common lodging houses” which are by this sub-section exempted from the operation of the present Act? Curiously enough, there is no statutory definition of a common lodging house. The definition hitherto acted upon in practice is supplied by an opinion given by the late Lord Chief Justice Cockburn and the late Lord Hatherley, when law officers of the Crown in 1853. “The term,” say these very eminent lawyers, “appears to us to have reference to that class of lodging-houses in which persons of the poorer class are received for short periods, and, *though strangers to one another*, are allowed to inhabit one common room. We are of opinion that it does not include hotels, inns, public-houses, or lodgings let to the upper and middle classes.” They also stated that in their view “the period of letting is important in determining whether a lodging-house comes under the Act in question.” It has been very recently held in the case of *Booth v. Ferrett*, L.R. 25 Q.B.D. 87, that a house maintained as a charitable institution, and not for purposes of gain, was not a common lodging house within the meaning of the Acts.

† A nuisance *liable* to be dealt with under this Act is a nuisance with which the sanitary authority is bound to deal on pain of being itself dealt with as in default under secs. 100 and

(2.) A sanitary authority may make bye-laws* for promoting cleanliness in, and the habitable condition of, tents, vans, sheds, and similar structures used for human habitation, and for preventing the spread of infectious disease by the persons inhabiting the same, and generally for the prevention of nuisances in connection with the same.

(3.) Where any person duly authorized by a sanitary authority or by a justice has reasonable cause to suppose either—

(a.) that any tent, van, shed, or similar structure used for human habitation is in such a state or so overcrowded as aforesaid, or that there is any contravention therein of any bye-law made under this section; or

(b.) that there is in any such tent, van, shed, or structure any person suffering from a dangerous infectious disease,†

he may enter by day such tent, van, shed, or structure, and examine the same and every part thereof in order to ascertain whether such tent, van, shed, or structure is in such a state or so overcrowded as aforesaid, or whether there is therein any such contravention, or a person suffering from a dangerous infectious disease, and the provisions of this Act with respect to the entry into any premises by an officer of the sanitary authority shall apply to the entry by any person duly authorized as aforesaid.

(4.) Nothing in this section shall apply to any tent, van, shed, or structure erected or used by any portion of Her Majesty's naval or military forces.

101. Under the present section, therefore, every sanitary authority must include tents, vans, sheds, etc., in the action which they are bound to take for the abatement of nuisances under the first eleven sections of the Act, so far as these are applicable.

* See secs. 114 and 142 (3.)

† As to the meaning of "dangerous infectious disease" see sec. 58, and of "day," sec. 141. The provisions of the Act as to entry are contained in sec. 115.

Underground Rooms.

96.—*Provisions as to the occupation of underground rooms as dwellings.* — (1.) Any underground room,* which was not let or occupied separately† as a dwelling before the passing of this Act,‡ shall not be so let or occupied§ unless it possesses the following requisites; that is to say,

(a.) unless the room is in every part thereof at least seven feet high measured from the floor to the ceiling, and has at least three feet of its height above the surface of the street or ground adjoining or nearest to the room: Provided that, if the width of the area hereinafter-mentioned is not less than the height of the room from the floor to the said surface of the street or ground, the height of the room above such surface may be less than three feet; but it shall not in any case be less than one foot, and the width of the area need not in any case be more than six feet;

(b.) unless every wall of the room is constructed with a proper damp course, and, if in contact with the soil, is effectually secured against dampness from that soil;

* As to the meaning of "underground room" see *post*, sub-section (9) of the present clause.

† As to what is separate occupation as a dwelling, see *post*, sub-section (6). The present clause only affects, or is applicable to, underground rooms *separately* occupied in accordance with the definition in sub-section (6).

‡ 5th August, 1891. It will be observed that the date in this case is that of the *passing* of the Act, and not that at which the Act comes into operation. Underground rooms let or occupied *before* the passing of the Act will remain for six months (see *post*, sub-section (3) after that date under the provisions of the Metropolis Local Management Act, 1855 (18 & 19 Vict. c. 120 s. 103), which are at present in force, and which must be referred to by those who desire to know what is the existing law.

§ As to what constitutes occupation, or as to the proof thereof, see *post*, sub-sections (7) and (8).

- (c.) unless there is outside of and adjoining the room and extending along the entire frontage thereof and upwards from six inches below the level of the floor thereof an open area properly paved at least four feet wide in every part thereof: Provided that in the area there may be placed steps necessary for access to the room, and over and across such area there may be steps necessary for access to any building above the underground room, if the steps in each case be so placed as not to be over or across any external window;
- (d.) unless the said area and the soil immediately below the room are effectually drained;
- (e.) unless, if the room has a hollow floor, the space beneath it is sufficiently ventilated to the outer air;
- (f.) unless any drain passing under the room is properly constructed of a gas-tight pipe;
- (g.) unless the room is effectually secured against the rising of any effluvia or exhalation;
- (h.) unless there is appurtenant to the room the use of a water-closet and a proper and sufficient ash-pit;
- (i.) unless the room is effectually ventilated;
- (j.) unless the room has a fire-place with a proper chimney or flue;
- (k.) unless the room has one or more windows opening directly into the external air with a total area clear of the sash frames equal to at least one tenth of the floor area of the room, and so constructed that one half at least of each window of the room can be opened, and the opening in each case extends to the top of the window.

(2.) If any person lets or occupies, or continues to let, or knowingly suffers to be occupied, any underground room contrary to this enactment, he shall be liable to a fine not exceeding twenty shillings for every

day during which the room continues to be so let or occupied.*

(3.) The foregoing provisions shall at the expiration of six months after the commencement of this Act extend to underground rooms let or occupied separately as dwellings before the passing of this Act, except that the sanitary authority, either by general regulations providing for classes of underground rooms, or on the application of the owner of such room in any particular case, may dispense with or modify any of the said requisites which involve the structural alteration of the building, if they are of opinion that they can properly do so having due regard to the fitness of the room for human habitation, to the house accommodation in the district, and to the sanitary condition of the inhabitants and to other circumstances; but any requisite which was required before the passing of this Act shall not be so dispensed with or modified.†

(4.) The dispensations and modifications may be allowed either absolutely or for a limited time, and may be revoked and varied by the sanitary authority, and shall be recorded together with the reasons in the minutes of the sanitary authority.

(5.) If the owner of any room feels aggrieved by a dispensation or modification not being allowed as regards that room, he may appeal to the Local Government Board, and that Board may refuse the dispensation or modification, or allow it wholly or partly, as if they were the sanitary authority. Such allowance may be revoked or varied by the Board, but not by the sanitary authority.

(6.) Where two or more underground rooms are occupied together, and are not occupied in conjunction with any other room or rooms on any other floor of the same house, each of them shall be deemed to be separately occupied as a dwelling within the meaning of this section.

* As to the recovery of this penalty see sec. 117, *post*.

† As to these, see 18 & 19 Vict. c. 120, sec. 103.

(7.) Every underground room in which a person passes the night shall be deemed to be occupied as a dwelling within the meaning of this section; and evidence giving rise to a probable presumption that some person passes the night in an underground room shall be evidence, until the contrary is proved, that such has been the case.

(8.) Where it is shown that any person uses an underground room as a sleeping-place, it shall, in any proceeding under this section, lie on the defendant to show that the room is not separately occupied as a dwelling.

(9.) For the purpose of this section the expression "underground room" includes any room of a house the surface of the floor of which room is more than three feet below the surface of the footway of the adjoining street, or of the ground adjoining or nearest to the room.

97.--*Enforcement of provisions as to underground rooms.*—(1.) Any officer of a sanitary authority appointed or determined by that authority for the purpose shall, without any fee or reward, report to the sanitary authority, at such times and in such manner as the sanitary authority may order, all cases in which underground rooms are occupied contrary to this Act in the district of such authority.

(2.) Any such officer or any other person having reasonable grounds for believing that any underground room is occupied in contravention of this Act may enter and inspect the same at any hour by day;* and if admission is refused to any person other than an officer of the sanitary authority the like warrant may be granted by a justice under this Act as in case of refusal to admit any such officer.

(3.) A warrant of a justice authorizing an entry

* That is, by sec. 141, between 6 a.m. and 9 p.m. If it is desired to enter at other times, the warrant of a justice must be obtained under the next sub-section, and in accordance with the provisions of sec. 115 (3).

into an underground room may authorize the entry between any hours specified in the warrant.

98.—*Provision in case of two convictions for unlawfully occupying underground room.*—Where two convictions for an offence relating to the occupation of an underground room as a dwelling have taken place within a period of three months (whether the person convicted were or were not the same), a petty sessional court may direct the closing of the underground room for such period as the court may deem necessary, or may empower the sanitary authority of the district permanently to close the same, in such manner as they think fit, at their own cost.

Authorities for Execution of Act.

99.—*Definition of sanitary authority.*—(1.) Subject to the provisions of this Act, the sanitary authority for the execution of this Act (in this Act referred to as “the sanitary authority”) shall be as follows: (namely,)

- (a.) in the City of London the Commissioners of Sewers; and
- (b.) in each of the parishes mentioned in Schedule (A.)* to the Metropolis Management Act, 1855, as amended by the Metropolis Management Amendment Act, 1885, and the Metropolis Management (Battersea and West-

* The following are the parishes referred to in this subsection:—Saint Marylebone, Saint Pancras, Lambeth, Saint George Hanover Square, Saint Mary Islington, Saint Leonard Shoreditch, Paddington, Saint Matthew Bethnal Green, Saint Mary Newington (Surrey), Camberwell, Saint James Westminster, Saint James and Saint John Clerkenwell (to be considered as one parish), Chelsea, Saint Mary Abbott Kensington, Saint Luke Middlesex, Saint George the Martyr Southwark, Bermondsey, Saint George-in-the-East, Saint Martin-in-the-Fields, Hamlet of Mile End Old Town, Rotherhithe, Saint John Hampstead, Saint Peter Hammersmith, Saint Paul Fulham, Saint Mary Battersea (excluding Penge), Saint Margaret and Saint John the Evangelist Westminster.

- minster) Act, 1887, other than Woolwich, the vestry of the parish ; and
- (c.) in each of the districts mentioned in Schedule (B.)* to the same Act, as so amended, the district board for the district ; and
 - (d.) in the parish of Woolwich, the local board of health ; and
 - (e.) in any place mentioned in Schedule (C.)† to the Metropolis Management Act, 1855, the board of guardians for such place or for any parish or poor law union of which it forms part, or, if there is no such board of guardians, the overseers of the poor for such place, or for the parish in which it is situate, and the said guardians and overseers respectively shall have the same powers for the purposes of this Act as a vestry or district board have under this Act, and their expenses shall be defrayed in the same manner as the expenses of the execution of the Acts relating to the relief of the poor are defrayed in the said place.

(2.) The area within which this Act is executed by any sanitary authority is in this Act referred to as the district of that authority.

(3.) The purposes for which a committee of a vestry or district board may be appointed under the Metropolis Management Act, 1855, and the Acts amending the same,‡ shall include the purposes of this Act, and

* That is to say:—Whitechapel, Greenwich, Wandsworth, Hackney, Saint Giles, Holborn, Strand, Limehouse, Poplar, Saint Saviour, Plumstead, Lewisham, Saint Olave.

† The close of the Collegiate Church of Saint Peter, the Charterhouse, Inner Temple, Middle Temple, Lincoln's Inn, Gray's Inn, Staple Inn, Furnival's Inn.

‡ See 18 & 19 Vict. c. 120, ss. 58 & 59. By sec. 58 vestries and district boards are empowered to appoint a committee or committees for any purpose which in the discretion of the board or vestry would be better regulated and managed by means of such committee ; and at any meeting may continue, alter, or discon-

the provisions of those Acts with respect to committees shall apply accordingly.

(4.) Where a sanitary authority appoint a committee for the purposes of this Act, that committee, subject to the terms of their appointment, may serve and receive notices, take proceedings, and empower any officer of the authority to make complaints and take proceedings in their behalf, and otherwise to execute this Act.*

(5.) A sanitary authority may acquire and hold land for the purposes of their duties without any license in mortmain.

100.—*Power of County Council to prosecute on default of sanitary authority.*—The County Council, on it being proved to their satisfaction that any sanitary authority† have made default in doing their duty under this Act with respect to the removal of any nuisance, the institution of any proceedings, or the enforcement of any bye-law, may institute any proceeding and do any act which the authority might have instituted or done for that purpose, and shall be entitled to recover from the sanitary authority in default all such expenses‡ in and about the said proceeding or act as the County Council incur, and are not recovered from any other person,

tinue such committee: provided always that the *acts of every such committee shall be submitted to the general body of the board or vestry appointing such committee for their approval.* By sec. 59 it is provided that any committee so appointed may meet from time to time, and may adjourn from place to place, as they may think proper; but *no business is to be transacted at any meeting of the committee unless three members of the committee are present.*

* A notice given by a sanitary inspector without any authority from or direction by the vestry was held bad; *St. Leonard's Vestry v. Holmes*, 50 J.P. 132. It would in like manner be bad under this Act, unless given under the orders of the sanitary authority or of a committee appointed and acting under the last and the present sub-section.

† That is, any sanitary authority outside the City of London. As to the City see sec. 133.

‡ Under sec. 117.

and have not been incurred in any unsuccessful proceeding.

101.—*Proceedings on complaint to Local Government Board of default of sanitary authority.*—(1.) Where complaint is made by the County Council to the Local Government Board that a sanitary authority* have made default in executing or enforcing any provisions which it is their duty to execute or enforce of this Act, or of any bye-law made in pursuance thereof, the Local Government Board, if satisfied after due inquiry that the authority have been guilty of the alleged default, and that the complaint cannot be remedied under the other provisions of this Act,† shall make an order limiting a time for the performance of the duty of such authority in the matter of such complaint. If such duty is not performed by the time limited in the order, the order may be enforced by writ of mandamus, or the Local Government Board may appoint the County Council to perform such duty.

(2.) Where such appointment is made, the County Council shall, for the purpose of the execution of their duties under the said appointment, have all the powers of the defaulting sanitary authority, and all expenses incurred by the County Council in the execution of the said duties, together with the costs of the previous proceedings, so far as not recovered from any other person, shall be a debt from the sanitary authority in default to the County Council, and shall be paid by the sanitary authority out of any moneys or rate‡ applicable to the payment of the expenses of performing the duty in which they have made default.§

(3.) For the purpose of recovering such debt, the County Council, without prejudice to any other power of

* That is such an authority outside the City of London; sec. 133.

† That is to say, under the last section (sec. 100).

‡ To be recovered by the County Council under sec. 117 *post*; or under sub-section 3 of the present section.

§ See sec. 103.

recovery, shall have the same power of levying the amount by a rate,* and of requiring officers of the defaulting authority to pay over money in their hands, as the defaulting authority would have in the case of expenses legally payable out of a rate raised by that authority.†

(4.) The County Council shall pay any surplus of the rate so levied to or to the order of the defaulting authority.

(5.) If any loan is required to be raised for the purpose of the execution of their duties under the said appointment, the County Council, with the consent of the Local Government Board, may raise the same, and may for that purpose borrow‡ the required sum in the name of the defaulting authority for the same period, on the same security, and on the same terms as that authority might have borrowed, and the principal and interest of such loan shall be a debt due from the defaulting authority, and shall be secured and may be recovered in like manner as if the loan had been borrowed by that authority.

(6.) The surplus (if any) of any loan not applied for the purpose for which it is raised shall, after payment of the expenses of raising the same, be paid to or to the order of the defaulting authority, and be applied as if it were the surplus of a loan raised by that authority.

102.—*Application of Public Health Acts to Woolwich.*—(1.) The provisions of the Public Health Acts, which are set out in the Second Schedule to this Act,§ except so far as they are superseded by this Act, shall

* See sec. 103.

† By 18 & 19 Vict. c. 120, s. 65 (Metropolis Management Act, 1855) proceedings to compel payment of money in the hands due from an officer may be taken before two justices, who may direct the same to be levied by distress on the defaulting officer's goods, or if no sufficient distress be found commit him to gaol for three months if the money be not sooner paid.

‡ As to borrowing powers and their exercise see sec. 105.

§ See post, p. 177.

extend to the parish of Woolwich, and to the local board of health thereof, in like manner as they apply to any urban sanitary district elsewhere, and the sanitary authority thereof, without prejudice to the existing effect of the Metropolis Management Act, 1855, and the Acts amending the same, or to the powers, duties, and liabilities of the County Council and the local board of health of Woolwich under the latter Acts.

(2.) The Woolwich Local Board may borrow for the purposes of this Act in like manner as if those purposes were purposes of the Public Health Acts.

103.—*Expenses of execution of Act.*—The expenses incurred by sanitary authorities in London under this Act shall, save as otherwise in this Act mentioned, be defrayed as follows; (namely,)

In the case of the Commissioners of Sewers* out of their sewer rate and consolidated rate, or either of such rates:

In the case of any vestry or district board, out of their general rate:†

* The Commissioners of Sewers are appointed by the Common Council of the City of London under 11 & 12 Vic. c. clxiii., amended by 14 & 15 Vict. c. xci., and 38 & 39 Vict. c. iv. They have jurisdiction over the drains, sewers, etc., of the City, in respect of which they may raise a sewer rate of 4d. in the pound; and they have also charge of the paving, lighting, cleansing, and improving the streets, and generally over the sanitary administration of the City, in respect of which and of their general expenses they may raise a consolidated rate of 1s. 6d. in the pound; and they may also borrow on the security of both the sewers and consolidated rates.

† By 18 & 19 Vict. c. 120, s. 158, the vestries and district boards are empowered to issue precepts to the overseers of, directing them to raise the sums therein specified, for the purposes indicated, by a sewers rate, a lighting rate, and a general rate—the latter being, by the Act we have mentioned, devoted to the expense of executing the Metropolis Management Acts. The “general rate” will now also include the expenses of executing the present Act. There is no limit to the rate per pound of any of these rates.

In the case of the Local Board of Health of Woolwich, out of the district fund or general district rate.*

104.—*Expenses of Metropolitan Asylum Board.*—(1.) All expenses incurred by the Metropolitan Asylum Managers in the execution of the provisions of this Act relating to the provision and maintenance of carriages, buildings, and horses, and the conveyance in such carriages of persons suffering from any dangerous infectious disease shall to such extent as the Local Government Board may sanction be defrayed out of the metropolitan common poor fund.†

(2.) Save as aforesaid, all expenses incurred by the said Managers in the execution of this Act shall so far as they are not recovered from guardians in pursuance of this Act be defrayed in the same manner as the expenses mentioned in section thirty-one of the Metropolitan Poor Act, 1867, are to be defrayed under that section;‡ and shall be raised and be recoverable in the same manner as expenses under that Act.

(3.) The provision of vessels and buildings in pursuance of this Act shall be purposes for which the Metropolitan Asylum Managers may borrow in pursuance of the Metropolitan Poor Act, 1867, and any Acts amending the same.

105.—*Power of vestries and district boards to borrow.*—(1.) The provision of hospitals and of mortuaries under this Act, and the purposes of the epidemic regulations under this Act, shall be purposes for which vestries and district boards are authorized to borrow.§

(2.) A sanitary authority, with the consent of the

* That is under secs. 201 and 211 of the Public Health Act extended to Woolwich by Schedule II., *post*, p. 177.

† *See ante*, p. 119.

‡ That is “by contributions from the unions and parishes forming the district;” the same being assessed on and contributed by them respectively in proportion to the annual rateable value of the property therein comprised (sec. 55).

§ *See respectively, ante*, secs. 75, 82 and 88.

Local Government Board, may borrow for the purpose of providing, as required or authorised by this Act—

- (a.) sanitary conveniences, lavatories, and ash-pits and
- (b.) premises, apparatus, carriages, and vessels for the disinfection, destruction, and removal of infected articles, and
- (c.) a building for post-mortem examinations and accommodation for the holding of inquests.*

(3.) The purposes for which a sanitary authority are authorized under this Act to borrow shall be purposes for which that authority may borrow under the Acts relating to the execution of the other duties of that authority, and, where the consent of the Local Government Board is required and given to any such loan, the consent of any other authority shall not be required.†

106.—*Appointment of medical officers of health.*—

(1.) Every sanitary authority shall appoint one or more medical officers of health for their district.‡

(2.) The same person may, with the sanction of the Local Government Board, be appointed medical officer of health for two or more districts, by the sanitary authorities of such districts; and the Local Government

* As to (a), see sec. 74; as to (b), sec. 59; as to (c), sec. 90.

† The exercise of the borrowing powers given to the vestries and district boards by sec. 183 of the 18 & 19 Vict. is subject to the sanction of the County Council. The effect of this section is to extend these powers to expenses incurred under this Act, but to make the sanction of the County Council unnecessary to their exercise where the sanction of the Local Government Board is required by, and given under the Act. The Commissioners of Sewers have a perfectly "free hand" in borrowing. The local board of Woolwich may, under sec. 102 (2), *ante*, borrow (subject to the sanction of the Local Government Board), under secs. 233–243 of the Public Health Act, 1875. See *post*, Schedule II., p.

‡ As to qualification, appointment, etc., of these officers, see *post*, sec. 108. Sec. 139 makes temporary provision for the case of existing officers.

Board shall prescribe the mode of such appointment, and the proportions in which the expenses of such appointment and the salary and charges of such officer shall be borne by such authorities.

(3.) Every person appointed or re-appointed after the commencement of this Act* as medical officer of health of a district shall (except during the two months next after the time of his appointment, or except in cases allowed by the Local Government Board) reside in such district or within one mile of the boundary thereof, and, if while not so residing as required by this enactment he assumes to act or receives any remuneration as such medical officer of health, he shall cease to hold the office.

(4.) A medical officer of health may exercise any of the powers with which a sanitary inspector is invested.

(5.) The annual report of a medical officer of health to the sanitary authority shall be appended to the annual report of the sanitary authority.

107.—*Appointment of sanitary inspectors.*—(1.) Every sanitary authority shall appoint an adequate number of fit and proper persons as sanitary inspectors,† and may distribute among them the duties to be performed by sanitary inspectors, and every such inspector shall be a person qualified and competent by his knowledge and experience to perform the duties of his office.

(2.) Where the Local Government Board, on a representation from the County Council, and after local inquiry, are satisfied that any sanitary authority have failed‡ to appoint a sufficient number of sanitary inspectors, the Board may order the authority to appoint such number of additional sanitary inspectors and to allow them such remuneration as the order

* But as to existing officers see sec. 139 (2).

† As to the qualification, appointment, etc., of these inspectors see *post*, sec. 108.

‡ See *post*, sec. 129.

directs, and the sanitary authority shall comply with the order.*

(3.) The sanitary inspectors shall report to the sanitary authority the existence of any nuisances; and the sanitary authority shall cause a book to be kept in which shall be entered all complaints made of any infringement of the provisions of this Act or of any bye-laws made thereunder, or of nuisances; and every such inspector shall forthwith inquire into the truth or otherwise of such complaints, and report upon the same, and such report shall be laid before the sanitary authority at their next meeting, and together with the order of the sanitary authority thereon shall be entered in a book, which shall be kept at their office, and shall be open at all reasonable times to the inspection of any inhabitant of the district, and of any officer either generally or specially authorized for the purpose by the County Council; and it shall be the duty of such inspector, subject to the direction of the sanitary authority, or of a committee thereof,† to make complaints before justices and take legal proceedings for the punishment of any person for any offence under this Act or any such bye-laws.

108.—*Provisions as to medical officers and sanitary inspectors.*—(2.) Subject to the provisions of this Act as to existing officers‡ the Local Government Board shall have the same powers as they have in the case of a district medical officer§ of a poor law union with regard to the qualification, appointment, duties, salary,

* They may be compelled to do so by mandamus.

† See *ante*, sec. 99 (4).

‡ See *post*, sec. 139.

§ These powers were conferred by the 4 & 5 William IV. c. 76, s. 46; and in virtue of them the Local Government Board have not only issued orders dealing generally with the qualification, appointment, salary, tenure of office, etc., of district medical officers, but they have also issued an order, dated 28th March, 1889, containing regulations as to the qualification, appointment, duties, etc., of medical officers of health in the metropolis.

and tenure of office of every medical officer of health and sanitary inspector, and one half of the salary of every such medical officer and sanitary inspector shall be paid by the County Council out of the Exchequer contribution account in accordance with section twenty-four of the Local Government Act, 1888,* and that section shall be construed as if in sub-section two thereof the reference to the Public Health Act, 1875, included a reference to this Act.

(2.) Provided that—

- (a.) A medical officer of health shall be legally qualified for the practice of medicine, surgery, and midwifery, and also either be registered in the Medical Register as the holder of a diploma in sanitary science, public health, or State medicine under section twenty-one of the Medical Act, 1886,† or have been during

* This section, after reciting the cessation of the Government grants out of which half the salaries of these officers were formerly paid, proceeds (as amended) to provide that “the council of each county shall, in future, out of the county fund (Exchequer contribution account), pay to every local authority for any area wholly or partly in the county by whom a medical officer of health or inspector of nuisances is paid one half of the salary of such officer where his qualification, appointment, salary, and tenure of office are in accordance with the regulations made by order under the [Public Health (London) Act, 1891] or any Act repealed by that Act; but if the Local Government Board certify to the council that such medical officer has failed to send to the Local Government Board such report and returns as are for the time being required by the regulations respecting the duties of such officer made by order of the Board under any of the said Acts, a sum equal to such half of the salary shall be forfeited to the Crown, and the council shall pay the same into Her Majesty’s exchequer and not to the said local authority.

† This section provides that every registered medical practitioner to whom a diploma for proficiency in sanitary science, public health, or state medicine has been granted by any college or faculty of physicians or surgeons, or university in the United Kingdom, shall, if such diploma appears to the Privy Councilor to the General Council (*i.e.*, the council under the Act) to deserve recognition, be entitled, on payment of such fee as the

three consecutive years preceding the year one thousand eight hundred and ninety-two a medical officer of a district or combination of districts in London or elsewhere with a population according to the last published census of not less than twenty thousand, or have before the passing of the Local Government Act, 1888, been for not less than three years a medical officer or inspector of the Local Government Board; and

- (b.) A medical officer of health shall be removable by the sanitary authority with the consent of the Local Government Board, or by that Board, and not otherwise:

Provided that the Local Government Board shall take into consideration every representation made by the sanitary authority for the removal of any medical officer, whether based on the general interests of the district, on the conduct of such officer, or on any other ground; and

- (c.) Any such medical officer shall not be appointed for a limited period only; and
- (d.) A sanitary inspector appointed after the first day of January one thousand eight hundred and ninety-five shall be holder of a certificate of such body as the Local Government Board may from time to time approve, that he has by examination shown himself competent for such office, or shall have been, during three consecutive years preceding the year one thousand eight hundred and ninety-five, a sanitary inspector or inspector of nuisances of a district in London, or of an urban sanitary district out of London containing, according to the last published census, a popu-

General Council may appoint, to have such diploma entered in the medical register, in addition to any other diploma or diplomas in respect of which he is registered.

lation of not less than twenty thousand inhabitants.

109.—*Temporary arrangement for duties of medical officer or sanitary inspector.*—A sanitary authority, where occasion requires, may, with the sanction of the Local Government Board, make any temporary arrangement for the performance of all or any of the duties of a medical officer of health or sanitary inspector, and any person appointed by virtue of any such arrangement to perform those duties, or any of them, shall, subject to the terms of his appointment, have all the powers, duties, and liabilities of a medical officer of health or sanitary inspector as the case may be.

110.—*Jurisdiction as to ships.*—(1.) For the purposes of this Act any vessel lying in any river or other water within the district of a sanitary authority shall (subject to the provisions of this Act with respect to the port sanitary authority of the port of London) be subject to the jurisdiction of that authority in the same manner as if it were a house within such district.

(2.) The master of any such vessel* shall be deemed for the purposes of this Act to be the occupier of such vessel.

(3.) This section shall not apply to any vessel under the command or charge of any officer bearing Her Majesty's commission, or to any vessel belonging to any foreign government.

Port Sanitary Authority of Port of London.

111.—*Port sanitary authority of port of London.*—The Mayor, Commonalty, and Citizens of the City of London shall continue to be the port sanitary authority of the port of London, as established for the purposes of the laws relating to the customs of the

* This means "master," or other person in charge thereof (sec. 141).

United Kingdom, and shall pay out of their corporate funds all their expenses as such port sanitary authority.

112.—*Powers of port sanitary authority of port of London.*—(1.) The Local Government Board may by order assign to the port sanitary authority of the port of London any powers, rights, duties, capacities, liabilities, or obligations of a sanitary authority under this Act, or of a sanitary authority under the Public Health Act, 1875, and any Act extending or amending the same respectively, with such modifications and additions (if any) as may appear to the Board to be required, and the order may extend to the said port a bye-law made under this Act otherwise than by the port sanitary authority, and any such bye-law until so extended shall not extend to the said port; and the said port sanitary authority shall have the powers, rights, duties, capacities, liabilities, and obligations assigned by such order in and over all waters within the limits of the said port,* and also in and over such districts or parts of districts of riparian authorities as may be specified in any such order, and the order may extend this Act, and any part thereof, and any bye-law made thereunder, to such waters and districts and parts of districts when not situate in London.

(2.) The said port sanitary authority may acquire and hold land for the purposes of their constitution without any license in mortmain.

(3.) The said port sanitary authority may, with the sanction of the Local Government Board, delegate to any riparian authority the exercise of any powers conferred on the port sanitary authority by the order of the Board; but except in so far as such delegation extends no other authority shall exercise any powers

* It is almost unnecessary to say that the limits of the port of London extend beyond the boundaries not only of the city but of the county of London. They may be varied from time to time by warrant of the Commissioners of the Treasury under the Acts relating to the Customs.

conferred on such port sanitary authority by the order of the Board within the limits of the port of London.

(4.) "Riparian authority" in this section means any sanitary authority under this Act and any sanitary authority under the Public Health Act, 1875, whose district or part of whose district forms part of or abuts on any part of the said port, and any conservators, commissioners, or other persons having authority in or over any part of the said port.

Application of Public Health Acts as to Cholera, &c.

113.—*Powers of Local Government Board as to epidemic diseases.*—The sections of the Public Health Acts (relating to regulations and orders of the Local Government Board with respect to cholera, or other epidemic, endemic, or infectious diseases) set out in the First Schedule to this Act,* shall extend to London, and shall apply in like manner as if a sanitary authority under this Act were a local authority within the meaning of those sections.

Bye-laws.

114.—All bye-laws made by the County Council or by any sanitary authority under this Act shall be made subject and according to the provisions with respect to bye-laws contained in sections one hundred and eighty-two to one hundred and eighty-six of the Public Health Act, 1875, and set forth in the First Schedule to this Act;† and those sections shall apply in like manner as if the County Council or sanitary authority were a local authority.

Provided that the County Council, in making any bye-laws which will have to be observed and enforced by any sanitary authority, shall consider any representations made to the council by that authority, and not

* See post, p. 174.

† See post, p. 175.

less than two months before applying to the Local Government Board for the confirmation of any such bye-laws, shall send a copy of the proposed bye-laws to every such authority.

Legal Proceedings.

115.—*General provisions as to powers of entry.*—(1.) Where a sanitary authority have by virtue of this Act power to examine or enter any premises, whether a building, vessel, tent, van, shed, structure, or place, open or enclosed, they may examine or enter by any members of the authority, or by any officers or persons authorized by them, either generally* or in any particular case.

(2.) Where a sanitary authority, or their officers, or any persons acting under such authority, or under any of their officers, have, by virtue of any enactment in this Act, a right to enter any premises, whether a building, vessel, tent, van, shed, structure, or place, open or enclosed, then, subject to any special provisions contained in such enactment, the following provisions shall apply, that is to say—

- (a.) The person so claiming the right to enter shall, if required, produce some written document, properly authenticated† on the part of the sanitary authority, showing the right of the person producing the same to enter;
- (b.) Any person refusing or failing to admit any person who is authorized and claims to enter the premises shall if—
 - (i.) the entry is for the purpose of carrying into effect an order of a court of summary jurisdiction, and either is stated in the said document to be for that purpose or is claimed by an officer of the sanitary authority, or

* By "generally" it is meant that an authority may be given to enter in specified contingencies, or whenever such a step may be necessary or expedient.

† As to the mode of authentication, *see post*, sec. 127.

- (ii.) it is proved that the refusal or failure is with intent to prevent the discovery of some contravention of this Act or any bye-law under this Act, or
 - (iii.) the refusal or failure is declared by the enactment conferring the right of entry to render the person refusing or failing subject to a fine,
be liable to a fine not exceeding five pounds.*
- (3.) If a justice is satisfied by information on oath—
- (a.) that there is reasonable ground for such entry, and that there has been a refusal or failure to admit to such premises, and either that reasonable notice of the intention to apply to a justice for a warrant has been given, or that the giving of notice would defeat the object of the entry, or
 - (b.) that there is reasonable cause to believe that there is on the said premises some contravention of this Act or of any bye-law under this Act, and that an application for admission or notice of an application for the warrant would defeat the object of the entry,

the justice may by warrant under his hand authorize the sanitary authority or their officers or other persons, as the case may require, to enter the premises, and if need be by force, with such assistants as they or he may require, and there execute their duties under this Act.

(4.) Any person obstructing the execution of any such warrant, or of any warrant granted by a justice in pursuance of any other provision of this Act, and authorizing the entry by the sanitary authority or their officer or any other person into any premises, shall be liable to a fine not exceeding twenty pounds,*

* Recoverable under sec. 117, *post*.

or, in a case where a greater punishment is imposed by this Act or any other enactment, either to such fine or to that greater punishment.

(5.) The warrant shall continue in force until the purpose for which the entry is necessary has been satisfied.

(6.) Where a house or part of a house is alleged to be overcrowded so as to be a nuisance liable to be dealt with summarily under this Act, a warrant under this section may authorize an entry into such house or part of a house at any hour of the day or night specified in the warrant.

116.—*Penalty on obstructing execution of Act.*—(1.) If any person—

(a.) wilfully obstructs any member or officer of a sanitary authority or any person duly employed in the execution of this Act, or,

(b.) destroys, pulls down, injures, or defaces any bye-law, notice, or other matter put up by authority of the Local Government Board or County Council, or of a sanitary authority, or any board or other thing upon which such bye-law, notice, or matter is placed or inscribed, or

(c.) wilfully damages any works or property belonging to any sanitary authority,

he shall be liable to a fine not exceeding five pounds.*

(2.) Where the occupier of any premises prevents the owner thereof from obeying or carrying into effect any provision of this Act a petty sessional court,* on complaint, shall by order require such occupier to permit the execution of any works which appear to the court necessary for the purpose of obeying or carrying into effect such provision of this Act; and if within

* As to the meaning of this term see note to sec. 5, ante, p. 41. As to the service of the order, sec. 128; and as to recovery of the penalty under this and the next sub-section see sec. 117.

twenty-four hours after service on him of the order such occupier fails to comply therewith, he shall be liable to a fine not exceeding five pounds for every day during the continuance of such non-compliance.

(3.) If the occupier of any premises, when requested by or on behalf of the sanitary authority to state the name and address of the owner of the premises, refuses or wilfully omits to disclose or wilfully misstates the same, he shall (unless he shows cause to the satisfaction of the court for his refusal) be liable to a fine not exceeding five pounds.

117.—*Summary proceedings for offences, expenses, &c.*

—(1.) All offences, fines, penalties, forfeitures, costs, and expenses under this Act or any bye-law made under this Act directed to be prosecuted) recovered in a summary manner, or the prosecution or recovery of which is not otherwise provided for, may be prosecuted and recovered in manner directed by the Summary Jurisdiction Acts.*

* That is, before a police magistrate or two justices, in accordance with the provisions of the Summary Jurisdiction Acts 1848 and 1879 (11 & 12 Vict. c. 43, and 42 & 43 Vict. c. 49). It must be observed that two entirely different kinds of proceedings may be taken by virtue of this section under the Summary Jurisdiction Acts. In the first place, there may be a criminal proceeding in order to obtain a conviction and compel payment of a fine for an offence against the statute. In that case, if the court inflicts a fine, it will make an order for the levy of a distress upon the defendant's goods; and if these are not sufficient to discharge the fine, imprisonment will immediately follow. But, in the second place, there may be a proceeding to recover costs and expenses incurred under one or more sections of the Act. These costs and expenses are not the less a civil debt because payment is enforced in a court of summary jurisdiction. And with regard to them, it is provided by sec. 35 of the Summary Jurisdiction Act, 1879, that an order for their payment, or for the payment of any instalment thereof, shall not in default of distress or otherwise be enforced by imprisonment, unless it be proved to the satisfaction of the court, or of any other court of summary jurisdiction for the same county or place, that the person making default either has or has had since the date of the order the means to pay the sum due, and has neglected or refused to pay the same.

(2.) Proceedings for the recovery of a demand not exceeding fifty pounds, which a sanitary authority or any person are or is empowered to recover in a summary manner, may, at the option of the authority or person, be taken in the county court as if such demand were a debt.*

(3.) A proceeding under this Act shall not be taken by the County Council against a sanitary authority save with the sanction of the Local Government Board, unless such proceeding is for the recovery of expenses or of money due from the sanitary authority to the council.†

118.—*Evidence by defendant.*—Any person charged with an offence under this Act, and the wife or husband of such person, may, if such person thinks fit, be called, sworn, examined, and cross-examined as an ordinary witness in the case.

119.—*Application of fines and disposal of things forfeited.*—(1.) All fines recovered under this Act shall, notwithstanding anything in any other Act, be paid to the sanitary authority and applied by them in aid of their expenses in the execution of this Act, except that any fine imposed on the sanitary authority shall be paid to the County Council.

(2.) All things forfeited under this Act may be sold or disposed of in such manner as the court ordering the forfeiture may direct.

120.—*Proceedings in certain cases against nuisances.*—(1.) Where any nuisance under this Act appears to be wholly or partially caused by the acts or defaults of two or more persons the sanitary authority or other

* But the action cannot be brought after the six months from the accrual of the cause thereof, within which summary proceedings must have been taken under sub-section 1 (*Tottenham Local Board v. Rowell*, L.R. 1 Ex. D. 514).

† That is to say, the assent of the Local Government Board will be required for proceedings under sec. 22, but not for proceedings under sec. 100.

complainant may institute proceedings against any one of such persons, or may include all or any two or more of them in one proceeding;* and any one or more of such persons may be ordered to abate the nuisance, so far as it appears to the court having cognizance of the case to be caused by his or their acts or defaults, or may be prohibited from continuing any acts or defaults which in the opinion of the court contribute to the nuisance, or may be fined or otherwise punished, notwithstanding that the acts or defaults of any one of such persons would not separately have caused a nuisance; and the costs may be distributed as to the court may appear fair and reasonable.

(2.) Proceedings against several persons included in one complaint shall not abate by reason of the death of any among the persons so included, but all such proceedings may be carried on as if the deceased person had not been originally so included.

(3.) Where some only of the persons by whose act or default any nuisance has been caused have been proceeded against under this Act, they shall, without prejudice to any other remedy, be entitled to recover in a summary manner from the other persons who were not proceeded against a proportionate part of the costs of and incidental to such proceedings and abating such nuisance, and of any fine and costs ordered to be paid by the court in such proceedings.

(4.) Whenever in any proceedings under the provisions of this Act relating to nuisances it becomes necessary to mention or refer to the owner or occupier of any premises, it shall be sufficient to designate him as the "owner" or "occupier" of such premises, without name or further description.†

* When there was a flow of sewage from several houses without appreciable damage from each, but the accumulation caused a nuisance on other properties, the occupiers of each of the houses were held liable under a similar clause in the Public Health Act, 1875. *Hendon Union (Guardians of) v. Bowles*, 30 L.T. (N.S.), 609.

† And as to service of notice on owner or occupier *see post*, sec. 128 (3).

121.—*Recovery of expenses by sanitary authority from owner or occupier.*—Any costs and expenses which are recoverable under this Act by a sanitary authority from an owner of premises may be recovered from the occupier for the time being of such premises; and the owner shall allow the occupier to deduct any money which he pays under this enactment out of the rent from time to time becoming due in respect of the premises, as if the same had been actually paid to the owner as part of the rent:* Provided that—

- (a.) the occupier shall not be so required to pay any further sum than the amount of rent which either is for the time being due from him, or which after demand from him of such costs or expenses, and notice† not to pay any rent without first deducting the same,‡ becomes payable by him, unless he refuses, on the application of the sanitary authority, truly to disclose the amount of his rent and the name and address of the person to whom such rent is payable; but the burden of proof that the sum demanded from any such occupier is greater than the aforesaid amount of rent shall lie on such occupier; and
- (b.) nothing in this section shall affect any contract between any owner and occupier of any premises whereby the occupier agrees to pay or discharge all rates, dues, and sums of money payable in respect of such premises, or shall affect any con-

* This may be done even although the sum claimed is due from a former owner of the premises, and whether he was or was not the landlord of the present tenant. *Vestry of Bermondsey v. Ramsay*, L.R. 6 C.P. 247.

† As to the service of notice by the sanitary authority see secs. 127 and 128.

‡ The occupier cannot deduct from his rent any sum which he has received notice to pay until he has actually paid it. *Ryan v. Thompson*, L.R. 3, C.P. 144.

tract whatsoever between landlord and tenant.*

122.—*Justice to act though member of sanitary authority or liable to contribute.*—A judge or justice of the peace shall not be incapable of acting in cases arising under this Act by reason of his being a member of any sanitary authority, or by reason of his being, as one of several ratepayers, or as one of any other class of persons, liable in common with the others to contribute to or to be benefited by any rate or fund, out of which any expenses incurred by a sanitary authority are to be defrayed.†

123.—*Appearance of sanitary authority in legal proceedings.*—The County Council or a sanitary authority

* The effect of this clause of the section is to compel either landlord or tenant to bear the burthen of any costs and expenses recoverable from either by the sanitary authority, in conformity with the provisions and covenants in any lease to which they may be parties or by which they may be bound, in regard to the mode in which rates, dues, charges, etc., are to be payable in respect of the premises. Whether the tenant or the landlord is liable to bear such charges or any of them, and if so which, depends upon the terms of the covenants in each particular lease. A large number of cases have been decided upon particular covenants; but it would serve but little purpose to refer at length to them, because they are, of course, only authorities when the same words happen to be used. The following are, we think, likely to be found most useful and instructive:—*Sweet v. Seager*, 2. C.B. (N.S.), 119; *Tidswell v. Whitworth*, L.R. 2 C.P. 326; *Rawlins v. Briggs*, L.R. 3 C.P.D. 368; and as to water rates, *Badcock v. Hunt*, 22 Q.B.D. 145.

† But a justice is disqualified from acting if he has any personal pecuniary interest in a case; if he has such a substantial interest other than pecuniary in a case as to make it likely that he will have a bias; or if he is not only a member of a sanitary authority, corporation, or other local body by which a prosecution is instituted, but was, as such, actually a party to its institution. If he does act under these circumstances, any order or conviction in which he may join may be quashed. It is, however, always within the power of the parties to a case to waive any objection to a justice acting on the ground of his disqualification by interest; and if they once waive an objection on this ground they cannot afterwards take advantage of it.

may appear before any court or in any legal proceeding by their clerk, or by any officer or member authorised generally or in respect of any special proceeding by resolution of such council or authority; and their clerk, or any officer or member so authorised, shall be at liberty to institute and carry on any proceeding which the County Council or sanitary authority are authorised to institute and carry on under this Act.*

124.—*Protection of sanitary authority and their officers from personal liability.*—No matter or thing done, and no contract entered into by the County Council or any sanitary authority, and no matter or thing done by any member of such council or authority, or by any officer of such council or authority or other person whomsoever acting under the direction of such council or authority, shall, if the matter or thing were done or the contract were entered into *bonâ fide* for the purpose of executing this Act, subject them or any of them personally to any action, liability, claim, or demand whatsoever; and any expense incurred by the County Council or any such authority, member, officer, or other person acting as last aforesaid, shall be borne and repaid out of the rate applicable by that council or authority to the purposes of this Act: †

* Neither a clerk nor any officer of a sanitary authority can, however, take any proceedings unless they are duly authorised either by the sanitary authority or a committee thereof, as provided by sec. 99, *ante*. A direct authority need not, it is said, be given to the clerk to appear in court in support of proceedings duly taken by direction of the sanitary authority; but if it is intended that any other officer, such as a sanitary inspector, should so appear, either generally or in any particular case, a resolution to that effect should be passed, and a copy in writing thereof ought to be given to the officer as his authority to act under the present clause.

† The meaning of this is, that if any one is injured by anything done, *bonâ fide* and without negligence—(1) under a contract entered into by the County Council or the sanitary authority; or (2) by any person acting under their direction or authority—his remedy will lie against the County Council or the sanitary authority, and not against the contractor or other person by

Provided that nothing in this section shall exempt any member of the County Council or of any such authority from liability to be surcharged with the amount of any payment which may be disallowed by the auditor in the accounts of such council or authority, and which that member authorised or joined in authorising.

Appeal.

125.—*Appeal to quarter sessions.*—Any person who deems himself aggrieved by any conviction or order made by a court of summary jurisdiction on determining any information or complaint under this Act* may, save as otherwise provided in this Act, appeal therefrom to a court of quarter sessions.

126.—*Provision as to appeals to County Council.*—Any appeal to the County Council against a notice or act of a sanitary authority† under this Act shall be conducted in accordance with sections two hundred

whom the work is carried out or the act or thing done. A contractor will, however, be liable for any injury caused by his own *negligence* or that of his servants; and in that case the local body will not be responsible. If judgment is recovered against a local board, the amount thereof may be recovered (1) by an execution upon the goods or property of the board; or (2) a mandamus will issue to compel them to pay the sum due out of the rates. But the individual members of the council or board will not be liable to the plaintiff. On the other hand, they may be individually surcharged by the district auditor in respect of the burthen thrown upon the rates, through any action on their part which was illegal or *ultra vires*. From that liability they are not relieved by this section; as is made clear by the concluding proviso.

* That is, any defendant. The exception to the general rule thus laid down is contained in sec. 6, sub-section (2), which provides that there shall be no appeal to quarter sessions against a nuisance order unless it is or includes a prohibition or closing order (*see* sec. 5, sub-sections (2) and (3)), or requires the execution of structural works.

† That is, any sanitary authority outside the City of London. There is no appeal from the Commissioners of Sewers to the County Council (sec. 133).

and eleven and two hundred and twelve of the Metropolis Management Act, 1855, which sections, as modified by the Local Government Act, 1888, are set out in the First Schedule to this Act.*

Notices.

127.—(1.)—*Authentication of notices, &c.*—Notices, orders, and other such documents under this Act shall be in writing; and notices and documents other than orders, when issued by the County Council or a sanitary authority, shall be sufficiently authenticated if signed† by their clerk or by the officer by whom the same are given or served.

(2.) Orders shall be under the seal of the council or authority duly authenticated.

128.—(1.)—*Service of notices.*—Any notice, order, or other document required or authorised to be served under this Act may be served by delivering the same or a true copy thereof either to or at the usual or last known residence‡ in England of the person to whom it is addressed; or, where addressed to the owner or occupier of premises, then to some person on the premises; or, if there is no person on the premises who can be so served, then by fixing the same or a true copy thereof on some conspicuous part of the premises; it may also be served by sending the same or a true copy thereof by post addressed to a person at such residence or premises as above mentioned.

(2.) Any notice required or authorised for the purposes of this Act to be served on a sanitary authority or on the County Council shall be deemed to be duly served if in writing delivered at, or sent by

* See post, p. 176.

† It would seem that this signature may be impressed by a stamp. *Blades v. Laurence*, L.R. 9 Q.B. 374.

‡ A place of business has been held to be a "residence," although as a general rule the word has its ordinary signification. *Mason v. Bibby*, 2 H. & C. 881.

post to, the office of the authority or council, addressed to such authority or council, or their clerk.

(3.) Any notice by this Act required to be given to or served on the owner or occupier of any premises may be addressed by the description of the "owner" or "occupier" of the premises (naming them) in respect of which the notice is given or served, without further name or description.

Miscellaneous Provisions.

129.—*Inquiries by Local Government Board.*—Sections two hundred and ninety-three to two hundred and ninety-six of the Public Health Act, 1875, which are set forth in the First Schedule to this Act,* shall apply to all inquiries which the Local Government Board may make in pursuance of or for the purposes of this Act.

130.—*Forms.*—The forms in the Third Schedule to this Act,† or forms to the like effect, varied as circumstances may require, may, unless other forms are prescribed under the Summary Jurisdiction Act, 1879, be used and shall be sufficient for all purposes.

131.—*Provision for apportionment of certain expenses between hamlet of Penge and remainder of Lewisham district.*—Where the whole or any part of any expense incurred by the Lewisham District Board of Works, in pursuance of the epidemic regulations, may, under this Act, be repaid to that board out of the metropolitan common poor fund, the amount to be so repaid when ascertained shall be apportioned between the hamlet of Penge and the remainder of the Lewisham district in proportion to the rateable value of such hamlet and remainder, according to the valuation lists in force at the date of the apportionment, and the amount apportioned to the hamlet of Penge shall be repaid to the district board by the board of guardians for the Croydon Union out of the common fund of the

* See post, p. 176.

† See post 179.

union, in pursuance of a precept of the Local Government Board to be issued after the like proceedings and in the like manner as in the case of a repayment from the metropolitan common poor fund; and the amount apportioned to the remainder of the Lewisham district shall be repaid to the district board out of the metropolitan common poor fund.

132.—*Extent of Act.*—This Act shall (save as otherwise expressly provided) extend only to London :

Provided that this Act shall extend to places elsewhere so far as is necessary for giving effect to any provisions thereof in their application to London and to any places to which such provisions are expressly applied.*

City of London.

133.—*Application of Act to City.*—In the application of this Act to the City of London the following modifications shall be made :

- (a.) There shall be no appeal under this Act from the Commissioners of Sewers to the County Council :
- (b.) The bye-laws made by the County Council under this Act shall not extend to the City :
- (c.) The County Council shall not have power under this Act to require the Commissioners of Sewers to provide and maintain a building for post-mortem examinations :
- (d.) The powers of the County Council under this Act to proceed in case of default of a sanitary authority shall not extend to the Commissioners of Sewers.

134.—*Power of city police to proceed in certain cases against nuisances.*—Where it is proved to the satisfaction of the Local Government Board that the Commis-

* See *ante*, sec. 14 (power to proceed where cause of nuisance arises without the district); sec. 21 (4) (proceedings in respect of an offensive business without the district); and sec. 112 (power of port sanitary authority of port of London).

sioners of Sewers have made default in doing their duty in relation to nuisances under this Act, the Board may authorise any officer of police of the City of London to institute any proceeding which the commissioners might institute with regard to such nuisances, and that officer may recover from the commissioners in a summary manner* or in the county court or High Court any expenses incurred by him, and not paid by the person proceeded against. Such officer of police shall not for the purpose of this section be at liberty to enter any house† or part of a house used as the dwelling of any person without either such person's consent or the warrant of a justice.

135.—(1.) *Proceedings on complaint to Local Government Board of default of Commissioners of Sewers.*—Where complaint is made to the Local Government Board that the Commissioners of Sewers have made default in executing or enforcing any provisions of this Act, the Local Government Board, if satisfied, after due inquiry, that those commissioners have been guilty of the alleged default, shall make an order limiting a time for the performance of their duty in the matter of such complaint. If the duty is not performed by the time limited in the order, the order may be enforced by writ of mandamus, or the Local Government Board may appoint some person‡ to perform the duty, and shall by order direct that the expenses of performing the same, together with a reasonable remuneration to the person appointed for superintending the performance, and amounting to a sum specified in the order, together with the costs of the proceedings, shall be paid by the Commissioners of

* That is, as provided by the Summary Jurisdiction Acts (11 & 12 Vict. c. 43 and 42 & 43 Vict. c. 49, s. 41).

† The meaning of "house" is defined by sec. 141.

‡ In the case of a corresponding default on the part of any sanitary authority outside the City of London, the County Council are (sec. 101) to be appointed to discharge the duty of the defaulting authority.

Sewers, and any order made for the payment of such expenses and costs may be removed into the High Court, and enforced as an order of that court.*

(2.) Any person so appointed shall, in the performance and for the purposes of the said duty, be invested with all the powers of the Commissioners of Sewers other than (save as herein-after provided) the powers of levying rates; and the Local Government Board may by order change any person so appointed.

(3.) Any sum specified in an order of the Local Government Board for payment of the expenses of performing the duty of the Commissioners of Sewers, together with the costs of the proceedings, shall be deemed to be expenses properly incurred by those commissioners, and to be a debt due from them, and payable out of any moneys in their hands or the hands of their officers, or out of any rate applicable to the payment of any expenses properly incurred by the commissioners† (which rate is in this section referred to as "the local rate"). If the commissioners refuse to pay any such debt for a period of fourteen days after demand, the Local Government Board may by order empower any person to levy, by and out of the local rate, such sum (to be specified in the order) as may, in the opinion of the Local Government Board, be sufficient to defray the debt, and all expenses incurred in consequence of the nonpayment thereof.

(4.) Any person so empowered shall have the same powers of levying the local rate, and requiring all officers of the Commissioners of Sewers to pay over any money in their hands, as the commissioners would have in the case of expenses legally payable out of a local rate to be raised by them; and the said person, after repaying all sums of money so due in respect of the order, shall pay the surplus, if any (the amount to be ascertained by the Local Government Board), to or to the order of the Commissioners of Sewers.

* See Rules of the Supreme Court, 1883, order xlii. rules 24 and 31.

† That is, out of the consolidated rate (sec. 103).

(5.) The Local Government Board may certify the amount of expenses incurred, or an estimate of the expenses about to be incurred, by any person appointed by the Board under this section to perform the duty of the commissioners; also, the amount of any loan required to defray any expenses so incurred, or estimated as about to be incurred; and the certificate of the Board shall be conclusive as to all matters to which it relates.

(6.) Whenever the Local Government Board so certifies a loan to be required, that Board, or the person so appointed, may, by any instrument duly executed, charge the local rate, with the repayment of the principal and interest due in respect of the loan, and every such charge shall have the same effect as if the Commissioners of Sewers were empowered to raise the loan on the security of the local rate, and had duly executed an instrument charging the same on that rate.

(7.) Any principal money or interest for the time being due in respect of a loan under this section shall be a debt due from the Commissioners of Sewers, and, in addition to any other remedies, may be recovered in the manner in which a debt due from those commissioners may be recovered in pursuance of this section.*

(8.) The surplus (if any) of any such loan, after payment of the expenses aforesaid, shall, on the amount thereof being certified by the Local Government Board, be paid to or to the order of the Commissioners of Sewers.

(9.) "Expenses," for the purposes of this section, shall include all sums payable under this section by or by the order of the Local Government Board, or the person appointed by that Board.†

Saving Clauses.

136.—*Saving for water rights.*—Nothing in this Act

* See *ante*, sub-section (3) of the present section.

† As to sums included under the head of "expenses," see *ante*, sub-sections (1) and (3).

shall be construed to authorise any sanitary authority to injuriously affect the navigation of any river or canal, or to divert or diminish any supply of water of right belonging to any river or canal; or to injuriously affect any reservoir, canal, river or stream, or the feeders thereof, or the supply, quality, or fall of water, contained in any reservoir, canal, river, stream, or in the feeders thereof, in cases where any person would, if this Act had not been passed, have been entitled by law to prevent or be relieved against the injuriously affecting of such reservoir, canal, river, stream, feeders, or such supply, quality, or fall of water, unless the sanitary authority first obtain the consent in writing of the person so entitled as aforesaid.

137.—*Saving for Thames Conservators.*—Nothing in this Act shall affect any power of the Conservators of the Thames under the Thames Navigation Act, 1870, or otherwise.

138.—*Powers of Act to be cumulative.*—All powers, rights, and remedies given by this Act shall be in addition to and not in derogation of any other powers, rights, and remedies conferred by any Act of Parliament, law, or custom, and all such other powers, rights, and remedies may be exercised and put in force in the same manner and by the same authority as if this Act had not passed.

Temporary Provisions.

139.—*Existing officers.*—(1.) In the case of any medical officer of health or inspector of nuisances who holds office under an appointment made before the commencement of this Act* (in this section referred to as an existing officer), the provisions of this Act with respect to his salary and tenure of office shall be qualified as follows; that is to say,

* As to medical officers and inspectors of nuisances appointed in the case of the former *after* the commencement of the Act on January 1st, 1892, and in the case of the latter after January 1st, 1895, see *ante*, sec. 108.

- (a.) Where a portion of his salary is paid by the County Council out of the Exchequer contribution account, the Local Government Board shall have the same powers as they have in the case of a district medical officer of a poor law union with regard to the qualification, appointment, duties, salary, and tenure of office of such officer :
- (b.) In any other case the Local Government Board may prescribe the qualification and duties of a medical officer of health :*
- (c.) Subject to the said powers of the Local Government Board, the sanitary authority may make such payments as they think fit on account of the remuneration and expenses of such officer, and every such officer shall be removable by the sanitary authority at their pleasure :
- (d.) Every such inspector of nuisances shall be called a sanitary inspector.†

(2.) The requirements of this Act with respect to the qualification of medical officer shall not apply to medical officers appointed before the first day of January one thousand eight hundred and ninety-two ; and this Act shall not prevent any person who at the commencement of this Act is both a district medical officer of a union and a medical officer of health from continuing to hold those appointments in like manner as if this Act had not been passed.

140.—*Term of office of existing members of Woolwich board.*—Those members of the Woolwich Local Board whose term of office, if this Act had not been

* But the salary and tenure of office of such a medical officer will remain at the discretion of the sanitary authority (see the next clause (c) of this sub-section section).

† The Local Government Board has, under the Act, no powers with respect to a sanitary inspector except to prescribe the qualification of such an officer appointed *after* January 1st, 1895.

passed, would have expired in the month of August in any year, shall go out of office on the fifteenth day of April in the same year.*

Interpretation.

141.—*Interpretation of terms.*—In this Act, unless the context otherwise requires,—

The expression “London” means the administrative county of London :

The expression “County Council” means the London County Council :

The expression “the Metropolitan Asylum Managers” means the Managers of the Metropolitan Asylum District :

The expression “street” includes any highway, and any public bridge, and any road, lane, footway, square, court, alley, or passage, whether a thoroughfare or not, and whether or not there are houses in such street :

The expression “premises” includes messuages, buildings, lands,† easements, and hereditaments of any tenure, whether open or enclosed, whether built on or not, and whether public or private, and whether maintained or not under statutory authority :

The expression “house”‡ includes schools, also fac-

* That is to say, at the same time as the members of local boards throughout the country retire from office under the Public Health Act, 1875, a large number of the provisions of which are now extended to Woolwich by sec. 102, *ante*, and Schedule II., *post*, p.

† Under sec. 3 of the Interpretation Act, 1889, 52 & 53 Vict. c. 63), “land” shall (unless the contrary intention appears) “include messuages, tenements, and hereditaments, houses and buildings of any tenure.”

‡ A church is not generally a house (*Angell v. Paddington Vestry*, L.R. 3 Q.B. 714), though it may be for the purposes of a bye-law with reference to a building line (*The Corporation of Folkestone v. Woodward*, L.R. 15 Eq. 159). On the other hand, a dissenting chapel has been held to be a house (*Caiger v. the Vestry of St. Mary Islington*, 50 L.J. M.C. 59). But even if

atories and other buildings in which persons are employed :

The expression "building" and "house" respectively includes the curtilage of a building or house, and includes a building or house wholly or partly erected under statutory authority :

The expression "bakehouse" means any place in which are baked bread, biscuits or confectionery, from the baking or selling of which a profit is derived :

The expression "vessel" includes a boat and every description of vessel used in navigation :

The expression "hospital" means any premises or vessels for the reception of the sick, whether permanently or temporarily applied for that purpose, and includes an asylum of the Metropolitan Asylum Managers :

The expression "master" means in the case of a building or part of a building a person in occupation of or having the charge, management, or control of the building, or part of the building, and in the case of a house the whole of which is let out in separate tenements, or in the case of a lodging-house the whole of which is let to lodgers, includes the person receiving the rent payable by the tenants or lodgers either on his own account or as the agent of another person, and in the case of a vessel means the master or other person in charge thereof :

The expression "house refuse" means ashes, cinders breeze, rubbish, night-soil, and filth, but does not include trade refuse :

The expression "trade refuse" means the refuse of any trade, manufacture, or business, or of any building materials :

the distinction taken in these cases should hold good for the purposes of the present Act, it would scarcely be of any practical importance, because there can be no doubt that a church is a "building," or that it is included in "premises" as defined above.

The expression "street refuse" means dust, dirt, rubbish, mud, road-scrapings, ice, snow, and filth:

The expression "owner" means the person for the time being receiving the rack-rent of the premises in connection with which the word is used, whether on his own account or as agent or trustee for any other person, or who would so receive the same if such premises were let at a rack-rent:

The expression "rack-rent" means rent which is not less than two-thirds of the full annual value of the premises out of which the rent arises; and the full annual value shall be taken to be the annual rent which a tenant might reasonably be expected, taking one year with another, to pay for the premises, if the tenant undertook to pay all usual tenant's rates and taxes, and tithe commutation rentcharge (if any), and if the landlord undertook to bear the cost of the repairs, and insurance, and the other expenses (if any) necessary to maintain the premises in a state to command such rent.*

The expression "slaughterer of cattle or horses" means a person whose business it is to kill any description of cattle, or horses, asses, or mules, for the purpose of the flesh being used as butcher's meat; and the expression "slaughter-house" means any building or place used for the purpose of such business:

The expression "knacker" means a person whose business it is to kill any horse, ass, mule, or cattle which is not killed for the purpose of the flesh being used as butcher's meat; and the expression "knacker's yard" means any build-

* It will be seen that the effect of these two definitions of the words "owner" and "rack-rent" when taken together is to place the owner of the ground-rent entirely beyond the scope of the Act, and relieve him from any liability thereunder as "owner" of any house, building, premises, etc.

ing or place used for the purpose of such business :

The expression "cattle" includes sheep, goats, and swine :

The expression "source of water supply" means any stream, reservoir, aqueduct, pond, well, tank, cistern, pump, fountain, or other work or means for the supply of water, whether actually used or capable of being used for the supply of water or not :

The expression "sanitary convenience" includes urinals, water-closets, earth-closets, privies, and any similar conveniences :

The expression "day" means the period between six o'clock in the morning and the succeeding nine o'clock in the evening :

The expression "ash-pit" means any ash-pit, dust-bin, ash-tub, or other receptacle for the deposit of ashes or refuse matter :

The expression "cistern" includes a water-butt :

The expression "dairy" includes any farm, farmhouse, cow-shed, milk-store, milk-shop, or other place from which milk is supplied, or in which milk is kept for purposes of sale :

The expression "dairyman" includes any cowkeeper, purveyor of milk, or occupier of a dairy.

Repeal.

142.—*Repeal of enactments in schedule.*—(1.) The Acts specified in the Fourth Schedule to this Act* are hereby repealed to the extent specified in the third column of that schedule, and shall be so repealed as from the date in that schedule mentioned, and where no date is mentioned as from the commencement of this Act ;

(2.) Provided that—

(a.) where any enactment in the said schedule

* Post p. 182.

extends beyond London, such enactment shall not, unless otherwise expressed, be deemed to be hereby repealed, so far as it applies beyond London :

- (b.) all securities given under, and all orders, bye-laws, rules, regulations, and notices duly made or issued under or having effect in pursuance of any Act hereby repealed, shall be of the same validity and effect as if they had been given, made, or issued under this Act, and any penalties recoverable under any such order, bye-law, rule, regulation, or notice may be recovered as if they were imposed by bye-laws under this Act.

(3.) Where the County Council or a sanitary authority are required by this Act to make bye-laws for any purpose for which there are no bye-laws of the council or authority in force at the commencement of this Act, the first bye-laws made by the County Council or sanitary authority for that purpose under this Act shall be submitted to the Local Government Board for sanction not later than six months after the commencement of this Act.*

(4.) Any enactment expressed in the Fourth Schedule to this Act to be repealed as from the coming into operation of any bye-law made for the like object shall, although no such bye-law is made, be repealed on the expiration of twelve months next after the commencement of this Act, or such later day, not exceeding eighteen months from such commencement, as may be fixed by Order in Council.†

(5.) For the removal of doubts it is hereby declared that so much of the Public Health Act, 1875, as re-enacts sections fifty-one and fifty-two of the Sanitary

* That is not later than July 1st, 1892.

† That is January 1st, 1893, and July 1st, 1893, respectively.

Act, 1866, and sections thirty-four to thirty-six of the Public Health Act, 1872,* extends to London.

(6.) Officers appointed under any enactment hereby repealed shall continue in office in like manner as if they were appointed in pursuance of this Act, subject nevertheless to the provisions of this Act, respecting existing officers.†

(7.) Where in any enactment or in any order made by a Secretary of State or by the Local Government Board, and in force at the time of the passing of this Act, or in any document, any Act or any provisions of an Act are mentioned or referred to which relate to London and are repealed by this Act, such enactment, order, or document shall be read as if this Act or the corresponding provisions of this Act were therein mentioned or referred to instead of such repealed provisions, and as if a sanitary authority under this Act were substituted for any nuisance authority mentioned in such repealed provisions.

143.—*Commencement of Act.*—This Act shall come into operation on the first day of January next after the passing thereof.

144.—*Short title.*—This Act may be cited as the Public Health (London) Act, 1891.

* The Public Health Act, 1875, is the 38 & 39 Vict. c. 55; the Sanitary Act, 1866, is the 29 & 30 Vict. c. 90; and the Public Health Act, 1872, is the 35 & 36 Vict. c. 79.

† See *ante*, sec. 139.

SCHEDULES.

FIRST SCHEDULE.

ENACTMENTS APPLIED.

Section 33 of the Metropolis Water Act, 1871.

33.—*Absence of proper water fittings in premises to be a nuisance.*—The absence in respect of any premises of the prescribed fittings after the prescribed time shall be a nuisance, within section 11 and sections 12-19 (inclusive) of the Nuisances Removal Act for England, 1855, and within all provisions of the same or any other Act applying, amending, or otherwise relating to those sections; and that nuisance, if in any case proved to exist, shall be presumed to be such as to render the premises unfit for human habitation within section 13 of the Nuisances Removal Act for England, 1855, unless and until the contrary is shown to the satisfaction of the justices acting under that section.

Sections 108 and 115 of the Public Health Act, 1875, relating to Nuisances out of the District.

108.—*Power to proceed where cause of nuisance arises without district.*—Where a nuisance under this Act within the district of a local authority appears to be wholly or partially caused by some act or default committed or taking place without their district, the local authority may take or cause to be taken against any person in respect of such act or default any proceedings in relation to nuisances by this Act authorized, with the same incidents and consequences, as if such act or default were committed or took place wholly within their district; so, however, that summary proceedings shall in no case be taken otherwise than before a court having jurisdiction in the district where the act or default is alleged to be committed or take place.

This section shall extend to the Metropolis so far as to authorize proceedings to be taken under it by any nuisance authority in the Metropolis in respect of any nuisance within the area of their jurisdiction caused by an act or default committed or taking place within the district of a local authority under this Act; or by any such local authority in respect of any nuisance within their district caused by an act or default committed or taking place within the jurisdiction of any such nuisance authority.

115.—*Power to proceed where nuisance arises from offensive trade carried on without district.*—Where any house, building, manufactory, or place which is certified in pursuance of the last preceding section to be a nuisance or injurious to the health of any of the inhabitants of the district of an urban authority is situated without such district, such urban authority may take or cause to be taken any proceedings by that section authorized in respect of the matters alleged in the certificate, with the same incidents and con-

sequences, as if the house, building, manufactory, or place were situated within such district; so, however, that summary proceedings shall not in any case be had otherwise than before a court having jurisdiction in the district where the house, building, manufactory, or place is situated.

This section shall extend to the Metropolis so far as to authorize proceedings to be taken under it by any nuisance authority in the Metropolis in respect of any house, building, manufactory, or place which is certified as aforesaid to be a nuisance or injurious to the health of any of the inhabitants within the area of their jurisdiction, and is situated within the district of a local authority under this Act; or by any urban authority in respect of any house, building, manufactory, or place which is certified as aforesaid to be a nuisance or injurious to the health of any of the inhabitants of their district, and is situated within the jurisdiction of any such nuisance authority.

Sections 130, 134, 135, and 140 of the Public Health Act, 1875, and section 2 of the Public Health Act, 1889, relating to regulations and orders of the Local Government Board with respect to cholera, or other epidemic, endemic, or infectious diseases.

130.—*Power of Local Government Board to make regulations.*—The Local Government Board may from time to time make, alter, and revoke such regulations as to the said board may seem fit, with a view to the treatment of persons affected with cholera, or any other epidemic, endemic, or infectious disease, and preventing the spread of cholera and such other diseases as well on the seas, rivers, and waters of the United Kingdom, and on the high seas within three miles of the coasts thereof, as on land; and may declare by what authority or authorities such regulations shall be enforced and executed. Regulations so made shall be published in the *London Gazette*, and such publication shall be for all purposes conclusive evidence of such regulations.

Any person wilfully neglecting or refusing to obey or carry out or obstructing the execution of any regulation made under this section shall be liable to a penalty not exceeding fifty pounds.

2.—*Explanation of powers of Local Government Board to make regulations.*—(1.) Regulations of the Local Government Board made in relation to cholera and choleraic diarrhoea in pursuance of section one hundred and thirty of the Public Health Act, 1875, may provide for such regulations being enforced and executed by the officers of Customs as well as by other authorities and officers, and without prejudice to the generality of the powers conferred by the said section may provide for the detention of vessels and of persons on board vessels, and for the duties to be performed by pilots, masters of vessels, and other persons on board vessels;

(2.) Provided that the regulations, so far as they apply to the officers of Customs, shall be subject to the consent of the Commissioners of Her Majesty's Customs;

(3.) The officers of Customs, for the purpose of the execution of any powers and duties under the said regulations, may exercise any powers conferred on such officers by any other Act.

134.—*Power of Local Government Board to make regulations for prevention of diseases.*—Whenever any part of England appears to be threatened with or is affected by any formidable epidemic, endemic, or infectious disease, the Local Government Board may make and from time to time alter and revoke regulations for all or any of the following purposes; (namely),

(1.) For the speedy interment of the dead; and

(2.) For house visitation.

(3.) For the provision of medical aid and accommodation, for the promotion of cleansing, ventilation, and disinfection, and for guarding against the spread of disease;

and may by order declare all or any of the regulations so made to be in force within the whole or any part or parts of the district of any local authority, and to apply to any vessels, whether on inland waters or on arms or parts of the sea within the jurisdiction of the Lord High Admiral of the United

Kingdom or the commissioners for executing the office of the Lord High Admiral for the time being, for the period in such order mentioned; and may by any subsequent order abridge or extend such period.

135.—*Publication of regulations and orders.*—All regulations and orders so made by the Local Government Board shall be published in the *London Gazette*, and such publication shall be conclusive evidence thereof for all purposes.

140.—*Penalty for violating or obstructing the execution of regulations.*—Any person who—

- (1.) Wilfully violates any regulation so issued by the Local Government Board as aforesaid; or,
 - (2.) Wilfully obstructs any person acting under the authority or in the execution of any such regulation,
- shall be liable to a penalty not exceeding five pounds.

Sections 182-186 of the Public Health Act, 1875, relating to bye-laws.

182.—*Authentication and alteration of bye-laws.*—All bye-laws made by a local authority under and for the purposes of this Act shall be under their common seal; and any such bye-law may be altered or repealed by a subsequent bye-law made pursuant to the provisions of this Act: Provided that no bye-law made under this Act by a local authority shall be of any effect if repugnant to the laws of England or to the provisions of this Act.

183.—*Power to impose penalties on breach of bye-laws.*—Any local authority may, by any bye-laws made by them under this Act, impose on offenders against the same such reasonable penalties as they think fit, not exceeding the sum of five pounds for each offence, and in the case of a continuing offence a further penalty not exceeding forty shillings for each day after written notice of the offence from the local authority; but all such bye-laws imposing any penalty shall be so framed as to allow of the recovery of any sum less than the full amount of the penalty.

184.—*Confirmation of bye-laws.*—Bye-laws made by a local authority under this Act shall not take effect unless and until they have been submitted to, and confirmed by, the Local Government Board, which Board is hereby empowered to allow or disallow the same as it may think proper; nor shall any such bye-laws be confirmed—

Unless notice of intention to apply for confirmation of the same has been given in one or more of the local newspapers circulated within the district to which such bye-laws relate, one month at least before the making of such application; and

Unless for one month at least before any such application a copy of the proposed bye-laws has been kept at the office of the local authority, and has been open during office hours thereat to the inspection of the ratepayers of the district to which such bye-laws relate, without fee or reward.

The clerk of the local authority shall, on the application of any such ratepayer, furnish him with a copy of such proposed bye-laws or any part thereof, on payment of sixpence for every hundred words contained in such copy.

A bye-law required to be confirmed by the Local Government Board shall not require confirmation, allowance, or approval by any other authority.

185.—*Bye-laws to be printed, &c.*—All bye-laws made by a local authority under this Act, or for purposes the same as, or similar to, those of this Act under any local Act, shall be printed and hung up in the office of such authority; and a copy thereof shall be delivered to any ratepayer of the district to which such bye-laws relate, on his application for the same.

186.—*Evidence of bye-laws.*—A copy of any bye-laws made under this Act by a local authority, signed and certified by the clerk of such authority to be a true copy and to have been duly confirmed, shall be evidence, until the contrary is proved, in all legal proceedings of the due making, confirmation, and existence of such bye-laws without further or other proof.

Sections 293-296 of the Public Health Act, 1875, relating to Inquiries of the Local Government Board.

293.—*Power of Board to direct inquiries.*—The Local Government Board may from time to time cause to be made such inquiries as are directed by this Act, and such inquiries as they see fit in relation to any matters concerning the public health in any place, or any matters with respect to which their sanction, approval, or consent is required by this Act.

294.—*Orders as to costs of inquiries.*—The Local Government Board may make orders as to the costs of inquiries or proceedings instituted by, or of appeals to, the said Board under this Act, and as to the parties by whom or the rates out of which such costs shall be borne; and every such order may be made a rule of one of the superior courts of law on the application of any person named therein.

295.—*Orders of Board under this Act.*—All orders made by the Local Government Board in pursuance of this Act shall be binding and conclusive in respect of the matters to which they refer, and shall be published in such manner as that Board may direct.

296.—*Powers of inspectors of Local Government Board.*—Inspectors of the Local Government Board shall, for the purposes of any inquiry directed by the Board, have in relation to witnesses and their examination, the production of papers and accounts, and the inspection of places and matters required to be inspected, similar powers to those which poor law inspectors have under the Acts relating to the relief of the poor for the purposes of those Acts.

Sections 211 and 212 of the Metropolis Management Act, 1855, relating to Appeals to London County Council.

211.—*Power to appeal against orders and acts of vestries and district boards in relation to construction of works.*—Any person who deems himself aggrieved by any order of any vestry or district board in relation to the level of any building, or any order or act of any vestry or district board in relation to the construction, repair, alteration, stopping or filling up, or demolition of any building, sewer, drain,, may, within seven days after notice of any such order to the occupier of the premises affected thereby, or after such act, appeal to the county council against the same; and all such appeals shall stand referred to the committee appointed by such council for hearing appeals as herein provided; and such committee shall hear and determine all such appeals, and may order any costs of such appeals to be paid to or by the vestry or district board by or to the party appealing, and may, where they see fit, award any compensation in respect of any act done by any such vestry or district board in relation to the matters aforesaid; provided that no such compensation shall be awarded in respect of any such act which may have been done under any of the provisions of this Act on any default to comply with any such order as aforesaid, unless the appeal be lodged within seven days after notice of such order has been given to the occupier of the premises to which the same relates.

212.—*County Council to appoint a committee for hearing appeals.*—The County Council shall appoint a committee for the purpose of hearing all such appeals as may be made to the said council as aforesaid, which committee shall have power to hear and decide all such appeals, and the County Council shall from time to time fill up any vacancy in such committee, and the chairman of the said council shall, by virtue of his office of chairman, be a member of the said committee in addition to the members appointed by the said council, and shall preside at all meetings of such committee at which he is present; and in case of a vacancy in the office of such chairman, or, in his absence, some other member of the committee shall be chosen to preside; and all the powers of such committee may be exercised by any three of them; and any member of such committee may at any time resign his office.

SECOND SCHEDULE.

PROVISIONS OF PUBLIC HEALTH ACTS EXTENDING TO WOOLWICH.

Enactments.	Subject Matter.
38 & 39 Vict. c. 55 :	
Section four	Definitions.
Sections five to eight, ten, and twelve..	Authorities for execution of Act.
Sections thirteen to thirty-four	Sewerage and drainage.
Section forty-one, so far as it relates to a drain.	Examination, and enforcement of law, as to drain.
Sections fifty-one to sixty-one, sixty-three, and sixty-five.	Water supply.
Sections one hundred and forty-four to one hundred and forty-eight.	Highways.
Sections one hundred and forty-nine to one hundred and fifty-five, and one hundred and fifty-seven to one hundred and sixty.	Streets and buildings.
Sections one hundred and sixty-one to one hundred and sixty-three.	Lighting streets.
Sections one hundred and sixty-four and one hundred and sixty-five.	Public pleasure grounds and clocks.
Sections one hundred and sixty-six to one hundred and sixty-eight.	Markets.
Section one hundred and seventy-two .	Licensing of, and bye-laws for, horses, boats, &c., let for hire
Sections one hundred and seventy-three and one hundred and seventy-four.	Contracts.
Sections one hundred and seventy-five to one hundred and seventy-eight.	Purchase of land.
Sections one hundred and seventy nine to one hundred and eighty-one.	Arbitration.
Sections one hundred and eighty-two to one hundred and eighty-six, and one hundred and eighty-eight.	Bye-laws.
Sections one hundred and eighty-nine and one hundred and ninety-two to one hundred and ninety-six.	Officers.

Enactments.	Subject Matter.
Sections one hundred and ninety-seven, one hundred and ninety-nine, two hundred, and two hundred and three to two hundred and six.	Mode of conducting business.
Sections two hundred and seven and two hundred and nine to two hundred and twenty-seven.	Expenses and rates.
Sections two hundred and thirty-three to two hundred and forty-three.	Borrowing.
Sections two hundred and forty-five, two hundred and forty-seven, two hundred and forty-nine, and two hundred and fifty.	Audit.
Sections two hundred and fifty-one, two hundred and fifty-three, two hundred and fifty-four, and two hundred and fifty-six to two hundred and sixty-nine.	Legal proceedings.
Section two hundred and eighty-five .	Works outside district.
Sections two hundred and ninety-three to three hundred and four.	Powers of Local Government Board.
Sections three hundred and five to three hundred and eleven, and three hundred and thirteen to three hundred and seventeen.	Miscellaneous.
Sections three hundred and twenty-seven to three hundred and thirty-seven, and three hundred and thirty-nine to three hundred and forty-one.	Saving Clauses.
The Schedules, so far as they are applicable.	-----
45 & 46 Vict. c. 23	Bye-laws for fruit-pickers'-lodgings.
46 & 47 Vict. c. 37	Support of Sewers.
47 & 48 Vict. c. 12	Confirmation of bye-laws.
47 & 48 Vict. c. 74	Officers.
48 & 49 Vict. c.	Members and Officers of local authority.
51 & 52 Vict. c. 52	Buildings in streets.
53 & 54 Vict. c. 17	Rating of Orchard

day made to me by _____ that at the premises
 above mentioned [or at certain premises situated at No. _____ in
 street, in the parish of _____ or insert any other such description or
 reference as may be sufficient to identify the premises], in the district of [describe
 the sanitary authority], the following nuisance exists [describe the nuisance
 and add, where the person causing the nuisance is summoned, and that the said
 nuisance is caused by the act, default, or sufferance of you, A.B.].

Where the nuisance is discontinued, but is likely to be repeated, say, to answer
 the complaint &c. that at &c. there existed recently, to wit, on or about
 the _____ day of _____, the
 following nuisance [describe the nuisance, and add, where the person causing the
 nuisance is summoned, and that the said nuisance was caused, &c.], and
 although the said nuisance has since the said last-mentioned day been abated
 or discontinued, that the same or the like nuisance is likely to recur at the
 said premises.

Given under my hand and seal this _____ day of 18 _____
 J.S. (L.S.)

FORM C.

Form of Nuisance Order.

To A.B., of _____ [or to the owner or occupier of] [describe
 premises] situated [insert such description of the situation as may be sufficient to
 identify the premises].

County of, &c. } WHEREAS the said A.B. [or the owner or occupier of the
 to wit } said premises within the meaning of the Public Health
 (London) Act, 1891] has this day appeared before me [or us, describing the
 court], to answer the matter of a complaint made by &c. that at &c. [follow
 the words of complaint in summons] [or in case the party charged do not appear,
 say, Whereas it has been now proved to my (or our) satisfaction that a sum-
 mons has been duly served according to the Public Health (London) Act,
 1891, requiring the said A.B. [or the owner or occupier of the said premises]
 to appear this day before me [or us] to answer the matter of a complaint
 made by &c. that at &c.]:

[Any of the following orders may be made or a combination of any of them as
 the case seems to require.]

Abatement Order.—Now on proof here had before me [or us] that the nui-
 sance so complained of does exist at the said premises [add, where the order is
 made on the person causing the nuisance, and that the same is caused by the
 act, default, or sufferance of A.B.], I [or we], in pursuance of the Public
 Health (London) Act, 1891, do order the said A.B. [or the said owner or
 occupier] within [specify the time] from the service of this order according to
 the said Act [here specify the nuisance to be abated, as, for instance, to prevent
 the premises being a nuisance or injurious or dangerous to health, or, for
 further instance, to prevent the ditch or drain being a nuisance or injurious
 or dangerous to health] [and state any works to be executed, as, for instance,
 to whitewash and disinfect the premises, or, for further instance, to clean out
 the ditch].

Prohibition Order, No. 1.—And I [or we] being satisfied that, notwithstanding
 the said nuisance may be temporarily abated under this order, the same
 is likely to recur, do therefore prohibit the said A.B. [or the said owner or
 occupier] from allowing the recurrence of the said or a like nuisance [and for
 that purpose I or we direct the said A.B. or the said owner or occupier, here
 specify any works to be executed, as, for instance, to fill up the ditch].

Prohibition Order, No. 2.—Now, on proof here had before me [or us] that at
 or recently before the time of making the said complaint, to wit, on
 _____ the nuisance so complained of did exist
 at the said premises, but that the same has since been abated [add, where the
 order is made on the person causing the nuisance, and that the nuisance was
 caused by the act, default, or sufferance of A.B.], yet, notwithstanding such

FOURTH SCHEDULE.

ENACTMENTS REPEALED.

Session and Chapter.	Title or Short Title.	Extent of Repeal.
26 Geo. 3. c. 71.	An Act for regulating houses and other places kept for the purpose of slaughtering horses.	The whole Act.
57 Geo. 3. c. 29.	An Act for better paving, improving, and regulating the streets of the Metropolis, and removing and preventing nuisances and obstructions therein.	Section fifty-seven so far as it relates to a cesspool; sections fifty-nine to sixty-one; section sixty-three; section sixty-four, from "or shall throw" to "either of such pavements" as from the coming into operation of any bye-law made for the like object; sections sixty-seven and sixty-eight; and sections seventy-three and seventy-four, as from the coming into operation of any bye-law made for the like object.
2 & 3 Vict. c. 47.	An Act for further improving the police in and near the Metropolis.	Section sixty, from "or cause any offensive matter" to "so as to be a common nuisance," as from the coming into operation of any bye-law made for the like object; and from "every occupier of a house" to "reference to this enactment."
7 & 8 Vict. c. 87.	An Act to amend the law for regulating places kept for slaughtering horses.	The whole Act.
16 & 17 Vict. c. 128.	An Act to abate the nuisance arising from the smoke of furnaces in the Metropolis, and from steam vessel above London Bridge.	The whole Act as respects all places without as well as within London.

Session and Chapter.	Title or Short Title.	Extent of Repeal.
18 & 19 Vict. c. 116.	The Diseases Prevention Act, 1855.	The whole Act.
18 & 19 Vict. c. 120.	The Metropolis Management Act, 1855.	Section eighty-one; sections eighty-two to eighty-five, except so far as they relate to a drain or sewer, or any work or apparatus connected therewith; section eighty-six down to "de-frayed under this Act"; sections eighty-eight, one hundred and three, and one hundred and four; section one hundred and sixteen from "and also to cause" to the end of the section; sections one hundred and seventeen, and one hundred and twenty-five; section one hundred and twenty-six, as from the coming into operation of any bye-law made for the like object; sections one hundred and twenty-seven to one hundred and twenty-nine, one hundred and thirty-two, one hundred and thirty-three, and one hundred and thirty-four; section one hundred and ninety-eight from "and to every such report" to "for their parish or district"; section two hundred and two from "for the emptying" to "disposing of refuse" as from the coming into operation of any bye-law made for the like object; and section two hundred and eleven so far as regards any watercloset, privy, ash-pit, or cesspool.
18 & 19 Vict. c. 121.	The Nuisances Removal Act for England, 1855.	The whole Act.
19 & 20 Vict. c. 107.	An Act to amend the Smoke Nuisance Abatement (Metropolis) Act, 1853.	The whole Act as respects all places without as well as within London.
23 & 24 Vict. c. 77.	An Act to amend the Acts for the removal of nuisances and the prevention of diseases.	The whole Act.

Session and Chapter.	Title or Short Title.	Extent of Repeal.
25 & 26 Vict. c. 102.	The Metropolis Management Amendment Act, 1862.	Sections forty - three and sixty-two ; in section sixty-four the words " eighty - first," and the words " and eighty - sixth " ; sections sixty - seven, seventy, eighty - nine, ninety-one, ninety-three, ninety-four, and ninety-five ; and section one hundred and five, from " and all penalties " to " 1855."
26 & 27 Vict. c. 117.	The Nuisances Removal Act for England (Amendment) Act, 1863.	The whole Act.
29 & 30 Vict. c. 41.	The Nuisances Removal (No. 1) Act, 1866.	The whole Act.
29 & 30 Vict. c. 90.	The Sanitary Act, 1866.	The whole Act, except section forty-one.
31 & 32 Vict. c. 115.	The Sanitary Act, 1868.	The whole Act.
32 & 33 Vict. c. 100.	The Sanitary Loans Act, 1869	The whole Act.
33 & 34 Vict. c. 53.	The Sanitary Act, 1870.	The whole Act.
35 & 36 Vict. c. 79.	The Public Health Act, 1872	The whole Act.
37 & 38 Vict. c. 67.	The Slaughterhouses, &c., (Metropolis) Act, 1874.	The whole Act.
37 & 38 Vict. c. 89.	The Sanitary Law Amendment Act, 1874.	The whole Act, except so much of sections forty-six and forty-nine as relates to common lodging-houses.
38 & 39 Vict. c. 55.	The Public Health Act, 1875	Section one hundred and eight from " In this section " to the end of the section ; section one hundred and fifteen from " In this section " to the end of the section. Section two hundred and ninety-one, as respects the whole of the Port of London.
41 & 42 Vict. c. 47	The Contagious Diseases (Animals) Act, 1878.	Section thirty-four.

Session and Chapter.	Title or Short Title.	Extent of Repeal.
42 & 43 Vict. c. 54.	The Poor Law Act, 1879 .	Sections fifteen and sixteen.
43 & 44 Vict. c. lix.	The Local Government Board's Provisional Orders Confirmation (Amersham Union, &c.) Act, 1880.	Section two.
46 & 47 Vict. c. 35.	The Diseases Prevention (Metropolis) Act, 1883.	The whole Act.
46 & 47 Vict. c. 53.	The Factory and Workshop Act, 1883.	Section seventeen, down to "for the district," being the first two sub-sections.
47 & 48 Vict. c. 60.	The Metropolitan Asylum Board (Borrowing Powers) Act, 1884.	The whole Act.
48 & 49 Vict. c. 72.	The Housing of the Working Classes Act, 1885.	Section seven; and section nine from "This section shall apply" to "sanitary authority," being sub-section (6).
49 & 50 Vict. c. 32.	The Contagious Diseases (Animals) Act, 1886.	Section nine.
51 & 52 Vict. c. 41.	The Local Government Act, 1888.	Section forty-five; and section eighty-eight, from "Section one hundred and ninety-one" to the end of the section, being sub-section (c).
52 & 53 Vict. c. 56.	The Poor Law Act, 1889 .	Section three, down to "common poor fund," being sub-sections (1), (2), and (3); and sections six and seven.
52 & 53 Vict. c. 64.	The Public Health Act, 1889	Section one, from "and as regards" to the end of the section; and in section two the words "or of section fifty-two of the Sanitary Act, 1866."
52 & 53 Vict. c. 72.	The Infectious Disease (Notification) Act, 1889.	Section two, from "to every London" down to "Act and" being sub-section (a); sections ten and twelve; section sixteen, from "the Commissioners of Sewers" down to "Act, 1887," being sub-sections (a) and (b); and from "The expression 'London district'" down to "local authority is elected."

Session and Chapter.	Title or Short Title.	Extent of Repeal.
53 & 54 Vict. c. 34.	The Infectious Disease (Prevention) Act, 1890.	Section two, from "Local authority" to the end of the section; section three, from "to every London district" to "this Act; and"; and section five, down to "London district, and".
53 & 54 Vict. c. ccxliii.	The London Council (General Powers) Act, 1890.	Sections twenty - two and twenty-four.

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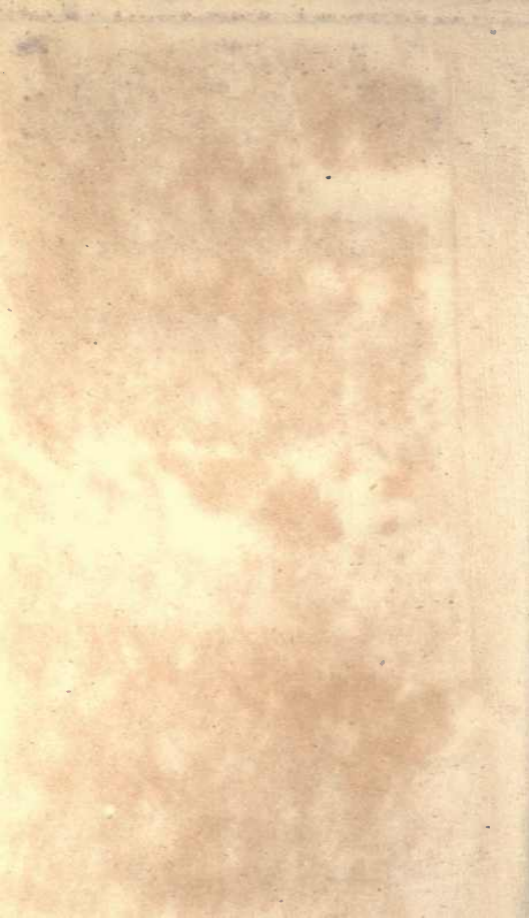
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